SUGGESTED STATE LEGISLATION

2008 Volume

Supplement

State Energy Actions

Developed by the Committee on Suggested State Legislation

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Lexington, Kentucky

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CSG alerts state elected and appointed officials to emerging social, economic and political trends; offers innovative state policy responses to rapidly changing conditions; and advocates multistate problem-solving to maximize resources and competitiveness.

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Foreword

The Council of State Governments (CSG) is pleased to bring you this Supplement edition to the 2008 Suggested State Legislation, a valued series of compilations of draft legislation from the states about topics of current interest and importance to the states. The CSG Committee on Suggested State Legislation compiled this supplement as part of Oklahoma Governor Brad Henry’s initiative as the 2007 CSG President, which focused on alternative, sustainable energy.

That initiative addressed America’s need to diversify its energy sources and the role states can plan to make that happen. This Suggested State Legislation “Supplement” contains articles, Suggested State Legislation drafts, recent state legislation, and state legislation from previous SSL dockets, which address a variety of state policies to help generate power from renewable sources and steps the states and consumers alike can take to conserve energy.

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ABOUT THIS SUPPLEMENT

“The reality of periodic oil shortages, erratic fluctuations in gas prices, threats to our economy and security, and growing environmental concerns illustrate the need for immediate action.”

-- Gov. Brad Henry, CSG President, 2007

As our nation’s energy needs expand, and competition for resources from foreign governments continues to grow, low-cost oil reserves will diminish and become more difficult to discover and bring to market. In addition, policymakers have highlighted the economic, environmental and national security consequences of relying on oil, natural gas and coal for the majority of our electricity generation and liquid fuel needs. National attention therefore has focused on achieving sustainable energy.

However, achieving sustainable energy is not without its challenges. Renewable energy sources currently supply only 6 percent of our energy needs, and the United States imports 60 percent of its oil from foreign sources, many of which are hostile to our nation. There are, however, steps state and local leaders can take to reduce our dependence on traditional sources of energy and promote clean, secure, and economically viable energy.

But to achieve these goals policymakers must take a multifaceted approach that stresses the importance of sustainable energy to their constituents and promotes renewable energy, energy efficiency, the clean use of traditional sources and conservationism.

The CSG Committee on Suggested State Legislation produced this Supplement to the 2008 Volume of Suggested State Legislation as part of Gov. Henry’s initiative as President of the The Council of State Governments in 2007. Generally, the legislation in this supplement:

- addresses the need for a balanced energy portfolio,
- explores the best practices in achieving abundant, economic, clean, and secure energy in the 21st century, and
- highlights how state policymakers promote sustainable energy within their communities.

Legislative summaries, “Statements,” and “Notes” in this Supplement are generally excerpted from state legislative bill digests, legislative staff reports, and related public material.
ENERGY TRENDS - OVERVIEW, STATE SOLUTIONS

The prevalent view among experts is that the world could reach peak oil production capacity in the next 10 to 40 years. Likewise, natural gas supplies are projected to last about 50 years. Given these predictions and the push to reduce dependence on foreign energy sources, alternative fuels such as ethanol, biodiesel and hydrogen are gaining prominence.

Compared with the rest of the world, people in the United States use large amounts of energy, electronic devices, food, paper and natural resources. However, especially as gas prices increase in this country, Americans are starting to pay more attention to energy conservation.

States play a central role in managing natural resources and protecting the environment, including promoting energy conservation and renewable energy. Indeed, many states are taking action to promote alternatives to oil and other fossil fuels. Several states offer incentive programs to encourage the purchase of alternative fuel vehicles, the conversion of vehicles to run on biofuels, and the installation and operation of fueling facilities to serve these vehicles. States are looking at alternative energy not only as a power source, but also to fuel economic development. However, as this industry grows, so does the need for best practices, model solutions and incentives.

STATE SOLUTIONS


States are promoting energy conservation in a number of ways, including developing standards to increase the energy efficiency of appliances and lighting. In addition, some states are concentrating on increasing the efficiency of whole buildings through their green building initiatives.

Promoting Energy Efficiency

New York enacted the Appliance and Equipment Energy Efficiency Standards Act of 2005. The measure establishes energy efficiency standards for appliances not included in the National Appliance Energy Conservation Act of 1987. New York’s law sets energy efficiency standards for ceiling fans and light kits, furnace air handlers, commercial washing machines, commercial refrigerators, freezers and icemakers, floor lamps, unit heaters, reflector lamps, large packaged air conditioning equipment and other commercial and household items. The Act also calls on the state to develop energy efficiency standards for consumer products while they are in standby mode.127

California’s law focuses on lighting. Beginning in October 2005, all new homes built in the state must meet new rules that save at least 30 percent of an average home’s lighting costs. This will be accomplished by requiring that fluorescent light fixtures provide at least half the light in kitchens. Also, bathrooms, garages, laundry rooms and utility rooms must be lit by fluorescent lights or incandescent lights with motion sensors.128

Also, the California Public Utilities Commission recently agreed to spend $2 billion over the next three years to provide consumer rebates of up to $600 for Energy Star appliances, Energy audits, design assistance and equipment rebates designed to increase energy efficiency. State officials hope for a $5 billion decrease in energy costs for homes and businesses and to eliminate the need to construct three power plants.129

Some states are combining efficiency efforts with an emphasis on renewable energy. In July 2005, Illinois adopted a Sustainable Energy Plan that calls for energy efficiency and
renewable energy portfolio standards. The energy efficiency standard requires utilities to develop and implement programs that reduce electricity consumption 10 percent by 2008 and 25 percent by 2015. Utility companies must assist their customers in investing in energy-saving equipment and other technologies. \(^{130}\)

In April 2005, Iowa Gov. Thomas Vilsack issued an executive order mandating state agencies to increase their operational energy efficiency and renewable energy use. The executive order requires state facilities to reduce their energy use 15 percent by 2010 through energy efficiency measures. It also calls for the procurement of hybrid or alternative-fuel vehicles for non-law enforcement state vehicles. \(^{131}\)

Promoting Green Buildings

Some states are leading by example in terms of energy-efficient building. The headquarters for New York’s Department of Environmental Conservation, for example, is designed for optimal energy performance, and is expected to cost approximately 40 percent less per year to operate than a typical building its size. More than half the cost of materials used in the construction was spent on recycled supplies. And 20 percent of the materials were manufactured within 500 miles of the site, which cut down on emissions released while transporting them.

The building that houses California’s Environmental Protection Agency is also a model of green building principles. It maximizes natural light and uses special glass to conserve energy, and employs super high efficiency/low-mercury lighting tubes and perimeter light sensors that dim the lights in bright sunlight. The building uses solar panels, low-flow toilets, and special paints and carpets that minimize or eliminate harmful emissions. Among other features, it has 25 electric vehicle charging stations and the capacity to add a natural gas powered fuel cell.

The California Public Utilities Commission approved in September 2005 funding of $230 million annually for the next three years for a Green Building Initiative to reduce energy consumption in government buildings by 20 percent. \(^{132}\)

Washington passed a law in 2005 mandating that any new construction or remodeling of state buildings of more than 5,000 square feet must achieve Silver LEED (Leadership in Energy and Environmental Design) ratings. \(^{133}\) Various types of laboratory facilities, hospitals, pumping stations, and research facilities are the only exemptions. The Silver LEED rating is the third highest rating for high-performance sustainable buildings, after Platinum and Gold.

New York’s Green Buildings Initiative encourages building owners and developers to design, construct and operate buildings that are more in harmony with the environment. Executive Order 111 further builds on this initiative by directing state agencies to be more energy efficient and environmentally aware by setting new energy efficiency goals and practices, following guidelines for the construction of green buildings, procuring energy efficient products, purchasing power from renewable sources, procuring clean fuel vehicles and involving the participation of other governmental entities. Additionally, New York is among the first states in the nation to offer a tax incentive program for developers and builders of environmentally friendly buildings. \(^{134}\)

New York’s Green Building Tax Credit Program was signed into law in 2000. Since its inception, the program has issued $25 million in tax credits for seven buildings. The law was amended in 2005 to provide an additional $25 million in funding for up to $2 million in tax per qualified building. \(^{135}\)


134 State submission from Ed Ingoldsby, New York State Division of the Budget.

CSG ACTION

CSG's 16-state Southern Legislative Conference adopted the following policy positions about energy at its July 2007 meeting in Williamsburg, Virginia:

1. POLICY POSITION REGARDING FEDERAL RENEWABLE PORTFOLIO STANDARDS

   Background

   The production of electricity using renewable energy sources has become more commonplace recently. In fact, over 20 states and the District of Columbia have adopted renewable portfolio standards (RPS) programs based on their available resources. Nonetheless, there is increasing pressure to adopt mandatory renewable portfolio standards at the federal and state level. Despite current state RPS activity, Congress is considering adopting a federal RPS mandate.

   A federal mandate fails to recognize the significant differences among the states in terms of available and cost-effective renewable energy resources, and the impact on consumers’ electric bills.

   Not all states have abundant traditional renewable energy resources or have them located close enough to the load to render them cost effective. This is especially true in the South. Moreover, some traditional resources such as wind face resistance because there is frequent opposition to building huge wind turbines, concerns over cost impacts for additional transmission needed and reliability concerns. As a result, wind energy projects are delayed and, in some cases, cancelled. In other cases, the availability of other renewable resources, such as geothermal, are even more limited.

   The states that have adopted RPS programs not only have more resources available to them, they have also included resources in their definitions of eligible renewable resources that are not included in the mandate currently being discussed in Congress. Such resources include power produced from solid waste, hydroelectric facilities, and coal waste. Some states even include expenditures on demand-side management or alternative compliance payments.

   Recommendation

   Because availability and cost-effectiveness of renewable energy resources vary widely among the states and regions, decisions regarding RPS programs should be left to the states, and available and cost-effective renewable energy resource options should be considered.

   The Southern Legislative Conference of The Council of State Governments urges Congress to expressly allow each individual state to determine how renewable energy can be reliably and cost effectively utilized within that state and forwards its position to the President of the United States and the Secretary of Energy.

2. POLICY POSITION IN SUPPORT OF NUCLEAR POWER AND REFORM AND FULL FUNDING OF THE YUCCA MOUNTAIN REPOSITORY PROGRAM

   Background

   Currently, the United States generates 20 percent of its electricity from nuclear power. In the South, nuclear power makes up 19.3 percent of energy generation. New emission-free nuclear power plants are essential to help meet growing demand for electricity and to preserve the fuel and technology diversity that is the strength of the U.S. electric supply system. No other source of electricity can provide the combined benefits of nuclear energy: large amounts of reliable and low-cost electricity, long-term price stability, and clean air benefits.
Nuclear power plants generate electricity to serve one in five homes and businesses in the United States. The U.S. Department of Energy (DOE) forecasts that electricity demand in the United States will increase by 50 percent by 2025. The South is the fastest growing region of the country. According to the Nuclear Regulatory Commission, 24 of the 25 expected applications for new reactor licenses will be in the 16 member states of the Southern Legislative Conference.

In 2002, the United States Congress approved, and the President signed into law, legislation establishing Yucca Mountain in Nye County, Nevada, as the site for the development of a repository for the disposal of spent nuclear fuel (SNF) and high-level waste (HLW). Nationally, there are 121 sites in 39 states which are currently storing SNF and HLW destined for geologic disposal at Yucca Mountain. Regionally, there are 45 reactors at 25 sites, in 13 of the 16 Southern Legislative Conference (SLC) states. According to 2002 population figures, in those states, 24.4 million people live within 50 miles of a nuclear power plant.

The Nuclear Waste Policy Act of 1982 requires the DOE to build and operate a specially designed disposal facility for SNF and HLW from commercial and defense activities. The federal Nuclear Waste Fund (NWF) was established by Congress in 1982 and is funded by electricity customers to pay for the disposal of used nuclear fuel from commercial power plants. Since 1983, electricity consumers have committed more than $26 billion in fees to the NWF. Congress’s current budgetary process is taking consumer money from the NWF and using it for other, unrelated programs. The federal government defaulted on its obligation to begin moving used fuel from power plants in 1998. In addition, over the past 11 years, Congress has provided $1.23 billion less than the program has requested. Recently, the U.S. House of Representatives approved full funding of $494.5 million for the Yucca Mountain in FFY 2008. The Senate Appropriations Committee approved $446.1 million for FFY 2008, almost $50 million less than what was requested by the DOE.

While the government remains in default, electricity consumers are paying millions of dollars for additional on-site storage in addition to the $26 billion already committed to the repository program.

Recommendation

The Southern Legislative Conference of The Council of State Governments (SLC) urges federal and state policymakers to espouse regulatory, legislative, and fiscal policies that support:

- reaffirmation of support for the development and funding of Yucca Mountain, as the repository for the disposal of high-level waste and spent nuclear fuel;
- the review of the 77,000 metric ton limit to allow use of the mountain’s full capacity, as determined by technical experts;
- support management of land in and around the repository that is most advantageous to the proper operation of the Yucca Mountain program;
- mitigation of regulatory risks associated with the deployment of new advanced reactors;
- investment stimulus to support new nuclear plant construction;
- funding for nuclear energy research and development, including engineering and design work for advanced reactor designs; and
- reform of the Nuclear Waste Fund by restoring the fund to its original budgetary status; thus ensuring that fees paid by electricity customers are used solely to pay for the used fuel management program.

The Southern Legislative Conference of The Council of State Governments forwards its position to the President of the United States, members of Congress and the Secretary of Energy.
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Renewable Energy Standards

Alternative Energy Portfolio Standards (2006 SSL)

This Act provides for the sale of electric energy generated from renewable and environmentally beneficial sources, for the acquisition of electric energy generated from renewable and environmentally beneficial sources by electric distribution and supply companies and for the powers and duties of the state public utility commission.

The Act establishes a two-tiered portfolio standard to ensure that in 15 years, a percentage of all of the energy generated in the state comes from clean and efficient sources. Tier I requires a percentage of electricity sold at retail in the state to come from traditional renewable sources such as solar photovoltaic energy, wind power, low-impact hydropower, geothermal energy, biologically derived methane gas, fuel cells, biomass energy or coal-mine methane. Part of the Tier I electricity must come from solar photovoltaic cells. Tier II requires some of the electricity to be generated from waste coal, distributed generation systems, demand-side management, large-scale hydropower, municipal solid waste, generation from pulping and wood manufacturing byproducts, and integrated combined coal gasification technology.

Submitted as:
Pennsylvania
SB 1030
Status: Enacted into law in 2004.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “The Alternative Energy Portfolio Standards Act.”

Section 2. [Definitions.] As used in this Act:
A. “Alternative energy credit” means a tradable instrument that is used to establish, verify and monitor compliance with this Act. A unit of credit shall equal one megawatt hour of electricity from an alternative energy source.
B. “Alternative energy portfolio standards” means standards establishing that a certain amount of energy sold from alternative energy sources is included as part of the sources of electric generation by electric utilities within this state.
C. “Alternative energy sources” shall include the following existing and new sources for the production of electricity:
   (1) solar photovoltaic or other solar electric energy.
   (2) solar thermal energy.
   (3) wind power.
   (4) large-scale hydropower, which shall mean the production of electric power by harnessing the hydroelectric potential of moving water impoundments, including pumped storage that does not meet the requirements of low-impact hydropower under paragraph (5).
   (5) low-impact hydropower, consisting of any technology that produces electric power and that harnesses the hydroelectric potential of moving water impoundments, provided such incremental hydroelectric development:
       (i) does not adversely change existing impacts to aquatic systems;
(ii) meets the certification standards established by the Low Impact Hydropower Institute and American Rivers, Inc., or their successors;

(iii) provides an adequate water flow for protection of aquatic life and for safe and effective fish passage;

(iv) protects against erosion; and

(v) protects cultural and historic resources.

(6) geothermal energy, which shall mean electricity produced by extracting hot water or steam from geothermal reserves in the earth's crust and supplied to steam turbines that drive generators to produce electricity.

(7) biomass energy, which shall mean the generation of electricity utilizing the following:

(i) organic material from a plant that is grown for the purpose of being used to produce electricity or is protected by the Federal Conservation Reserve Program (CRP) and provided further that crop production on CRP lands does not prevent achievement of the water quality protection, soil erosion prevention or wildlife enhancement purposes for which the land was primarily set aside; or

(ii) any solid nonhazardous, cellulosic waste material that is segregated from other waste materials, such as waste pallets, crates and landscape or right-of-way tree trimmings or agricultural sources, including orchard tree crops, vineyards, grain, legumes, sugar and other crop by-products or residues.

(8) biologically derived methane gas, which shall include methane from the anaerobic digestion of organic materials from yard waste, such as grass clippings and leaves, food waste, animal waste and sewage sludge. The term also includes landfill methane gas.

(9) fuel cells, which shall mean any electrochemical device that converts chemical energy in a hydrogen-rich fuel directly into electricity, heat and water without combustion.

(10) waste coal, which shall include the combustion of waste coal in facilities in which the waste coal was disposed or abandoned prior to [July 31, 1982], or disposed of thereafter in a permitted coal refuse disposal site regardless of when disposed of, and used to generate electricity; or such other waste coal combustion meeting alternate eligibility requirements established by regulation. Facilities combusting waste coal shall use at a minimum a combined fluidized bed boiler and be outfitted with a limestone injection system and a fabric filter particulate removal system. Alternative energy credits shall be calculated based upon the proportion of waste coal utilized to produce electricity at the facility.

(11) coal mine methane, which shall mean methane gas emitting from abandoned or working coal mines.

(12) demand side management consisting of the management of customer consumption of electricity or the demand for electricity through the implementation of:

(i) energy efficiency technologies, management practices or other strategies in residential, commercial, institutional or government customers that reduce electricity consumption by those customers;

(ii) load management or demand response technologies, management practices or other strategies in residential, commercial, industrial, institutional and government customers that shift electric load from periods of higher demand to periods of lower demand; or

(iii) industrial by-product technologies consisting of the use of a by-product from an industrial process, including the reuse of energy from exhaust gases or other manufacturing by-products that are used in the direct production of electricity at the facility of a customer.

(13) distributed generation system, which shall mean the small-scale power generation of electricity and useful thermal energy.
D. “Alternative energy system” means a facility or energy system that uses a form of alternative energy source to generate electricity and delivers the electricity it generates to the distribution system of an electric distribution company or to the transmission system operated by a regional transmission organization.

E. “Commission” means the state [public utility commission].

F. “Cost recovery period” means the longer of:

   (1) the period during which competitive transition charges under [insert citation]
   (relating to competitive transition charge) or intangible transition charges under [insert citation]
   (relating to approval of transition bonds) are recovered or the period during which an electric
   bonds are recovered; or

   (2) the period during which an electric distribution company operates under a state
   Public Utility Commission-approved generation rate plan that has been approved prior to or
   within [one year of the effective date of this Act], but in no case shall the cost recovery period
   under this Act extend beyond [December 31, 2010].

G. “Customer-generator” means a nonutility owner or operator of a net metered distributed
   generation system with a nameplate capacity of not greater than [50 kilowatts] if installed at a
   residential service or not larger than [1,000 kilowatts] at other customer service locations, except
   for customers whose systems are above [one megawatt and up to two megawatts] who make their
   systems available to operate in parallel with the electric utility during grid emergencies as defined
   by the regional transmission organization, or where a microgrid is in place for the purpose of
   maintaining critical infrastructure, such as homeland security assignments, emergency services
   facilities, hospitals, traffic signals, wastewater treatment plants or telecommunications facilities,
   provided that technical rules for operating generators interconnected with facilities of an electric
   distribution company, electric cooperative or municipal electric system have been promulgated by
   the Institute of Electrical and Electronic Engineers and the state [public utility commission].

H. “Department” means the [department of environmental protection] of the state.

I. “Electric distribution company” means the term shall have the same meaning given to it in [insert citation] (relating to restructuring of electric utility industry).

J. “Electric generation supplier” has the same meaning given to it in [insert citation] (relating to restructuring of electric utility industry).

K. “Force majeure” means that upon its own initiative or upon a request of an electric
distribution company or an electric generator supplier, the [state public utility commission],
within [60 days], shall determine if alternative energy resources are reasonably available in the
marketplace in sufficient quantities for the electric distribution companies and electric generation
suppliers to meet their obligations for that reporting period under this Act. If the [commission]
determines that alternative energy resources are not reasonably available in sufficient quantities in
the marketplace for the electric distribution companies and electric generation suppliers to meet
their obligations under this Act, then the [commission] shall modify the underlying obligation of
the electric distribution company or electric generation supplier or recommend to the [general
assembly] that the underlying obligation be eliminated.

L. “Municipal solid waste” includes energy from existing waste to energy facilities which
the [Department of Environmental Protection] has determined are in compliance with current
environmental standards, including, but not limited to, all applicable requirements of the Clean
Air Act (69 Stat. 322,42 U.S.C. § 7401 et seq.) and associated permit restrictions, and all
applicable requirements of the Act of July 7, 1980 (P.L.380, No.97), known as the Solid Waste
Management Act.

M. “Net metering” means measuring the difference between the electricity supplied by an
electric utility and the electricity generated by a customer-generator, when the renewable energy
generating system is intended primarily to offset part or all of the customer-generator's
requirements for electricity.
N. “Regional transmission organization” means an entity approved by the Federal Energy Regulatory Commission (FERC) that is created to operate and manage the electrical transmission grids of the member electric transmission utilities as required under FERC Order 2000, Docket No. RM99-2-000, FERC Chapter 31.089 (1999) or any successor organization approved by the FERC.

O. “Reporting period” means the [12-month period from June 1 through May 31]. A reporting year shall be numbered according to the calendar year in which it begins and ends.

P. “Retail electric customer” has the same meaning given to it in [insert citation] (relating to restructuring of electric utility industry).

Q. “Tier I alternative energy source” means energy derived from:
   (1) solar photovoltaic energy;
   (2) wind power;
   (3) low-impact hydropower;
   (4) geothermal energy;
   (5) biologically derived methane gas;
   (6) fuel cells;
   (7) biomass energy; or
   (8) coal mine methane.

R. “Tier II alternative energy source” means energy derived from:
   (1) waste coal;
   (2) distributed generation systems;
   (3) demand-side management;
   (4) large-scale hydropower;
   (5) municipal solid waste;
   (6) generation of electricity utilizing by-products of the pulping process and wood manufacturing process including bark, wood chips, sawdust and lignin in spent pulping liquors; or
   (7) integrated combined coal gasification technology.

S. “True-up period” means the period each year from the end of the reporting year until [September 1].

Section 3. [Alternative Energy Portfolio Standards.]

A. General compliance and cost recovery.
   (1) From the effective date of this Act through and including the [15th year] after enactment of this Act, and each year thereafter, the electric energy sold by an electric distribution company or electric generation supplier to retail electric customers in this state shall be comprised of electricity generated from alternative energy sources, and in the percentage amounts as described under subsections (B) and (C).
   (2) Electric distribution companies and electric generation suppliers shall satisfy both requirements set forth in subsections (B) and (C); provided, however, that an electric distribution company or an electric generation supplier shall be excused from its obligations under this section to the extent that the [commission] determines that force majeure exists.
   (3) All costs for:
      (i) the purchase of electricity generated from alternative energy sources, including the costs of the regional transmission organization, in excess of the regional transmission organization real-time locational marginal pricing, or its successor, at the delivery point of the alternative energy source for the electrical production of the alternative energy sources; and
      (ii) payments for alternative energy credits, in both cases that are voluntarily acquired by an electric distribution company during the cost recovery period on behalf of its customers shall be deferred as a regulatory asset by the electric distribution company and
fully recovered, with a return on the unamortized balance, pursuant to an automatic energy
adjustment clause under [insert citation] (relating to sliding scale of rates; adjustments) as a cost
of generation supply [insert citation] (relating to duties of electric distribution companies), in the
[first year after the expiration of its cost recovery period]. After the cost recovery period, any
direct or indirect costs for the purchase by electric distribution of resources to comply with this
section, including, but not limited to, the purchase of electricity generated from alternative energy
sources, payments for alternative energy credits, cost of credits banked, payments to any third
party administrators for performance under this Act and costs levied by a regional transmission
organization to ensure that alternative energy sources are reliable, shall be recovered on a full and
current basis pursuant to an automatic energy adjustment clause under [insert citation] as a cost of
generation supply under [insert citation].

B. Tier I and solar photovoltaic shares.

(1) [Two years] after the effective date of this Act, at least [1.5%] of the electric
energy sold by an electric distribution company or electric generation supplier to retail electric
customers in this state shall be generated from Tier I alternative energy sources. Except as
provided in this section, the minimum percentage of electric energy required to be sold to retail
electric customers from alternative energy sources shall increase to [2%] [three years] after the
effective date of this Act. The minimum percentage of electric energy required to be sold to retail
electric customers from alternative energy sources shall increase by at least [0.5%] each year so
that at least [8%] of the electric energy sold by an electric distribution company or electric
generation supplier to retail electric customers in that certificated territory in the [15th year] after
the effective date of this subsection is sold from Tier I alternative energy resources.

(2) Of the electric energy required to be sold from Tier I sources, the total
percentage that must be sold from solar photovoltaic technologies is for:

(i) years 1 through 4 - 0.0013%;
(ii) years 5 through 9 - 0.0203%;
(iii) years 10 through 14 - 0.2500%; and
(iv) years 15 and thereafter - 0.5000%.

(3) Upon commencement of the beginning of the [6th reporting year], the
[commission] shall undertake a review of the compliance by electric distribution companies and
electric generation suppliers with the requirements of this Act. The review shall also include the
status of alternative energy technologies within this state and the capacity to add additional
alternative energy resources. The [commission] shall use the results of this review to recommend
to the [legislature] additional compliance goals beyond year [15]. The [commission] shall work
with the [department] in evaluating the future alternative energy resource potential.

C. Tier II share.

(1) Of the electrical energy required to be sold from alternative energy sources
identified in Tier II, the percentage that must be from these technologies is for:

(i) years 1 Through 4 - 4.2%;
(ii) years 5 Through 9 - 6.2%;
(iii) years 10 Through 14 - 8.2%; and
(iv) years 15 And Thereafter - 10.0%.

D. Exemption during cost-recovery period.

(1) Compliance with subsections (A), (B) and (C) shall not be required for any
electric distribution company that has not reached the end of its cost-recovery period or for
electric generation supplier sales in the service territory of an electric distribution company that
has not reached the end of its cost-recovery period. At the conclusion of an electric distribution
company's cost-recovery period, this exception shall no longer apply, and compliance shall be
required at the percentages in effect at that time. Electric distribution companies and electric
generation suppliers whose sales are exempted under this subsection and who voluntarily sell
electricity generated from Tier I and Tier II sources during the cost-recovery period may bank credits consistent with subsection (E)(7).

E. Alternative energy credits.

(1) The [commission] shall establish an alternative energy credits program as needed to implement this Act. The provision of services pursuant to this section shall be exempt from the competitive procurement procedures of [insert citation] (relating to procurement).

(2) The [commission] shall approve an independent entity to serve as the [alternative energy credits program administrator]. The [administrator] shall have those powers and duties assigned by [commission] regulations. Such powers and duties shall include, but not be limited to, the following:

(i) create and administer an alternative energy credits certification, tracking and reporting program. This program should include, at a minimum, a process for qualifying alternative energy systems and determining the manner credits can be created, accounted for, transferred and retired.

(ii) submit reports to the [commission] at such times and in such manner as the [commission] shall direct.

(3) All qualifying alternative energy systems must include a qualifying meter to record the cumulative electric production to verify the advanced energy credit value. Qualifying meters will be approved by the [commission] as defined in paragraph (4).

(4) (i) An electric distribution company or electric generation supplier shall comply with the applicable requirements of this section by purchasing sufficient alternative energy credits and submitting documentation of compliance to the [program administrator].

(ii) For purposes of this subsection, one alternative energy credit shall represent one megawatt hour of qualified alternative electric generation, whether self-generated, purchased along with the electric commodity or separately through a tradable instrument and otherwise meeting the requirements of [commission] regulations and the [program administrator].

(5) The alternative energy credits program shall include provisions requiring a reporting period as defined in section 2 for all covered entities under this Act. The alternative energy credits program shall also include a true-up period as defined in section 2. The true-up period shall provide entities covered under this Act the ability to obtain the required number of alternative energy credits or to make up any shortfall of the alternative energy credits they may be required to obtain to comply with this Act. A force majeure provision shall also be provided for under the true-up period provisions.

(6) An electric distribution company and electric generation supplier may bank or place in reserve alternative energy credits produced in [one reporting year] for compliance in either or both of the [two subsequent reporting years], subject to the limitations set forth in this subsection and provided that the electric distribution company and electric generation supplier are in compliance for all previous reporting years. In addition, the electric distribution company and electric generation supplier shall demonstrate to the satisfaction of the [commission] that such credits:

(i) were in excess of the alternative energy credits needed for compliance in the year in which they were generated and that such excess credits have not previously been used for compliance under this Act;

(ii) were produced by the generation of electrical energy by alternative energy sources and sold to retail customers during the year in which they were generated; and

(iii) have not otherwise been nor will be sold, retired, claimed or represented as part of satisfying compliance with alternative or renewable energy portfolio standards in other states.

(7) An electric distribution company or an electric generation supplier with sales that are exempted under subsection D may bank credits for retail sales of electricity generated
from Tier I and Tier II sources made prior to the end of the cost-recovery period and after the
effective date of this Act. Bankable credits shall be limited to credits associated with electricity
sold from Tier I and Tier II sources during a reporting year which exceeds the volume of sales
from such sources by an electric distribution company or electric generation supplier during the
[12-month] period immediately preceding the effective date of this Act. All credits banked under
this subsection shall be available for compliance with subsections B and C for no more than [two
reporting years] following the conclusion of the cost-recovery period.

(8) The [commission] or its designee shall develop a registry of pertinent
information regarding all available alternative energy credits, credit transactions among electric
distribution companies and electric generation suppliers, the number of alternative energy credits
sold or transferred and the price paid for the sale or transfer of the credits. The registry shall
provide current information to electric distribution companies, electric generation suppliers and
the general public on the status of alternative energy credits created, sold or transferred within
this state.

(9) The [commission] may impose an administrative fee on an alternative energy
credit transaction. The amount of this fee may not exceed the actual direct cost of processing the
transaction by the alternative energy credits administrator. The [commission] is authorized to use
up to [5%] of the alternative compliance fees generated under subsection F for administrative
expenses directly associated with this Act.

(10) The [commission] shall establish regulations governing the verification and
tracking of energy efficiency and demand-side management measures pursuant to this Act, which
shall include benefits to all utility customer classes. When developing regulations, the
[commission] must give reasonable consideration to existing and proposed regulations and rules
in existence in the regional transmission organizations that manage the transmission system in
any part of this state. All verified reductions shall accrue credits starting with the passage of this
Act.

(11) The [commission] shall within [120 days] of the effective date of this Act
develop a depreciation schedule for alternative energy credits created through demand-side
management, energy efficiency and load management technologies and shall develop standards
for tracking and verifying savings from energy efficiency, load management and demand-side
management measures. The [commission] shall allow for a [60-day] public comment period and
shall issue final standards within [30 days] of the close of the public comment period.

F. Alternative compliance payment.

(1) At the end of each program year, the [program administrator] shall provide a
report to the [commission] and to each covered electric distribution company showing their status
level of alternative energy acquisition.

(2) The [commission] shall conduct a review of each determination made under
subsections B and C. If, after notice and hearing, the [commission] determines that an electric
distribution company or electric generation supplier has failed to comply with subsections B and
C, the [commission] shall impose an alternative compliance payment on that company or
supplier.

(3) The alternative compliance payment, with the exception of the solar
photovoltaic share compliance requirement set forth in subsection B2, shall be [S45] times the
number of additional alternative energy credits needed in order to comply with subsection B or C.

(4) The alternative compliance payment for the solar photovoltaic share shall be
[200%] of the average market value of solar renewable energy credits sold during the reporting
period within the service region of the regional transmission organization.

(5) The [commission] shall establish a process to provide for, at least [annually], a
review of the alternative energy market within this state and the service territories of the regional
transmission organizations that manage the transmission system in any part of this state. The
G. Transfer to sustainable development funds.

(1) Notwithstanding the provisions of [insert citation] (relating to disposition, appropriation and disbursement of assessments and fees) and [insert citation] (relating to disposition of fines and penalties), alternative compliance payments imposed pursuant to this Act shall be paid into the state’s [sustainable energy funds], created under the [commission’s] restructuring orders under [insert citation] (relating to restructuring of electric utility industry). Alternative compliance payments shall be paid into a [special fund] of the [state sustainable energy board], established by the [commission] under [insert citation], and made available to the [regional sustainable energy funds] under procedures and guidelines approved by the [state energy board].

(2) The alternative compliance payments shall be utilized solely for projects that will increase the amount of electric energy generated from alternative energy resources for purposes of compliance with subsections B and C.

H. Nonseverability. The provisions of subsection (A) are declared to be nonseverable. If any provision of subsection (A) is held invalid, the remaining provisions of this Act shall be void.
Section 7. [Interagency Responsibilities.]

A. [Commission] responsibilities.

(1) The [commission] will carry out the responsibilities delineated within this Act. The [commission] also shall, in cooperation with the [department], conduct an ongoing alternative energy resources planning assessment for this state. This assessment will, at a minimum, identify current and operating alternative energy facilities, the potential to add future alternative energy generating capacity, and the conditions of the alternative energy marketplace. The assessment will identify needed methods to maintain or increase the relative competitiveness of the alternative energy market within this state.

B. [Department] responsibilities.

(1) The [department] shall ensure that all qualified alternative energy sources meet all applicable environmental standards and shall verify that an alternative energy source meets the standards set forth in section 2.

C. Cooperation between [commission] and [department].

(1) The [commission] and the [department] shall work cooperatively to monitor the performance of all aspects of this Act and will provide an annual report to the [legislature]. The report shall include at a minimum:

(i) the status of the compliance with the provisions of this Act by electric distribution companies and electric generations suppliers;

(ii) current costs of alternative energy on a per kilowatt hour basis for all alternative energy technology types;

(iii) costs associated with the alternative energy credits program under this Act, including the number of alternative compliance payments;

(iv) the status of the alternative energy marketplace within this state; and

(v) recommendations for program improvements.

Section 8. [Rural Electric Cooperatives.] Each rural electric cooperative operating within this state shall offer to its retail customers a voluntary program of energy efficiency and demand-side management programs, as a means to satisfy compliance with the requirements of this Act.

Section 9. [Severability.] [Insert severability clause.]

Section 10. [Repealer.] [Insert repealer clause.]

Section 11. [Effective Date.] [Insert effective date.]
Incentives for Energy Independence Statement

Kentucky House Bill 1, which became law in 2007:
- provides a sales tax credit for energy-efficiency projects;
- expands a coal tax credit to alternative fuel facilities and gasification facilities;
- increases a cap for a biodiesel credit;
- establishes tax credits for ethanol and cellulosic ethanol;
- provides administrative direction for the ethanol credits;
- provides for a transfer of cap among the ethanol credits;
- encourages the state finance and administration cabinet to use the LEED or Green Globe rating systems and to incorporate ENERGY STAR products into state procurements;
- encourages a review of utility usage in state-owned property;
- requires a strategy for a cleaner state vehicle fleet;
- establishes the Governor's Office of Energy Policy;
- allows the Governor's Office of Energy Policy to expend state funds for preliminary work on sites;
- establishes the Kentucky Alternative Fuel and Renewable Energy Program and Fund;
- directs the Kentucky Legislative Research Commission staff to conduct a study on energy-efficient building and design practices and a study on carbon dioxide management;
- establishes an energy technology career track program in schools;
- makes recommendations about creating a Center for Renewable Energy Research and Environmental Stewardship;
- appropriates money to the Kentucky Geological Survey for carbon sequestration and enhanced oil recovery research;
- appropriates money to a state Center for Applied Energy Research to do alternative fuel production technology research;
- appropriates money to the Kentucky Department of Education for an energy technology career track program; and
- appropriates money to establish an economic development bond pool to fund energy projects.

Submitted as:
Kentucky HB 1
Status: Enacted into law in 2007.
Renewable Energy Standards Note

Colorado

Colorado Chapter 60 of 2007 makes several statutory changes to a renewable energy initiative (Amendment 37) passed by state voters in 2004. Specifically, Chapter 60 expands the definitions of a “qualifying retail utility” to include all utilities, except municipally owned utilities (MOUs) serving less than 40,000 customers, and “eligible energy sources” to include recycled energy. The bill raises the standard for electricity generation from eligible energy sources for investor-owned utilities (IOUs) from:

- 3 to 5 percent for 2008 through 2010;
- 6 to 10 percent for 2011 through 2014;
- 10 to 15 percent for 2015 through 2019; and
- 10 to 20 percent for 2020 and after.

The bill also establishes a new standard for electricity generation from eligible energy sources for rural electric cooperatives (RECs), and (MOUs) serving over 40,000 customers at:

- 1 percent for 2008 through 2010;
- 3 percent for 2011 through 2014;
- 6 percent for 2015 through 2019;
- 10 percent for 2020 and after.

With regard to standard compliance, the bill establishes bonuses for certain types of generation facilities. For all qualifying utilities, each kilowatt-hour of eligible electricity generated from a community-based project as defined in the bill will count as 1.5 kilowatt-hours. For RECs and MOUs, each kilowatt-hour generated from solar generation technologies that produce electricity before FY 2015-16 will count as 3 kilowatt-hours. However, utilities may take advantage of only one bonus for each kilowatt-hour of generated electricity. For IOUs and MOUs, the maximum allowable retail rate impact from meeting the standard is raised from 1 to 2 percent of the total electric bill annually for each customer.

The bill allows utilities to develop and own up to 25 percent of total new eligible energy resources as utility rate-based property if such resources can be built at a reasonable cost compared to similar eligible energy resources available on the market. If a utility demonstrates its proposal provides significant economic development, employment or energy security benefits, a utility can own between 25 and 50 percent of total new eligible energy resources.

New Mexico

New Mexico SB 43, which became law in 2004, establishes a requirement that investor-owned electric utilities meet a “renewable portfolio standard requirement” by having renewable energy comprise no less than 5 percent of retail sales by 2006, increasing 1 percent per year and leveling off at 10 percent by 2011. “Renewable energy” is defined as electric energy generated from resources such as solar, wind, hydropower, geothermal or biomass, but does not include fossil fuel or nuclear energy. For the most part, the bill places the existing Public Regulation Commission (PRC) Rule #573 into statute. PRC Rule #573 requires the above renewable portfolio standards, which do not apply to rural electric cooperatives or municipal electric utilities.

Furthermore, the purpose of the bill is to ensure the achievement of the “renewable portfolio standard requirement” is at a reasonable cost to the utility and subsequently the ratepayer. The bill sets the amounts of renewable energy the public utilities shall sell to retail customers by certain dates, allows public utilities to recover costs of complying with the bill
through the ratemaking process, and protects public utilities and their ratepayers from renewable energy costs above a “reasonable cost threshold.”

The bill requires the PRC to establish the “reasonable cost threshold,” through hearings and research, by December 31, 2004. If the cost of renewable energy generation is above this PRC threshold, the public utility will not be required to add renewable energy to its supply portfolio. The PRC is required to consider specific factors to set the threshold, including the impact on overall rates, portfolio diversity, reliability, and availability of resources.

If good cause is shown, industrial and commercial customers can also be subject to a reduced “renewable portfolio standard requirement.” By September 1 of each year until 2012, a public utility would be required to file a report with the PRC on its purchases of renewable energy in the previous year, and show that its plans for future purchases are the least cost renewable resource. The PRC would then approve or modify procurement plans via hearings and the ratemaking process.

Lastly, language is included to reduce the Renewable Portfolio Standard (RPS) for nongovernmental customers at a single location or facility with consumption exceeding ten million kilowatt-hours per year (10,000,000 kwh/yr). This provision essentially covers the large consumers of electricity (i.e. manufacturers and other large businesses).

The number of kilowatt-hours of electricity from renewable sources procured for these customers is to be limited so that the additional cost of the RPS to each customer does not exceed the lower of 1 percent of that customer’s annual electric charges or forty-nine thousand dollars ($49,000).

This procurement limit criterion is then increased by 1/5 percent or ten thousand dollars ($10,000) per year until a certain date, then remains fixed at the lower of 2 percent of the customer’s annual electric charges or ninety thousand dollars ($90,000). Clarification is then provided that the preceding language in no way affects a public utility’s right to recover all reasonable costs of complying with the RPS. The Substitute also provides the PRC the authority to defer recovery of the costs of complying with the PRS, including carrying charges.

New Mexico SB 418, which became law in 2007 mandates Rural Electric Cooperatives (RECs) to include 10% renewable energy into their supply. Existing Renewable Portfolio Standards (RPS) for independently owned electric utilities are increased to 25% by 2021. The Act adds energy efficiency programs into the RPS. RECs may increase fees to meet the requirements of the bill. The bill adds definitions for a municipality, renewable energy certificate, and renewable purchased power agreement in the Renewable Energy Act.

The Act includes a new requirement for the distribution cooperative to report to its membership a summary of its purchases and generation of renewable energy. This ensures the distribution of renewable energy education and membership awareness of the RPS.

This Act further requires that starting on January 1, 2009 all renewable energy certificates used to meet the renewable portfolio standard be registered with a renewable information system to create and track ownership of the certificates for verification and protection from multiple counting of the same renewable energy certificates.

The legislation allows the PRC to open a docket for public utility applications for the purpose of identifying disincentives that discourage utility investment in energy efficiency and authorizes appropriate rule-making mechanisms to eliminate disincentives. RECs may also collect a renewable energy and conservation fee up to one percent of the customer’s bill, not to exceed $75,000 annually for any customer. These funds may only be spent on projects to promote renewable energy, load management or energy efficiency. The PRC would establish a financial incentive program to encourage public utilities to implement cost-effective energy efficiency programs. The bill defines an “energy efficiency certificate.” Energy efficiency certificates may be used in the same manner as renewable energy certificates by a public utility for not more than 5% of the RPS.
Minnesota

Minnesota Chapter 3 / S.F. No. 4, Laws of Minnesota, enacted in 2007, amends the state’s Renewable Energy Objectives (REO) that sets a target for 16 electric utilities in the state regarding the proportion of electric generation based on renewable resources, including wind, hydroelectric, biomass, and others. The current target is 10 percent of these utilities' retail electric sales generated from renewable sources by 2015. Utilities subject to the statute serve the vast majority of the state's retail electric customers. They include all investor-owned utilities, generation and transmission cooperatives and municipal power agencies; municipal utilities and cooperative electric associations are not covered by the law.

The Act requires utilities to make a “good faith effort” to meet an REO of 7 percent by 2010. It sets mandatory standards for percentage of electricity that must be generated from eligible technologies, for all other utilities subject to the statute.

The Act requires the state Public Utilities Commission (PUC) to modify or delay the implementation of a standard if it determines such action is in the public interest. In evaluating that threshold, the commission is to consider:

- impacts on utility costs, including competitive pressures on customers;
- effects on system reliability;
- technical concerns;
- delays in acquiring sites/routes due to rejection or permitting approval;
- non-delivery of needed equipment;
- transmission constraints; and
- other statutory obligations of the commission or a utility.

With respect to the first three factors, implementation may be modified or delayed only if the commission finds these impacts are significant. For the other factors, circumstances must be beyond the utility's control. A utility seeking a delay or modification must submit a plan for compliance with the standard in the same proceeding.

The Act requires the commission to establish a renewable energy credit trading system by January 1, 2008, and sets conditions regarding the credits. All utilities are required to participate in a credit-tracking system approved by the commission.

The bill requires the commission to regularly investigate compliance with the objectives and standards. It gives the commission discretionary authority to order a noncompliant utility to construct facilities or purchase energy or renewable energy credits to achieve compliance. If a utility does not comply with such an order, the commission may impose a financial penalty, not to exceed the cost of compliance.

The Act requires utilities to develop plans to enhance the transmission network to meet the standards. Utilities must meet regularly with stakeholders experienced in transmission engineering and renewable energy generation, and must submit a report to the commission by that:

- identifies critical issues to be addressed;
- includes a comprehensive conceptual planning guide and specific transmission line proposals necessary to support the standards; and
- contains a 5-year action plan that identifies specific actions that must be taken to implement proposals and further develop transmission plans.

The Act repeals a requirement that public and municipal utilities and cooperative electric associations offer customers “green pricing” programs that allow them to choose to purchase renewable and high-efficiency, low-emissions, distributed energy for some or all of their energy demand, so long as these customers pay the full cost of obtaining energy from these sources.
Renewables Portfolio Standard Program

This Act establishes a Renewables Portfolio Standard Program. The program requires that a retail seller of electricity, including electrical corporations, community choice aggregators, and electric service providers, purchase a minimum percentage of electricity generated by eligible renewable energy resources in any given year as a percentage of total kilowatt hours sold to retail end-use customers each calendar year (Renewables Portfolio Standard).

The Act requires the state Public Utilities Commission (PUC) to implement the Renewables Portfolio Standard for electrical corporations, if funds are made available. Each electrical corporation is required to increase its total procurement of eligible renewable energy resources by at least 1% per year so that 20% of its retail sales are procured from eligible renewable energy resources. If an electrical corporation fails to procure sufficient eligible renewable energy resources in a given year to meet an annual target, the electrical corporation would be required to procure additional eligible renewable resources in subsequent years to compensate for the shortfall, if funds are made available as described. An electrical corporation with at least 20% of retail sales procured from eligible renewable energy resources in any year will not be required to increase its procurement in the following year.

The law requires the PUC to direct electrical corporations to prepare within 90 days of being deemed creditworthy, and to review and update as necessary, renewable energy procurement plans that are sufficient to satisfy its obligations under the renewables portfolio standard. The PUC must review and accept, modify, or reject each electrical corporation’s renewable procurement plan 90 days prior to the commencement of renewable procurement by the electrical corporation. The PUC must allow an electrical corporation to recover, in rates, electricity procurement and administrative costs associated with long-term contracts reasonably incurred consistent with a renewable energy procurement plan approved by the PUC.

The Act requires the state to develop a method to certify eligible renewable energy resources, to design and implement an accounting system to verify compliance with the Renewables Portfolio Standard by retail sellers, and to allocate and award supplemental energy payments to cover above-market costs of renewable energy.

This law requires the governing board of a local publicly owned electric utility to be responsible for implementing and enforcing the Renewables Portfolio Standard, as described, and to annually report to its customers how much and how public funds are being spent to implement this state-mandated local program.

The Act authorizes any nonutility power generator using renewable fuels that entered into a contract with an electrical corporation specifying fixed energy prices for output prior to a certain date to elect an additional 5 years of fixed energy payments at a level to be determined by the PUC.

Submitted as:
California
Chapter 516, 2002
Status: Enacted into law in 2002.

Suggested State Legislation

(Title, enacting clause, etc.)

1 Section 1. [Short Title.] This Act shall be cited as “An Act to Implement a Renewable
2 Energy Portfolio Standard Program for Certain Utilities.”
Section 2. [Legislative Findings.] The [Legislature] finds and declares all of the following:

(a) (1) In order to attain a target of [20 percent] renewable energy for this state and for the purposes of increasing the diversity, reliability, public health and environmental benefits of the energy mix, it is the intent of the [Legislature] that the state [Public Utilities Commission] and the state [Energy Resources Conservation and Development Commission] to implement the Renewables Portfolio Standard Program described in this Act.

(2) Increasing this state’s reliance on renewable energy resources may promote stable electricity prices, protect public health, improve environmental quality, stimulate sustainable economic development, create new employment opportunities, and reduce reliance on imported fuels.

(3) The development of renewable energy resources may ameliorate air quality problems throughout the state and improve public health by reducing the burning of fossil fuels and the associated environmental impacts.

(4) The Renewables Portfolio Standard Program is intended to complement a [Renewable Energy Program] administered by the [State Energy Resources Conservation and Development Commission] and established pursuant to [insert citation].

Section 3. [Definitions.]

(a) As used in this Act:

(1) “Commission” means the [Public Utilities Commission] established under [insert citation].

(2) “Eligible renewable energy resource” means an electric generating facility that is one of the following:

(A) The facility meets the definition of “in-state renewable electricity generation technology” in [insert citation].

(B) A geothermal generation facility originally commencing operation prior to [September 26, 1996] shall be eligible for purposes of adjusting a retail seller's baseline quantity of eligible renewable energy resources except for output certified as incremental geothermal production by the [Energy Commission], provided that the incremental output was not sold to an electrical corporation under contract entered into prior to [September 26, 1996]. For each facility seeking certification, the [Energy Commission] shall determine historical production trends and establish criteria for measuring incremental geothermal production that recognizes the declining output of existing steamfields and the contribution of capital investments in the facility or wellfield.

(C) The output of a small hydroelectric generation facility of [30 megawatts or less] procured or owned by an electrical corporation as of the date of enactment of this Act shall be eligible only for purposes of establishing the baseline of an electrical corporation pursuant to paragraph (a) (3) of Section 6 of this Act. A new hydroelectric facility is not an eligible renewable energy resource if it will require a new or increased appropriation or diversion of water under [insert citation].

(D) A facility engaged in the combustion of municipal solid waste shall not be considered an eligible renewable resource unless it is located in [insert location] and was operational prior to [September 26, 1996]. Output from such facilities shall be eligible only for the purpose of adjusting a retail seller's baseline quantity of eligible renewable energy resources.

(3) “Energy Commission” means the Energy Resources Conservation and Development Commission established under [insert citation].

(3) “Procure” means that a utility may acquire the renewable output of electric generation facilities that it owns or for which it has contracted. Nothing in this Act is intended to
imply that the purchase of electricity from third parties in a wholesale transaction is the preferred method of fulfilling a retail seller's obligation to comply with this Act.

(4) “Retail seller” means an entity engaged in the retail sale of electricity to end-use customers, including any of the following:

(A) An electrical corporation, as defined in [insert citation].

(B) A community choice aggregator. The [commission] shall institute a rulemaking to determine the manner in which a community choice aggregator will participate in the Renewables Portfolio Standard subject to the same terms and conditions applicable to an electrical corporation.

(C) An electric service provider, as defined in [insert citation] subject to the following conditions:

   (i) An electric service provider shall be considered a retail seller under this Act for sales to any customer acquiring service after [January 1, 2003].

   (ii) An electric service provider shall be considered a retail seller under this Act for sales to all its customers beginning on the earlier of [January 1, 2006], or the date on which a contract between an electric service provider and a retail customer expires. Nothing in this subdivision may require an electric service provider to disclose the terms of the contract to the [commission].

   (iii) The [commission] shall institute a rulemaking to determine the manner in which electric service providers will participate in the Renewables Portfolio Standard. The electric service provider shall be subject to the same terms and conditions applicable to an electrical corporation pursuant to this Act. Nothing in this paragraph shall impair a contract entered into between an electric service provider and a retail customer prior to the suspension of direct access by the [commission] pursuant to [insert citation].

(D) “Retail seller” does not include any of the following:

   (i) A corporation or person employing cogeneration technology or producing power consistent with [insert citation].

   (ii) The [Department of Water Resources] acting in its capacity pursuant to [insert citation].

   (iii) A local publicly owned electrical utility as defined in [insert citation].

(5) “Renewables portfolio standard” means the specified percentage of electricity generated by eligible renewable energy resources that a retail seller is required to procure pursuant to Section 4 and Section 6 of this Act.

Section 4. [Duties of State Energy Commission to Establish Renewables Portfolio Standards.]

(a) The [Energy Commission] shall do all of the following:

   (1) Certify eligible renewable energy resources that it determines meet the criteria described in subdivision (a) of Section 3 of this Act.

   (2) Design and implement an accounting system to verify compliance with the Renewables Portfolio Standard by retail sellers, to ensure that renewable energy output is counted only once for the purpose of meeting the renewables portfolio standard of this state or any other state, and for verifying retail product claims in this state or any other state. In establishing the guidelines governing this system, the [Energy Commission] shall collect data from electricity market participants that it deems necessary to verify compliance of retail sellers, in accordance with the requirements of this Act and the state [Public Records Act] under [insert citation]. In seeking data from electrical corporations, the [Energy Commission] shall request data from the [commission]. The [commission] shall collect data from electrical corporations and remit the data to the [Energy Commission] within [90 days] of the request.
Allocate and award supplemental energy payments pursuant to [insert citation] to eligible renewable energy resources to cover above-market costs of renewable energy.

Section 5. [Duties of Public Utilities Commission to Require Renewable Energy Procurement Plans.]

(a) The [commission] shall direct each electrical corporation to prepare renewable energy procurement plans as described in paragraph (e) of this Section to satisfy its obligations under the Renewables Portfolio Standard. To the extent feasible, this procurement plan shall be proposed, reviewed, and adopted by the [commission] as part of, and pursuant to, a general procurement plan process. The [commission] shall require each electrical corporation to review and update its renewable energy procurement plan as it determines to be necessary.

(1) The [commission] shall not require an electrical corporation to conduct procurement to fulfill the Renewables Portfolio Standard until it is deemed creditworthy by the [commission] upon it having attained an investment grade rating as determined by at least [two] major rating agencies. Within [90 days] of being deemed creditworthy, an electrical corporation shall conduct solicitations to implement a renewable energy procurement plan. The creditworthiness determination required by this paragraph shall apply only to the requirements established pursuant to this Act.

(2) Not later than [six months after the effective date of this section], the [commission] shall adopt, by rule, for all electrical corporations, all of the following:

   (A) A process for determining market prices pursuant to subdivision (c) of Section 6 of this Act. The [commission] shall make specific determinations of market prices after the closing date of a competitive solicitation conducted by an electrical corporation for eligible renewable energy resources. In order to ensure that the market price established by the [commission] pursuant to subdivision (c) of Section 6 of this Act does not influence the amount of a bid submitted through the competitive solicitation in a manner that would increase the amount ratepayers are obligated to pay for renewable energy, and in order to ensure that the bid price does not influence the establishment of the market price, the electrical corporation shall not transmit or share the results of any competitive solicitation for eligible renewable energy resources until the [commission] has established market prices pursuant to subdivision (c) of Section 6 of this Act.

   (B) A process that provides criteria for the rank ordering and selection of least-cost and best-fit renewable resources to comply with the annual [Renewables Portfolio Standard Program] obligations on a total cost basis. This process shall consider estimates of indirect costs associated with needed transmission investments and ongoing utility expenses resulting from integrating and operating eligible renewable energy resources.

   (C) Flexible rules for compliance including, but not limited to permitting electrical corporations to apply excess procurement in [one year to subsequent years] or inadequate procurement in [one year to no more than the following three years].

   (D) Standard terms and conditions to be used by all electrical corporations in contracting for eligible renewable energy resources, including performance requirements for renewable generators.

(3) Consistent with the goal of procuring the least-cost and best-fit eligible renewable energy resources, the renewable energy procurement plan submitted by an electrical corporation shall include, but is not limited to, all of the following:

   (A) An assessment of annual or multiyear portfolio supplies and demand to determine the optimal mix of renewable generation resources with deliverability characteristics that may include peaking, dispatchable, baseload, firm, and as-available capacity.

   (B) Provisions for employing available compliance flexibility mechanisms established by the [commission].
(C) A bid solicitation setting forth the need for renewable generation of
each deliverability characteristic, required online dates, and locational preferences, if any.

(4) In soliciting and procuring eligible renewable energy resources, each electrical
corporation shall offer contracts of no less than [10 years] in duration, unless the [commission]
approves of a contract of shorter duration.

(5) In soliciting and procuring eligible renewable energy resources, each electrical
corporation may give preference to projects that provide tangible demonstrable benefits to
communities with a plurality of minority or low-income populations.

(b) The [commission] shall review and accept, modify, or reject each electrical
corporation's renewable procurement plan [90 days] prior to the commencement of renewable
procurement pursuant to this Act by the electrical corporation.

(c) The [commission] shall review the results of a renewable energy resources solicitation
submitted for approval by an electrical corporation and accept or reject proposed contracts with
eligible renewable energy resources based on consistency with the approved renewable
procurement plan. If the [commission] determines that the bid prices are elevated due to a lack of
effective competition amongst the bidders, the commission shall direct the electrical corporation
to renegotiate such contracts or conduct a new solicitation.

(d) If an electrical corporation fails to comply with a [commission] order adopting a
renewable procurement plan, the [commission] shall exercise its authority pursuant to [insert
citation] to require compliance.

(e) Upon application by an electrical corporation, the [commission] may authorize another
entity to enter into contracts on behalf of customers of the electrical corporation for deliveries of
eligible renewable energy resources to satisfy the annual portfolio standard obligations, subject to
similar terms and conditions applicable to an electrical corporation. The [commission] shall allow
the procurement entity to recover reasonable costs through retail rates subject to review and
approval.

(f) Procurement and administrative costs associated with long-term contracts entered into
by an electrical corporation for eligible renewable resources, at or below the market price
determined by the [commission] pursuant to subdivision (c) of Section 6, shall be deemed
reasonable per se, and shall be recoverable in rates.

Section 6. [Requiring Electrical Corporations to Procure a Minimum Quantity of Output
from Eligible Renewable Energy Resources to Fulfill Unmet Long-Term Resources.]

(a) In order to fulfill unmet long-term resource needs, the [commission] shall establish a
Renewables Portfolio Standard requiring all electrical corporations to procure a minimum
quantity of output from eligible renewable energy resources as a specified percentage of total
kilowatt-hours sold to their retail end-use customers each calendar year, if sufficient funds are
made available pursuant to [insert citation] to cover the above-market costs of eligible
renewables, and subject to all of the following:

(1) An electric corporation shall not be required to enter into long-term contracts
with eligible renewable energy resources that exceed the market prices established pursuant to
subdivision (c) of this section.

(2) The [Energy Commission] shall provide supplemental energy payments from
funds in a [New Renewable Resources Account in the Renewable Resource Trust Fund]
established under [insert citation] to eligible renewable energy resources pursuant consistent with
this Act, for above-market costs. Indirect costs associated with the purchase of eligible renewable
energy resources, such as imbalance energy charges, sale of excess energy, decreased generation
from existing resources, or transmission upgrades shall not be eligible for supplemental energy
payments, but shall be recoverable by an electrical corporation in rates, as authorized by the
[commission].
(3) For purposes of setting annual procurement targets, the [commission] shall establish an initial baseline for each electrical corporation based on the actual percentage of retail sales procured from eligible renewable energy resources in [2001], and, to the extent applicable, adjusted going forward pursuant to subdivision (a) of Section 3 of this Act.

(b) The [commission] shall implement annual procurement targets for each electrical corporation as follows:

(1) Beginning on [January 1, 2003], each electrical corporation shall, pursuant to subdivision (a), increase its total procurement of eligible renewable energy resources by at least an additional [1 percent of retail sales per year so that 20 percent of its retail sales are procured from eligible renewable energy resources no later than December 31, 2017]. An electrical corporation with [20 percent of retail sales procured from eligible renewable energy resources in any year] shall not be required to increase its procurement of such resources in the following year.

(2) Only for purposes of establishing these targets, the [commission] shall include all power sold to retail customers by the [Department of Water Resources] pursuant to [insert citation] in the calculation of retail sales by an electrical corporation.

(3) In the event that an electrical corporation fails to procure sufficient eligible renewable energy resources in a given year to meet any annual target established pursuant to this subdivision, the electrical corporation shall procure additional eligible renewable energy resources in subsequent years to compensate for the shortfall if sufficient funds are made available pursuant to [insert citation] to cover the above-market costs of eligible renewables.

(4) If supplemental energy payments from the [Energy Commission], in combination with the market prices approved by the [commission], are insufficient to cover the above-market costs of eligible renewable energy resources, the [commission] shall allow an electrical corporation to limit its annual procurement obligation to the quantity of eligible renewable energy resources that can be procured with available supplemental energy payments.

(c) The [commission] shall establish a methodology to determine the market price of electricity for terms corresponding to the length of contracts with renewable generators, in consideration of the following:

(1) The long-term market price of electricity for fixed price contracts, determined pursuant to the electrical corporation’s general procurement activities as authorized by the [commission].

(2) The long-term ownership, operating, and fixed-price fuel costs associated with fixed-price electricity from new generating facilities.

(3) The value of different products including baseload, peaking, and as-available output.

(d) The establishment of a Renewables Portfolio Standard shall not constitute implementation by the [commission] of the federal Public Utility Regulatory Policies Act of 1978 (Public Law 95-617).

(e) The [commission] shall consult with the [Energy Commission] in calculating market prices under subdivision (c) and establishing other Renewables Portfolio Standard policies.

Section 7. [New Transmission Facilities.]
(a) Notwithstanding any other provision in [insert citation] inclusive, an application of an electrical corporation for a certificate authorizing the construction of new transmission facilities shall be deemed to be necessary to the provision of electric service for purposes of any determination made under [insert citation] if the [commission] finds that the new facility is necessary to facilitate achievement of the renewable power goals established in this Act.

(b) With respect to a transmission facility described in subdivision (a), the [commission] shall take all feasible actions to ensure that the transmission rates established by the Federal
Energy Regulatory Commission are fully reflected in any retail rates established by the
commission. These actions shall include, but are not limited to:

(1) Making findings, where supported by an evidentiary record, that those
transmission facilities provide benefit to the transmission network and are necessary to facilitate
the achievement of the Renewables Portfolio Standard established in this Act.

(2) Directing the utility to which the generator will be interconnected, where the
direction is not preempted by federal law, to seek the recovery through general transmission rates
of the costs associated with the transmission facilities.

(3) Asserting the positions described in paragraphs (1) and (2) to the Federal
Energy Regulatory Commission in appropriate proceedings.

(4) Allowing recovery in retail rates of any increase in transmission costs incurred
by an electrical corporation resulting from the construction of the transmission facilities that are
not approved for recovery in transmission rates by the Federal Energy Regulatory Commission
after the [commission] determines that the costs were prudently incurred in accordance with
[insert citation].

Section 8. [Local Publicly Owned Electric Utilities and Implementing and Enforcing a
Renewable Energy Portfolio Standard.]
(a) Each governing body of a local publicly owned electric utility, as defined in [insert
citation], shall be responsible for implementing and enforcing a Renewables Portfolio Standard
that recognizes the intent of the [Legislature] to encourage renewable resources, while taking into
consideration the effect of the standard on rates, reliability, and financial resources and the goal of
environmental improvement.

(b) Each local publicly owned electric utility shall report, on an [annual] basis, to its
customers, the following:

(1) Expenditures of public funds collected pursuant to [insert citation] for
renewable energy resource development. Reports shall contain a description of programs,
expenditures, and expected or actual results.

(2) The resource mix used to serve its customers by fuel type. Reports shall
contain the contribution of each type of renewable energy resource with separate categories for
those fuels considered eligible renewable energy resources as defined by Section 3 of this Act.

Section 9. [Nonutility Power Generators Using Renewable Fuels Prior to 2001]. Any
nonutility power generator using renewable fuels that has entered into a contract with an electrical
corporation prior to [December 31, 2001], specifying fixed energy prices for [five years] of
output may negotiate a contract for an additional [five years] of fixed energy payments upon
expiration of the initial [five-year] term, at a price to be determined by the [commission].

Section 10. [Severability.] Insert severability clause.

Section 11. [Repealer.] Insert repealer clause.

Section 12. [Effective Date.] Insert effective date.
Sustainably Priced Energy Enterprise Development Statement

Vermont Act 61 of 2005 requires retail electricity providers in the state to use new renewable energy sources. Generally, it requires each retail electricity provider to supply an amount of energy equal to its total incremental energy growth between January 1, 2005 and January 1, 2012 from electricity generated by new renewable resources. The law provides that the retail electricity provider may meet this requirement through eligible new renewable energy credits, new renewable energy resources with renewable energy credits still attached, or a combination of those credits and resources. New renewable energy is defined to include increases in efficiency or output from existing sources, provided that in the case of combustion, the system must result in an incrementally higher level of energy conversion efficiency or significantly reduced emissions.

This Act establishes the following exemptions:

- No retail electricity provider shall be required to provide in excess of a total of 10 percent of its calendar year 2005 retail electric sales with electricity generated by new renewable resources;
- A retail provider may obtain an exemption if the retail electricity provider demonstrates and the state public service board determines that compliance with the standard would impair the provider's ability to meet the public's need for energy services after certain concerns are addressed;
- In lieu of or in addition to purchasing tradeable renewable energy credits to satisfy the portfolio requirements, a retail electricity provider in this state may pay to a renewable energy fund established by the state public service board an amount per kilowatt hour as established by the board, or the board may require any proportion of this amount to be paid to an Energy Conservation Fund; and
- Members of a Public Power Supply Authority can meet the portfolio requirements in the aggregate.

This Act creates a Sustainably Priced Energy Enterprise Development program (SPEED) to encourage the in-state development of renewable sources of electricity, or “qualifying SPEED resources,” and the development of certain combined heat and power facilities that may consume nonrenewable sources of fuel, as long as the system meets specified requirements, which include a requirement that the system as a whole have total system efficiency of at least 65 percent.

Under the SPEED program, the state public service board can:

- Designate an agent to purchase and resell electricity generated by a project;
- Allow the developer of a SPEED resource that is one megawatt or less to sell that power under a long term contract that is established at a specified margin below the hourly spot market price;
- Encourage retail electricity providers to secure long-term contracts for renewable energy that are anticipated to be below the long-term market price, over the lives of the projects;
- Make available to retail electricity providers for purchase through the SPEED program, on a pro rata basis, a specified portion of the power generated under the program;
- Create a mechanism by which a retail electricity provider may establish that it has a sufficient amount of renewable energy, or qualifying resources in its portfolio so that equity requires that the retail electricity provider be relieved from provisions that would require the purchase of SPEED power; and
- Release an applicant from meeting a requirement in state law that there be established a need for the facility.
The Act provides that if the board finds that the amount of renewable energy SPEED resources coming into service after January 1, 2005, but prior to January 1, 2013, exceeds total statewide growth in demand during the period of time between January 1, 2005 and January 1, 2012, or if it finds that the amount of qualifying SPEED resources exceeds 10 percent of total statewide load for calendar year 2005, the portfolio standards established under this act shall not be in force. In this determination, electricity produced at all facilities owned by or under long-term contract to Vermont retail electricity providers, whether it is generated inside or outside Vermont, that is new renewable energy shall be counted. If by July 1, 2012, the board determines that the goals have not been met, the portfolio standards shall go into effect in one year. The Act makes SPEED resources eligible for state economic development funding.

This Act requires the state public service board to issue progress reports to the general assembly about the state’s electricity load growth, the use of renewable energy credits, the implementation of the SPEED program, an assessment of the supply portfolios of the state retail electricity providers and the resources available to meet new supply requirements likely to be triggered by the expiration of major power supply contracts, and other specified matters.

This legislation also requires that on or before September 1, 2006, the public service board shall establish by rule or order standard provisions, including applicable fees that are required to cover the total cost of interconnection to be paid by the qualified distributed generator, for agreements providing for interconnection between the facilities of a retail electricity provider under the jurisdiction of the board and the facilities of a qualified distributed generator.

The bill establishes requirements with respect to transmission planning within the state, and requires certain companies to submit ten-year plans. The objective of the plans shall be to identify the potential need for transmission system improvements as early as possible, in order to allow sufficient time to plan and implement more cost-effective nontransmission alternatives to meet reliability needs, wherever feasible. It also would identify the demand or supply parameters that generation, demand response, energy efficiency, or other nontransmission strategies would need to address to resolve the reliability deficiencies identified. It establishes a public meeting process pursuant to which a utility preparing the plan would present a draft of the plan and facilitate a public discussion to identify and evaluate nontransmission alternatives. The Act directs that before the state department of public service takes a position before the board concerning the construction of new transmission or a transmission upgrade with significant land use ramifications, the department shall hold one or more public meetings with the legislative bodies or their designees of each town, village, or city that the transmission lines cross, and shall engage in a discussion with the members of those bodies or their designees and the interested public as to the department's role as public advocate.

This Act expresses state policy to be urged in proceedings before the New England Independent System Operator, the Federal Energy Regulatory Commission and other tribunals. The policy would be that all available resources transmission, strategic generation, targeted energy efficiency, and demand response resources should be treated comparably in analysis, planning, and access to funding. The policy provides that the principal criterion for approving and selecting a regional transmission solution should be whether it is the least-cost solution to a system need on a total cost basis.

This Act requires the state department of public service on or before January 1, 2006 to investigate and report to specified legislative committees with respect to matters, including the extent to which an aggressive regionwide implementation of energy efficiency and renewable energy programs might affect the price of spot market power in the New England ISO through the effect of those programs on bid prices, where the clearing price of the electric market is reduced due to reduced electric demand.

The Act allows the public service board to embark on performance-based ratemaking on its own motion or on motion of the department of public service, and not only at the request of the
utility. It makes it clear that these programs may offer incentives, decreasing the extent to which
the financial success of distribution utilities between rate cases is linked to increased sales to end
use customers and may be threatened by decreases in those sales.

The Act requires the department of public service to report back to the general assembly
with recommendations regarding a statewide energy code for commercial buildings. The Act
requires the public service board to report to the legislature with an explanation of the results of
any alternative form of regulation approved by the board, and if no such form has been approved,
an explanation of why no such form has been approved. It requires biennial reports to the
legislature from the board on how the state might best continue to meet its energy goals, including
whether the state should meet its load growth over the succeeding 10 years, up through 2023, by a
continuation of the SPEED program.

Under the Act, a person may become a member of a cooperative by purchasing and paying
the cooperative for renewable energy certificates or other environmental attributes associated with
the generation of electricity.

This Act requires the department of public service to report to the general assembly by
January 15, 2006 with recommended procedures and efforts and initiatives to date concerning the
involvement of the public in the development and siting of wind energy facilities. It requires the
department of public service to study and make recommendations on the feasibility of
establishing grant programs for new renewable generation systems on farms. And finally, it
requires the public service board and the department of public service to report to the general
assembly by no later than January 15, 2006 and again by no later than January 15, 2007 with
respect to the net revenue loss and the net revenue gain to ratepayers, utilities, and state-based
generators as a result of any tariff relating to locational generation capacity; and the options
available to mitigate the cost impacts of any such tariff.

Submitted as:
Vermont
Act 61
Status: Enacted into law in 2005.
Transmission and Infrastructure

Transmission Authority (2007 SSL)

This Act creates a state-owned authority to facilitate developing electric power lines and substations.

Submitted as:
North Dakota
Chapter 406 of 2005
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act To Provide For A State Transmission Authority.”

Section 2. [State Transmission Authority.] There is created a [state transmission authority], which shall be governed an [industrial commission].

Section 3. [Definitions.] As used in this Act:

A. “Authority” means the [industrial commission] acting as the [state transmission authority].
B. “Commission” means the [industrial commission].
C. “Industrial Commission” means [insert definition.]
D. “Notice of intent” means the notice to the [authority] indicating willingness to construct transmission facilities contemplated by the [authority] or to provide services fulfilling the need for such transmission facilities.
E. “Project area” means the geographic area in which construction of a transmission facility contemplated by the [authority] is likely to occur.
F. “Transmission facilities” means electric transmission lines and substations, and related structures, equipment, rights of way, and works of public improvement, located within and outside this state, excluding electric generating facilities.

Section 4. [Purposes.] The [state transmission authority] is created to diversify and expand the state economy by facilitating development of transmission facilities to support the production, transportation, and utilization of [insert state] electric energy.

Section 5. [Powers.] The [authority] has all powers necessary to carry out the purposes of this Act, including the power to:

A. make grants or loans and to provide other forms of financial assistance as necessary or appropriate for the purposes of this Act;
B. make and execute contracts and all other instruments necessary or convenient for the performance of its powers and functions under this Act;
C. borrow money and issue evidences of indebtedness as provided in this Act;
D. receive and accept aid, grants, or contributions of money or other things of value from any source, including aid, grants, or contributions from any department, agency, or
instrumentality of the United States, subject to the conditions upon which the aid, grants, or contributions are made and consistent with the provisions of this Act;

E. issue and sell evidences of indebtedness in an amount or amounts as the [authority] may determine, but not to exceed [eight hundred million dollars], plus costs of issuance, credit enhancement, and any reserve funds required by agreements with or for the benefit of holders of the evidences of indebtedness for the purposes for which the [authority] is created under this Act, provided that the amount of any refinancing shall not be counted toward such [eight hundred million dollar] limitation to the extent it does not exceed the outstanding amount of the obligations being refinanced;

F. refund and refinance its evidences of indebtedness;

G. make and execute interest rate exchange contracts;

H. enter lease-sale contracts;

I. pledge any and all revenues derived by the [authority] under this Act or from a transmission facility, service, or activity funded under this Act to secure payment or redemption of the evidences of indebtedness;

J. to the extent and for the period of time necessary for the accomplishment of the purposes for which the [authority] was created, plan, finance, develop, acquire, own in whole or in part, lease, rent, and dispose of transmission facilities;

K. enter contracts to construct, maintain, and operate transmission facilities;

L. consult with the [public service commission], regional organizations, and any other relevant state or federal authority as necessary and establish reasonable fees, rates, tariffs, or other charges for transmission facilities and all services rendered by the [authority];

M. lease, rent, and dispose of transmission facilities owned pursuant to this Act;

N. investigate, plan, prioritize, and propose corridors of the transmission of electricity;

O. participate in and join regional transmission organizations; and

P. do any and all things necessary or expedient for the purposes of the [authority] provided in this Act.

Section 6. [Coordinating Planning Transmission Facilities and Notice.]

A. The [authority] shall coordinate its plans for transmission facilities with regional organizations having transmission planning responsibilities for the project area.

B. Before exercising its powers to construct transmission facilities granted to it in this Act, the [authority] shall publish in a newspaper of general circulation in this state and in a newspaper in the project area, a notice describing the need for transmission facilities contemplated by the [authority]. Anyone willing to construct the transmission facilities or furnish services to satisfy the needs described in the notice have a period of [one hundred eighty days] from the date of last publication of the notice within which to deliver to the [authority] a notice of intent. After receipt of a notice of intent, the [authority] may not exercise its powers to construct transmission facilities unless the [authority] finds that exercising its [authority] would be in the public interest. After receipt of a notice of intent, the [authority] may not exercise its powers to construct transmission facilities unless the [authority] finds that exercising its [authority] would be in the public interest.

C. The [authority] may require a person giving a notice of intent to provide a bond and to submit a plan for completion of the transmission facilities or commencement of services within a period of time acceptable to the [authority]. If no person submits an adequate plan or bond as required by the [authority], the [authority] may proceed with contracting for construction of the facility described in the [authority’s] published notice.
Section 7. [Authority May Participate Upon Request.] The [authority] may participate in a transmission facility through financing, planning, joint ownership, or other arrangements at the request of a person giving a notice of intent.

Section 8. [Evidences of Indebtedness.]
A. Evidences of indebtedness of the [authority] must be authorized by resolution of the [industrial commission] and may be issued in one or more series and must bear such date or dates, mature at such time or times, bear interest at such rate or rates of interest per year, be in such denomination or denominations, be in such form, either coupon or registered, carry such conversion or registration privileges, have such rank or priority, be executed in such manner, be payable from such sources in such medium of payment at such place or places within or without the state, and be subject to such terms of redemption, with or without premium, as such resolution or resolutions may provide. Evidences of indebtedness of the [authority] are to mature not more than [forty years] from the date of issue. Evidences of indebtedness of the [authority] may be sold at such time or times and at such price or prices as the authority determines.

B. Evidences of indebtedness and grants, loans, or other forms of financial assistance issued by the [authority] are payable solely from:
   1. revenues that may be received by the [authority] from transmission facilities, services, or activities funded under this Act with the proceeds of the [authority’s] evidences of indebtedness, subject only to prior payment of the reasonable and necessary expenses of operating and maintaining such transmission facilities except depreciation.
   2. amounts received by the [authority] under loans authorized under this Act.
   3. revenues received by the [authority] under this Act from any source other than general tax revenues.

C. The evidences of indebtedness are not subject to taxation by the state or any of its political subdivisions and do not constitute a debt of this state within the meaning of any statutory or constitutional provision and must contain a statement to that effect on their face.

D. The [authority] may establish and maintain a reserve fund for evidences of indebtedness issued under this Act.

E. There must be deposited in the reserve fund:
   1. all moneys appropriated by the legislative assembly to the [authority] for the purpose of the reserve fund.
   2. all proceeds of evidences of indebtedness issued under this Act required to be deposited in the reserve fund by the terms of any contract between the [authority] and the holders of its evidences of indebtedness or any resolution of the [authority].
   3. any lawfully available moneys of the [authority] which it may determine to deposit in the reserve fund.
   4. any moneys from any other source made available to the [authority] for deposit in the reserve fund or any contractual right to the receipt of moneys by the [authority] for the purpose of the fund, including a letter of credit, surety bond, or similar instrument.

F. The [authority] must include in its biennial request to the [office of the budget] the amount, if any, necessary to restore any reserve fund established under this section to an amount equal to the amount required to be deposited in the fund by the terms of any contract or resolution approved by the [commission].

G. Any pledge of revenue made by the [industrial commission] as security for the [authority’s] evidences of indebtedness is valid and binding from time to time when the pledge is made. The revenues or other moneys so pledged and thereafter received by the [authority] are immediately subject to the lien of any such pledge without any physical delivery thereof or further act, and the lien of any such pledge is valid and binding as against all parties having claims of any kind in tort, contract or otherwise against the [authority], regardless of whether such
parties have notice thereof. Neither the resolution nor any other instrument by which a pledge is
created need be filed or recorded, except in the records of the [authority].

H. The [authority] is authorized and empowered to obtain from any entity of the state, any
department or agency of the United States of America, or any nongovernmental insurer any
insurance, guaranty, or liquidity facility, or from a financial institution a letter of credit to the
extent such insurance, guaranty, liquidity facility, or letter of credit now or hereafter available, as
to, or for, the payment or repayment of, interest or principal, or both, or any part thereof, on any
evidences of indebtedness issued by the authority pursuant to this Act, and to enter into any
agreement or contract with respect to any such insurance, guaranty, letter of credit, or liquidity
facility, and pay any required fee, unless the same would impair or interfere with the ability of the
authority to fulfill the terms of any agreement made with the holders of its evidences of
indebtedness.

I. After issuance, all evidences of indebtedness of the [authority] are conclusively
presumed to be fully authorized and issued under the laws of the state, and any person or
governmental unit is estopped from questioning their authorization, sale, issuance, execution, or
delivery by the [authority].

J. When the [authority] has issued evidences of indebtedness and pledged the revenues of
the transmission facilities for the payment thereof as herein provided, the [authority] shall operate
and maintain the transmission facilities and shall impose and collect fees and charges for the
services furnished by the transmission facilities, including those furnished to the [authority] itself,
in the amounts and at the rates as are fully sufficient at all times to:
1. pay the expenses of operating and maintaining the transmission facilities;
2. provide a debt service fund sufficient to assure the prompt payment of principal
and interest on the evidences of indebtedness at maturity; and
3. provide a reasonable fund for contingencies as may be required by the resolution
authorizing the evidences of indebtedness.

Section 9. [Public Service Commission Jurisdiction and Consultation.]
A. The [authority] and the transmission facilities built under this Act, until sold or
disposed of by the [authority], are exempt from the provisions of [insert citation]. Upon sale or
disposal by the [authority], transmission facilities built under this Act are subject to the provisions
of [insert citation].

B. The [authority] shall consult with the [public service commission] with respect to the
rates charged by the [authority] for use of its transmission facilities and such rates must thereafter
be considered just and reasonable in proceedings before the [public service commission] pursuant
to [insert citation].

C. The [authority] shall conduct its activities in consultation with transmission providers,
wind interests, the [Lignite Research Council], and other people having relevant expertise.

Section 10. [Bonds as Legal Investments.] The bonds of the [authority] are legal
investments which may be used as collateral for public funds of the state, insurance companies,
banks, savings and loan associations, investment companies, trustees, and other fiduciaries which
may properly and legally invest funds in their control or belonging to them in bonds of the
[authority]. The [state investment board] may invest in bonds of the [authority] in an amount
specified by the [state investment board].

Section 11. [Disposal of Transmission Facilities.]
A. Before becoming an owner or partial owner of a transmission facility, the [authority]
shall develop a plan identifying:
1. the public purposes of the [authority’s] ownership;
2. conditions that would make the [authority’s] ownership no longer necessary for accomplishing those public purposes; and

3. a plan to divest the [authority’s] ownership interest as soon as economically prudent once those conditions occur.

B. For transmission facilities that are leased to another entity by the [authority], at the end of the lease, absent default by the lessee, the [authority] shall convey its interest in the transmission facilities to the lessee.

C. For transmission facilities that are owned by the [authority] without a lessee, the [authority] shall divest itself of ownership as soon as economically prudent in accordance with the divestiture plan developed pursuant to subsection A.

Section 12. [Exemption from Property Taxes.] Transmission facilities built under sections 1 through 11 of this Act are exempt from property taxes for a period determined by the [authority] not to exceed the first [five taxable years] of operation; after this initial period, transmission lines of [two hundred thirty kilovolts] or larger and the transmission lines' associated transmission substations remain exempt from property taxes but are subject to a per mile tax at the full per mile rate and subject to the same manner of imposition and allocation as the per mile tax imposed by [insert citation] without application of the discounts provided in that subsection.

Section 13. [Biennial Report to Legislative Council.] The [authority] shall deliver a written report on its activities to the [legislative council] each [biennium].

Section 14. [Severability.] [Insert severability clause.]

Section 15. [Repealer.] [Insert repealer clause.]

Section 16. [Effective Date.] [Insert effective date.]
Electric Transmission Facilities: Recovering Costs for Construction and Upgrading (2006 SSL)

This Act authorizes the state corporation commission to approve inclusion in retail electric rates of regulated electric utilities, electric cooperatives, and municipal electric utilities those costs associated with the construction or improvement of electric transmission facilities under certain circumstances. The bill covers costs for construction or upgrading of electric lines with an operating voltage of at least 115 kilovolts. Electric cooperatives and municipal electric utilities would be subject to the jurisdiction of the corporation commission for implementation of the Act.

The corporation commission could approve inclusion of the specified costs in retail utility rates if the commission finds:

- That a regional transmission organization has identified the construction or upgrade as appropriate for reliability of the electric transmission system or for economic benefit to transmission owners and customers; and
- A state agency has determined that the project will provide measurable economic benefit to electric consumers in the state that would exceed anticipated project costs.
- The commission could approve recovery of project costs in retail electric rates only if those costs would not otherwise be recovered.

Comment:

This Act is reported to be the first to provide statutory authority for a public utility commission, based on a recommendation by a regional transmission organization, to assign full cost-recovery charges to all beneficiaries for an economic development-based transmission project. Economic development projects are all proposed non-system reliability transmission lines (e.g. to move low cost power to high cost areas, or to serve some types of new loads or generation). The significance of this bill is that it requires that approval of a transmission project by a regional transmission organization shall constitute a rebuttable presumption of the appropriateness of such a project, and recovery of unassigned costs for the project shall be assessed and collected from all beneficiaries.

Submitted as:
Kansas
HB 2045
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act to Cover the Cost of Building and Upgrading Electric Transmission Facilities.”

Section 2. [Definitions.] As used in this Act:

(1) “Appurtenances” means all substations, towers, poles and other structures and equipment necessary for the bulk transfer of electricity.
(2) “Commission” means the state [corporation commission].
(3) “Construction or upgrade of an electric transmission facility” means construction or upgrade of an electric line, and appurtenances with an operating voltage of 115 kilovolts or more.
Section 3. [Criteria for Recovering Costs.]

(1) Upon application, the [commission] may authorize recovery of costs associated with the construction or upgrade of an electric transmission facility if the [commission] finds that:

   (A) A regional transmission organization has identified such construction or upgrade as appropriate for reliable operation of the integrated electric transmission system; or for economic benefits to transmission owners and customers; and

   (B) A state agency has determined that such construction or upgrade will provide measurable economic benefits to electric consumers in all or part of this state that will exceed anticipated project costs; and

(2) Such costs are not being otherwise recovered.

(3) The [commission] shall review an application for recovery of costs pursuant to this section in an expedited manner if the application includes evidence that expedited construction or upgrade of the electric transmission facility will result in significant, measurable economic benefits to electric consumers in this state. Recommendation or approval of construction or upgrade of an electric transmission facility by a regional transmission organization shall constitute a rebuttable presumption of the appropriateness of such construction or upgrade for system reliability or economic dispatch of power.

(4) In determining whether to approve recovery of costs pursuant to this section the [commission] may consider factors such as the speed with which electric consumers in this state will benefit from the transmission facility and the long-term benefits of the transmission facility to electric consumers in this state, or both, and whether such factors outweigh other less costly options. An application for recovery of costs pursuant to this section shall include such information as the [commission] requires to weigh such factors, including, but not limited to, information regarding estimated line losses, reactive power and voltage implications and long-term economic and system reliability benefits.

(5) Any recovery of costs authorized by the [commission] pursuant to this section shall be assessed against all electric public utilities, electric municipal utilities and electric cooperative utilities receiving benefits of the construction or upgrade and having retail customers in this state. Each such utility’s assessment shall be based on the benefits the utility receives from the construction or upgrade. In determining allocation of benefits and costs to utilities, the [commission] may take into account funding and cost recovery mechanisms developed by regional transmission organizations and shall take into account financial payments by transmission users and approved by the Federal Energy Regulatory Commission or regional transmission organization. Each electric public utility shall recover any such assessed costs from the utility’s retail customers in a manner approved by the utility’s governing body.

(6) All money collected by a utility from assessments authorized by the [commission] pursuant to this section shall be paid quarterly by the utility to the transmission operator or owner designated by the [commission].

(7) Notwithstanding any other provision of law to the contrary, electric municipal utilities and electric cooperative utilities shall be subject to the jurisdiction of the [commission] for the limited purpose of implementing the provisions of this section.

Section 4. [Severability.] [Insert severability clause.]

Section 5. [Repealer.] [Insert repealer clause.]

Section 6. [Effective Date.] [Insert effective date.]
Energy Facility Siting, Long Term - Statement

Oregon Chapter 683 of 2001 expedites the power generation facility siting process to encourage additional energy production and requires certain conservation activities by state agencies. The measure deletes the state Public Utility Commission’s authority to offer incentives for a utility divestiture of generating plants. The measure also disallows the installation of solar heating and cooling systems without journeyman plumber certification or a specialty registration from the State Plumbing Board.

The expedited licensing provisions of the Act exempt temporary (up to two-year operation) generating facilities and standby facilities meeting certain criteria from the requirement to obtain a site certificate until July 1, 2003. The measure provides land-use planning requirements and expedites the siting review process for demonstrably low-impact gas-fired power plants, effective March 31, 2001.

The conservation provisions of HB 3788 permit the Oregon Office of Energy to waive fees and reviews for a state agency that demonstrates conservation greater than 20 percent of building code requirements. The provisions also require all state facilities constructed or renovated to exceed conservation provisions in building code requirements by 20 percent and require state agencies to reduce nonrenewable energy consumption by 10 percent.

Submitted as:
Oregon
Chapter 683 of 2001
Energy Facility Siting, Short Term - Statement

Oregon Chapter 134 of 2001 modifies the criteria for the temporary siting of certain energy generation facilities. The measure defines “temporary energy generating facility” and “standby generation facility” and creates exemptions from site certification requirements for such facilities. The measure places limits on the operation of these facilities to no longer than 24 months after the date of first commercial operation or January 2, 2006, whichever is earlier, and prohibits the granting of exemptions after July 1, 2003.

This Act changes the level at which a power plant can qualify for expedited review from the Energy Facility Siting Council (EFSC) to those with an average generating capacity of 100 megawatts or less. The measure also changes EFSC jurisdiction over renewable energy resource facilities from facilities producing 35 peak megawatts to those producing 35 average megawatts, and sets the process for determining average megawatts.

This legislation allows the Public Utility Commission to use arbitration to resolve valuation disputes relating to electric company investments. It removes requirements that investments by electric companies that fit into the categories of “economic utility investment” and “uneconomic utility investment” be made prior to the date an electric company offers direct access to businesses.

Submitted as:
Oregon
Chapter 134 of 2001
Energy Resource Zones Transmission Development

This Act requires electric utilities regulated by the state public utilities commission (PUC) to perform biennial reviews to designate energy resource zones in areas of the state in which transmission constraints hinder the delivery of electricity to consumers or hinder the development of new electric generation facilities. The bill requires utilities to submit proposed plans for the development of additional transmission facilities in energy resource zones and directs the PUC to grant or deny any necessary certificates for such development within 180 days. The bill allows the utilities to recover costs during construction of new or expanded transmission facilities through a rate adjustment clause so long as the costs are prudently incurred and not already included in the utility's base rates.

Submitted as:
Colorado
Chapter 61 of 2007
Status: Enacted into law in 2007.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “An Act to Establish Energy Resource Zones.”

Section 2. [Legislative Findings.] The [general assembly] finds, determines, and declares that:

(a) a robust electric transmission system is critical to ensuring the reliability of electric power for citizens of this state;
(b) the state's vibrant economy and high quality of life depend on the continued availability of clean, affordable, reliable electricity; and
(c) utilities in this state should continually evaluate the adequacy of electric transmission facilities throughout the state and should be encouraged to promptly and efficiently improve such infrastructure as required to meet the state's existing and future energy needs.

Section 3. [Energy Resource Zones.]

(1) As used in this section, “energy resource zone” means a geographic area in the state in which transmission constraints hinder the delivery of electricity to consumers, the development of new electric generation facilities to serve consumers in the state, or both.

(2) On or before [October 31 of each odd-numbered year, commencing in 2007], each electric utility in this state subject to rate regulation by the state [public utilities commission] shall:

(a) designate energy resource zones;
(b) develop plans for the construction or expansion of transmission facilities necessary to deliver electric power consistent with the timing of the development of beneficial energy resources located in or near such zones;
(c) consider how transmission can be provided to encourage local ownership of renewable energy facilities, whether through renewable energy cooperatives as provided in [insert citation] or otherwise; and
(d) submit proposed plans, designations, and applications for certificates of public
convenience and necessity to the commission for simultaneous review pursuant to subsection (3)
of this section.

(3) The [commission] shall approve a utility's application for a [Certificate of Public
Convenience and Necessity] for the construction or expansion of transmission facilities pursuant
to paragraph (b) of Subsection (2) of this section if the [public utilities commission] finds that:

(a) the construction or expansion is required to ensure the reliable delivery of
electricity to consumers in this state or to enable the utility to meet the renewable energy
standards set forth in [insert citation]; and

(b) that the present or future public convenience and necessity require such
construction or expansion.

(4) Notwithstanding any other provision of law, in any application for a [Certificate of
Public Convenience and Necessity] for the construction or expansion of transmission facilities
pursuant to paragraph (b) of Subsection (2) of this section, the [public utilities commission] shall
issue a final order within [one hundred eighty days] after the application is filed. If the [public
utilities commission] does not issue a final order within that period, the application shall be
deemed approved.

Section 4. [Recovering Costs of Building or Expanding Transmission Facilities.]

(a) A public utility shall be entitled to recover, through a separate rate adjustment clause,
the costs that it prudently incurs in planning, developing, and completing the construction or
expansion of transmission facilities for which the utility has been granted a [Certificate of Public
Convenience and Necessity] or for which the [public utilities commission] has determined that no
[Certificate of Public Convenience and Necessity] is required. The transmission rate adjustment
clause shall be subject to [annual] changes, which shall be effective on [January 1 of each year].

(b) To provide additional encouragement to utilities to pursue the construction and
expansion of transmission facilities, the [public utilities commission] shall approve current
recovery by the utility through the annual rate adjustment clause of the utility's weighted average
cost of capital, including its most recently authorized rate of return on equity, on the total balance
of construction work in progress related to such transmission facilities as of the end of the
immediately preceding year. The rate adjustment clause shall be reduced to the extent that the
prudently incurred costs being recovered through the adjustment clause have been included in the
public utility's base rates as a result of the [public utilities commission's] final order in a rate case.

Section 5. [Severability.] [Insert severability clause.]

Section 6. [Repealer.] [Insert repealer clause.]

Section 7. [Effective Date.] [Insert effective date.]
Renewable Energy Industries Tax Credits

This Act directs that any individual, business, or local governmental entity, not in the light and power business or in the gas distribution business, may apply to the light and power business serving the situs of the system, each fiscal year beginning on July 1, 2005, for an investment cost recovery incentive for each kilowatt-hour from a customer-generated electricity renewable energy system installed on its property that is not interconnected to the electric distribution system. No incentive may be paid for kilowatt-hours generated before July 1, 2005, or after June 30, 2014.

The Act specifies that when light and power businesses serving eighty percent of the total customer load in the state adopt uniform standards for interconnection to the electric distribution system, any individual, business, or local governmental entity, not in the light and power business or in the gas distribution business, may apply to the light and power business serving the situs of the system, each fiscal year, for an investment cost recovery incentive for each kilowatt-hour from a customer-generated electricity renewable energy system installed on its property that is not interconnected to the electric distribution system and from a customer-generated electricity renewable energy system installed on its property that is interconnected to the electric distribution system. Uniform standards for interconnection to the electric distribution system means those standards established by light and power businesses that have ninety percent of total requirements the same. No incentive may be paid for kilowatt-hours generated before July 1, 2005, or after June 30, 2014.

CSG environmental policy staff report that this feed-in credit legislation is particularly relevant to the larger renewable energy effort in the U.S. because it reflects a new policy approach for the state-based promotion of clean energy.

Submitted as:
Washington
Chapter 300, Laws of 2005
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “An Act Relating to Providing Incentives to Support Renewable Energy.”

Section 2. [Legislative Findings.]
(a) The [legislature] finds that the use of renewable energy resources generated from local sources such as solar and wind power benefit our state by reducing the load on the state's electric energy grid, by providing nonpolluting sources of electricity generation, and by the creation of jobs for local industries that develop and sell renewable energy products and technologies.

(b) The [legislature] finds that this state has become a national and international leader in the technologies related to the solar electric markets. The state can support these industries by providing incentives for the purchase of locally made renewable energy products. Locally made renewable technologies benefit and protect the state's environment. The [legislature] also finds that the state's economy can be enhanced through the creation of incentives to develop additional renewable energy industries in the state.
(c) The [legislature] intends to provide incentives for the greater use of locally created renewable energy technologies, support and retain existing local industries, and create new opportunities for renewable energy industries to develop in this state.

Section 3. [Definitions.] As used in this Act:

1. “Customer-generated electricity” means the alternating current electricity that is generated from a renewable energy system located on an individual's, businesses', or local government's real property that is also provided electricity generated by a light and power business. A system located on a leasehold interest does not qualify under this definition. “Customer-generated electricity” does not include electricity generated by a light and power business with greater than [one thousand megawatt hours of annual sales or a gas distribution business].

2. “Economic development kilowatt-hour” means the actual kilowatt-hour measurement of customer-generated electricity multiplied by the appropriate economic development factor.

3. “Photovoltaic cell” means a device that converts light directly into electricity without moving parts.

4. “Renewable energy system” means a solar energy system, an anaerobic digester as defined in [insert citation], or a wind generator used for producing electricity.

5. “Solar energy system” means any device or combination of devices or elements that rely upon direct sunlight as an energy source for use in the generation of electricity.

6. “Solar inverter” means the device used to convert direct current to alternating current in a photovoltaic cell system.

7. “Solar module” means the smallest nondivisible self-contained physical structure housing interconnected photovoltaic cells and providing a single direct current electrical output.

8. “Standards for interconnection to the electric distribution system” means technical, engineering, operational, safety, and procedural requirements for interconnection to the electric distribution system of a light and power business.

Section 4. [Investment Cost Recovery Incentive.]

(a) Any individual, business, or local governmental entity, not in the light and power business or in the gas distribution business, may apply to the light and power business serving the situs of the system, each fiscal year beginning on [July 1, 2005], for an investment cost recovery incentive for each kilowatt-hour from a customer-generated electricity renewable energy system installed on its property that is not interconnected to the electric distribution system. No incentive may be paid for kilowatt-hours generated before [July 1, 2005, or after June 30, 2014].

(b) When light and power businesses serving [eighty percent] of the total customer load in the state adopt uniform standards for interconnection to the electric distribution system, any individual, business, or local governmental entity, not in the light and power business or in the gas distribution business, may apply to the light and power business serving the situs of the system, each fiscal year, for an investment cost recovery incentive for each kilowatt-hour from a customer-generated electricity renewable energy system installed on its property that is not interconnected to the electric distribution system and from a customer-generated electricity renewable energy system installed on its property that is interconnected to the electric distribution system. Uniform standards for interconnection to the electric distribution system means those standards established by light and power businesses that have [ninety percent] of total requirements the same. No incentive may be paid for kilowatt-hours generated before [July 1, 2005, or after June 30, 2014].
(c) (1) Before submitting for the first time the application for the incentive allowed under this section, the applicant shall submit to the [department of revenue] and to the [climate and rural energy development center at the state university], established under [insert citation], a certification in a form and manner prescribed by the [department of revenue] that includes, but is not limited to, the following information:

(A) The name and address of the applicant and location of the renewable energy system;
(B) The applicant's tax registration number;
(C) That the electricity produced by the applicant meets the definition of "customer-generated electricity" and that the renewable energy system produces electricity with:
   (i) Any solar inverters and solar modules manufactured in this state;
   (ii) A wind generator powered by blades manufactured in this state;
   (iii) A solar inverter manufactured in this state;
   (iv) A solar module manufactured in this state; or
   (v) Solar or wind equipment manufactured outside of this state;
(D) That the electricity can be transformed or transmitted for entry into or operation in parallel with electricity transmission and distribution systems;
(E) The date that the renewable energy system received its final electrical permit from the applicable local jurisdiction.

(d) Within [thirty days] of receipt of the certification the [department of revenue] shall advise the applicant in writing whether the renewable energy system qualifies for an incentive under this section. The [department of revenue] may consult with the [climate and rural energy development center] to determine eligibility for the incentive. System certifications and the information contained therein are subject to disclosure under [insert citation].

(e) (1) By [August 1 of each year], application for the incentive shall be made to the light and power business serving the situs of the system by certification in a form and manner prescribed by the [department of revenue] that includes, but is not limited to, the following information:

(A) The name and address of the applicant and location of the renewable energy system;
(B) The applicant's tax registration number;
(C) The date of the letter from the [department of revenue] stating that the renewable energy system is eligible for the incentives under this section;
(D) A statement of the amount of kilowatt-hours generated by the renewable energy system in the prior fiscal year.

(2) Within [sixty days] of receipt of the incentive certification the light and power business serving the situs of the system shall notify the applicant in writing whether the incentive payment will be authorized or denied. The business may consult with the [climate and rural energy development center] to determine eligibility for the incentive payment. Incentive certifications and the information contained therein are subject to disclosure under [insert citation].

(f) Entities receiving incentive payments shall keep and preserve, for a period of [five years], suitable records as may be necessary to determine the amount of incentive applied for and received. Such records shall be open for examination at any time upon notice by the light and power business that made the payment or by the [department of revenue]. If upon examination of any records or from other information obtained by the business or [department of revenue] it appears that an incentive has been paid in an amount that exceeds the correct amount of incentive payable, the business may assess against the person for the amount found to have been paid in excess of the correct amount of incentive payable and shall add thereto interest on the amount.
Interest shall be assessed in the manner that the [department of revenue] assesses interest upon delinquent tax under [insert citation].

(g) If it appears that the amount of incentive paid is less than the correct amount of incentive payable the business may authorize additional payment.

(h) The investment cost recovery incentive may be paid [fifteen cents per economic development kilowatt-hour] unless requests exceed the amount authorized for credit to the participating light and power business. For the purposes of this section, the rate paid for the investment cost recovery incentive may be multiplied by the following factors:

1. For customer-generated electricity produced using solar modules manufactured in this state, [two and four-tenths];
2. For customer-generated electricity produced using a solar or a wind generator equipped with an inverter manufactured in this state, [one and two-tenths];
3. For customer-generated electricity produced using an anaerobic digester, or by other solar equipment or using a wind generator equipped with blades manufactured in this state, [one]; and
4. For all other customer-generated electricity produced by wind, [eight-tenths].

(i) No individual, household, business, or local governmental entity is eligible for incentives for more than [two thousand dollars per year].

(j) If requests for the investment cost recovery incentive exceed the amount of funds available for credit to the participating light and power business, the incentive payments shall be reduced proportionately.

(k) The [climate and rural energy development center] at the [state university] may establish guidelines and standards for technologies that are identified as manufactured in this state and therefore most beneficial to the state's environment.

(l) The environmental attributes of the renewable energy system belong to the applicant, and do not transfer to the state or the light and power business upon receipt of the investment cost recovery incentive.

Section 5. [Allowable Tax Credits and Investment Cost Recovery Incentive Payments.]

(a) A light and power business shall be allowed a credit against taxes due under [insert citation] or this Act in an amount equal to investment cost recovery incentive payments made in any fiscal year under Section 4 of this Act. The credit shall be taken in a form and manner as required by the [department of revenue]. The credit under this section for the fiscal year shall not exceed [twenty-five one-hundredths of one percent of the businesses' taxable power sales] due under [insert citation] or [twenty-five thousand dollars], whichever is greater. The credit may not exceed the tax that would otherwise be due under this Act. Refunds shall not be granted in the place of credits. Expenditures not used to earn a credit in one fiscal year may not be used to earn a credit in subsequent years.

(b) For any business that has claimed credit for amounts that exceed the correct amount of the incentive payable under Section 4 of this Act, the amount of tax against which credit was claimed for the excess payments shall be immediately due and payable. The [department of revenue] shall assess interest but not penalties on the taxes against which the credit was claimed. Interest shall be assessed at the rate provided for delinquent excise taxes under [insert citation], retroactively to the date the credit was claimed, and shall accrue until the taxes against which the credit was claimed are repaid.

(c) The right to earn tax credits under this section expires [June 30, 2015]. Credits may not be claimed after [June 30, 2016].

Section 6. [Reports.]
(a) Using existing sources of information, the [insert department] shall report to the [house appropriations committee, the house committee dealing with energy issues, the senate committee on ways and means, and the senate committee dealing with energy issues] by [December 1, 2009]. The report shall measure the impacts of this Act, including the total number of solar energy system manufacturing companies in the state, any change in the number of solar energy system manufacturing companies in the state, and, where relevant, the effect on job creation, the number of jobs created for residents of this state, and such other factors as the [insert department name] selects.

(b) The [insert department] shall not conduct any new surveys to provide the report in subsection (a) of this section.

Section 7. [Severability.] [Insert severability clause.]

Section 8. [Repealer.] [Insert repealer clause.]

Section 9. [Effective Date.] [Insert effective date.]
Renewable Energy Transmission Authority

This Act creates a Renewable Energy Transmission Authority (Authority), a quasi-governmental agency to help facilitate the transmission and use of renewable energy. The Authority is authorized to:

- hire an executive director and staff and set salaries;
- acquire, maintain, and operate eligible energy transmission facilities that, within one year after beginning operation, produce at least 30 percent of the electric capacity from renewable energy sources;
- issue and sell revenue bonds, known as renewable energy transmission bonds, and set their denomination, maturities, and rates of interest;
- enter into agreements, contracts and partnerships that plan, acquire, maintain, operate, or lease eligible renewable energy facilities;
- set rates for public utilities and people using facilities owned by the Authority; and
- exercise the power of eminent domain for acquiring property or rights of way.

The Act defines renewable energy as electrical energy that is generated with low or zero emission equipment or generated by solar, wind, hydropower, geothermal, non-fossilized fuel cells and biomass resources. Electrical energy produced by fossil fuels or nuclear energy is not considered renewable energy.

The bill creates two new funds in the state treasury. A “Renewable Energy Transmission Bonding Fund” will contain revenues from operating or leasing facilities, fees, and interest earnings. Renewable Energy Transmission Bonds will be repayable from that fund. Proceeds from the bonds will be appropriated to the Authority to finance or acquire electric transmission and storage facilities, and money in that fund will be pledged for bond debt service. On the last day of January 31 and July 30 of each year, the Authority will transfer the balance of the bonding fund, except for the amount needed for the next 12 months of debt service, to a “Renewable Energy Transmission Authority Operational Fund.” This non-reverting fund will also contain appropriated monies.

Renewable Energy Transmission Bonds are exempt from state tax. Receipts from selling equipment or providing services to the Authority or any agent or lessee of the Authority can be deducted from gross receipts tax.

The bill also creates a Renewable Energy Transmission Oversight Committee.

Submitted as:
New Mexico
HB 188
Status: Enacted into law in 2007.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “The Renewable Energy Transmission Authority Act.”

Section 2. [Definitions.]
A. As used in this Renewable Energy Transmission Authority Act:
   (1) “acquire” means to obtain eligible facilities by lease, construction, reconstruction or purchase;
“authority” means the state [Renewable Energy Transmission Authority];
“bonds” means [Renewable Energy Transmission Bonds] and includes notes, warrants, bonds, temporary bonds and anticipation notes issued by the [authority];
“eligible facilities” means facilities to be financed or acquired by the [authority], in which, within [one year] after beginning the transmission or storage of any electricity, and thereafter, at least [thirty percent] of the electric energy, as estimated by the [authority], originates from renewable energy sources;
“facilities” means electric transmission and interconnected storage facilities and all related structures, properties and supporting infrastructure, including any interests therein;
“finance” or “financing” means the lending of bond proceeds by the [authority] to a public utility or other private person for the purpose of planning, acquiring, operating and maintaining eligible facilities in whole or in part by that public utility or other private person;
“project” means an undertaking by the [authority] to finance or plan, acquire, maintain and operate eligible facilities located in part or in whole within the state;
“public utility” means a public electric utility regulated by the state [public regulation commission] pursuant to [insert citation] and municipal utilities exempt from [public regulation commission] regulation pursuant to [insert citation] that own or operate facilities;
“renewable energy” means electric energy:
(a) generated by use of low- or zero-emissions generation technology with substantial long-term production potential; and
(b) generated by use of renewable energy resources that may include:
(i) solar, wind, hydropower and geothermal resources;
(ii) fuel cells that are not fossil fueled; or
(iii) biomass resources, such as agriculture or animal waste, small diameter timber, salt cedar and other phreatophyte or woody vegetation removed from river basins or watersheds in this state, landfill gas and anaerobically digested waste biomass; but
(c) does not include electric energy generated by use of fossil fuel or nuclear energy; and
“storage” means energy storage technologies that convert, store and return electricity to help alleviate disparities between electricity supply and demand, to facilitate the dispatching of electricity or to increase economic return on the sale of electricity.

Section 3. [Renewable Energy Transmission Authority Created.]
A. The [Renewable Energy Transmission Authority] is created as a public body, politic and corporate, separate and apart from the state, constituting a governmental instrumentality for the performance of essential public functions.
B. The [authority] shall be composed of [seven] members as follows:
(1) [three members appointed by the governor] with the advice and consent of the [senate]. The initial appointees shall be appointed for staggered terms of [one, two and three years]; thereafter the members shall be appointed for [three-year] terms;
(2) the [state investment officer or the state investment officer's designee];
(3) the [state treasurer or the state treasurer's designee];
(4) [one member appointed by the speaker of the house of representatives who shall serve at the pleasure of the speaker of the house]; and
(5) [one member appointed by the president pro tempore of the senate who shall serve at the pleasure of the president pro tempore].
C. The qualifications of the members shall be as follows:
(1) [one member appointed by the governor] shall have expertise in financial matters involving the financing of major electrical transmission projects;
(2) the other [four] appointed members shall have:
(a) special knowledge of the public utility industry, as evidenced by college
degrees or by experience, at least [five] years of which must be with the public utility industry;
and
(b) knowledge of renewable energy development; and

D. The members initially appointed by the [speaker of the house and the president pro
tempore of the senate] shall, by lot, determine [one] to have an initial term of [two] years and
[one] to have an initial term of [four] years. Thereafter, the appointments will be for staggered
terms of [four] years.

E. In addition to the [seven] voting members, the [secretary of energy, minerals and
natural resources] shall serve as an ex-officio nonvoting member of the [authority].

F. The [governor] shall designate an appointed member of the [authority] to serve as chair,
and the [authority] may elect annually such other officers as it deems necessary.

G. The [authority] shall meet at the call of the chair or whenever [four] members shall so
request in writing. A [majority] of members then serving constitutes a quorum for the transaction
of business, but the affirmative vote of at least [four] members is necessary for any action to be
taken by the [authority].

H. The [authority] is not created or organized and its operations are not conducted for the
purpose of making a profit, but it is expected to recover the costs of operating the [authority]. No
part of the revenues or assets of the [authority] shall benefit or be distributable to its members,
officers or other private people. The members of the [authority] shall receive no compensation for
their services, but the public members shall be reimbursed for actual and necessary expenses at
the same rate and on the same basis as provided for public officers in [insert citation].

I. The [authority] is not subject to the supervision or control of any other board, bureau,
department or agency of the state except as specifically provided in the Renewable Energy
Transmission Authority Act. No use of the terms “state agency” or “instrumentality” in any other
law of the state shall be deemed to refer to the [authority] unless the [authority] is specifically
referred to in the law.

J. The [authority] is a governmental instrumentality for purposes of tort claims as defined
in [insert citation].

Section 4. [Energy Transmission Authority Duties and Powers.]

A. The [authority] shall:

(1) do any and all things necessary or proper to accomplish the purposes of this
Renewable Energy Transmission Authority Act;

(2) hire an [executive director] and such other employees or other agents as it
deems necessary for the performance of its powers and duties, including consultants, financial
advisors and legal advisors, and prescribe the powers and duties and fix the compensation of the
employees and agents. The [executive director of the authority] shall direct the affairs and
business of the [authority], subject to the policies, control and direction of the [authority]; and

(3) maintain such records and accounts of revenues and expenditures as required
by the [state auditor]. The [state auditor or the state auditor's designee] shall conduct an annual
financial and legal compliance audit of the accounts of the [authority] and file copies with the
[governor and the legislature].

B. The [authority] may:

(1) make and execute agreements, contracts and other instruments necessary or
convenient in the exercise of its powers and functions with any person or governmental agency;

(2) enter into contractual agreements with respect to one or more projects upon the
terms and conditions the [authority] considers advisable;
(3) use the services of executive departments of the state upon mutually agreeable terms and conditions;
(4) enter into partnerships with public or private entities;
(5) identify and establish corridors for the transmission of electricity within the state;
(6) through participation in appropriate regional transmission forums, coordinate, investigate, plan, prioritize and negotiate with entities within and outside the state for the establishment of interstate transmission corridors;
(7) pursuant to Subsection C of this section, finance or plan, acquire, maintain and operate eligible facilities necessary or useful for the accomplishment of the purposes of this Act;
(8) pursuant to the provisions of [insert citation], exercise the power of eminent domain for acquiring property or rights of way for public use if needed for projects if such action does not involve taking utility property or does not materially diminish electric service reliability of the transmission system in this state, as determined by the [public regulation commission];
(9) receive by gift, grant, donation or otherwise, any sum of money, aid or assistance from the United States, this state, any other state, any political subdivision or any other public or private entity;
(10) for any project, provide information and training to employees of the project regarding any unique hazards that may be posed by the project, as well as training in safety work practices and emergency procedures;
(11) issue bonds pursuant to this Renewable Energy Transmission Authority Act as necessary to undertake a project;
(12) enter into contracts for the lease and operation by the [authority] of eligible facilities owned by a public utility or other private person;
(13) enter into contracts for leasing eligible facilities owned by the [authority], provided that any revenue derived pursuant to the lease shall be deposited in a [Renewable Energy Transmission Bonding Fund] created by Section 9 of this Act;
(14) collect payments of reasonable rates, fees, interest or other charges from people using eligible facilities to finance eligible facilities and for other services rendered by the [authority], provided that any revenue derived from payments made to the [authority] shall be deposited in the [Renewable Energy Transmission Bonding Fund];
(15) borrow money necessary to carry out the purposes of the Renewable Energy Transmission Authority Act and mortgage and pledge any leases, loans or contracts executed and delivered by the [authority];
(16) sue and be sued; and
(17) adopt such reasonable administrative and procedural rules as may be necessary or appropriate to carry out its powers and duties.

C. Except as provided in this subsection, the [authority] shall not enter into any project if public utilities or other private people are performing the acts, are constructing or have constructed the facilities, or are providing the services contemplated by the [authority], and are willing to provide funds for and own new infrastructure to meet an identified need and market. Before entering into a project, the following procedures shall be implemented:
(1) the [authority] shall provide to each public utility and the [public regulation commission] and publish [one] time in a newspaper of general circulation in this state and [one] time in a newspaper in the area where the eligible facilities are contemplated and on a publicly accessible web page maintained by the [authority], an initial notice describing the project that the [authority] is contemplating, including a detailed description of the existing or anticipated renewable energy sources that justify the determination by the [authority] that the project facilities are eligible facilities. The description shall contain, at a minimum, the names of all people who already are or will develop the renewable energy sources, all people who will own the
renewable energy sources and the peak output capacity, source type, location and anticipated connection date of the renewable energy sources;

(2) any person with an interest that may be affected by the proposed project shall have [thirty days] from the date of the last publication of the initial notice to challenge, in writing, the determination by the [authority] that the facilities are eligible facilities. If a challenge is received by the [authority] within the [thirty days], the [authority] shall hold a public hearing no sooner than [thirty days] after receiving the challenge and after a minimum of [two weeks] notice in the same newspapers and web page in which the initial notice was given. Following the public hearing, the [authority] shall make a final determination of eligibility and give notice of the determination pursuant to [insert citation]. Any person or governmental entity participating in the hearing may appeal the final determination by filing a notice of appeal with a [district court] pursuant to [insert citation];

(3) public utilities and other people willing and able to provide money for, acquire, maintain and operate the eligible facilities described in the notice shall have the following time period to notify the [authority] of intention and ability to provide money for, acquire, maintain and operate the eligible facilities described in the notice:

(a) within [ninety days] of the date of the last publication of the initial notice if no challenge is received pursuant to Paragraph (2) of this subsection; or

(b) within [ninety days] of the date of the notice of determination if a challenge is received pursuant to Paragraph (2) of this subsection; and

(4) in the absence of notification by a public utility or other person pursuant to Paragraph (3) of this subsection, or if a person, having given notice of intention to provide money for, acquire, maintain and operate the eligible facilities contemplated by the [authority], fails to make a good faith effort to commence the same within [twelve] months from the date of notification by the [authority] of its intention, the [authority] may proceed to finance or plan, acquire, maintain and operate the eligible facilities originally contemplated, provided that a person that, within the time required, has made necessary applications to acquire federal, state, local or private permits, certificates or other approvals necessary to acquire the eligible facilities shall be deemed to have commenced the same as long as the person diligently pursues the permits, certificates or other approvals.

D. In soliciting and entering into contracts for the transmission or storage of electricity, the [authority] and any person leasing or operating eligible facilities financed or acquired by the [authority] shall, if practical, give priority to those contracts that will transmit or store electricity to be sold and consumed in this state.

E. The [authority] and any eligible facilities acquired by the [authority] are not subject to the supervision, regulation, control or jurisdiction of the [public regulation commission]; provided that nothing in this subsection shall be interpreted to allow a public utility to include the cost of using eligible facilities in its rate base without the approval of the [public regulation commission].

F. In exercising its powers and duties, the [authority] shall not own or control facilities unless:

(1) the facilities are leased to or held for lease or sale to a public utility or such other person approved by the [public regulation commission];

(2) the operation, maintenance and use of the facilities are vested by lease or other contract in a public utility or such other person approved by the [public regulation commission];

(3) the facilities are owned or controlled for a period of not more than [one hundred eighty days] after termination of a lease or contract described in Paragraph (1) or (2) of this subsection or after the [authority] gains possession of the facilities following a breach of such a lease or contract or as a result of bankruptcy proceedings; or

(4) the facilities do not affect in-state retail rates or electric service reliability.
G. A public utility subject to regulation of the [public regulation commission] pursuant to
the [insert citation] may recover the capital cost of a project undertaken pursuant to this
Renewable Energy Transmission Authority Act from its retail customers only if the project has
received a [certificate of public convenience and necessity] from the [public regulation
commission]. A municipal utility exempt from regulation of the [public regulation commission]
may recover such costs only if the project has been approved by the governing body of the
municipality. Costs associated with a project undertaken pursuant to the Renewable Energy
Transmission Authority Act are not recoverable from retail utility customers except to the extent
the costs are prudently incurred and the project is used and useful in serving those customers as
determined by the state [public regulation commission].

Section 5. [Renewable Energy Transmission Authority Act is Full Authority for Issuance
of Bonds, Which are Legal Investments.]

A. The Renewable Energy Transmission Authority Act is, without reference to any other
Act of the [legislature], full authority for the issuance and sale of [Renewable Energy
Transmission Bonds], which [bonds] shall have all the qualities of investment securities under the
Uniform Commercial Code and shall not be invalid for any irregularity or defect or be contestable
in the hands of bona fide purchasers or holders thereof for value.

B. The [bonds] are legal investments for any person or board charged with the investment
of any public funds and are acceptable as security for any deposit of public money.

Section 6. [Renewable Energy Transmission Bonds--Appropriation of Proceeds.]

A. The [authority] is authorized to issue and sell revenue bonds, known as [Renewable
Energy Transmission Bonds], payable solely from the [Renewable Energy Transmission Bonding
Fund], in compliance with this Renewable Energy Transmission Authority Act, for the purpose
of entering into a project when the [authority] determines that the project is needed.

B. The net proceeds from the [bonds] are appropriated to the [authority] for the purpose of
financing or acquiring eligible facilities.

Section 7. [Renewable Energy Transmission Bonds, Form and Execution.]

A. The [authority], except as otherwise specifically provided in this Renewable Energy
Transmission Authority Act, shall determine at its discretion the terms, covenants and conditions
of the [bonds], including, but not limited to, date of issue, denominations, maturities, rate or rates
of interest, call features, call premiums, registration, refundability and other covenants covering
the general and technical aspects of the issuance of the [bonds].

B. The [bonds] shall be in such form as the [authority] may determine, and successive
issues shall be identified by alphabetical, numerical or other proper series designation.

C. [Bonds] shall be signed and attested by the [executive director of the authority] and
shall be executed with the facsimile signature of the [chair of the authority] and the facsimile seal
of the [authority], except for [bonds] issued in book entry or similar form without the delivery of
physical securities. Any interest coupons attached to the [bonds] shall bear the facsimile signature
of the [executive director of the authority], which officer, by the execution of the [bonds], shall
adopt as the [executive director's] own signature the facsimile thereof appearing on the coupons.
Except for [bonds] issued in book entry or similar form without the delivery of physical
securities, the Uniform Facsimile Signature of Public Officials Act shall apply, and the [authority]
shall determine the manual signature to be affixed on the [bonds].

Section 8. [Procedure for Sale of Renewable Energy Transmission Bonds.]
A. [Bonds] shall be sold by the [authority] at such times and in such manner as the
[authority] may elect, either at private sale for a negotiated price or to the highest bidder at public
sale for cash at not less than par and accrued interest.

B. In connection with any public sale of the [bonds], the [authority] shall publish a notice
of the time and place of sale in a newspaper of general circulation in the state and in a recognized
financial journal outside the state. The publication shall be made [once each week for two
consecutive weeks prior to the date fixed for such sale], the last publication to be [two business
days prior to the date of sale]. The notice shall specify the amount, denomination, maturity and
description of the [bonds] to be sold and the place, day and hour at which sealed bids therefore
shall be received. All bids, except those of the state, shall be accompanied by a deposit of [two
percent] of the principal amount of the bonds. Deposits of unsuccessful bidders shall be returned
upon rejection of the bid. At the time and place specified in such notice, the [authority] shall open
the bids in public and shall award the [bonds], or any part thereof, to the bidder or bidders
offering the best price. The [authority] may reject any or all bids and readvertise.

C. The [authority] may sell a [bond] issue, or any part thereof, to the state or to one or
more investment bankers or institutional investors at private sale.

Section 9. [Renewable Energy Transmission Bonding Fund Created.]
A. A “Renewable Energy Transmission Bonding Fund” is created in the [state treasury].
The [fund] shall consist of revenues received by the [authority] from operating or leasing eligible
facilities, fees and service charges collected, and, if the [authority] has provided financing for
eligible facilities, money from payments of principal and interest on loans. Earnings of the [fund]
shall be credited to the [fund]. Balances in the [fund] at the end of any fiscal year shall remain in
the [fund], except as provided in this section.

B. Money in the Renewable Energy Transmission Bonding Fund is pledged for the
payment of principal and interest on all [bonds] issued pursuant to this Renewable Energy
Transmission Authority Act. Money in the fund is appropriated to the [authority] for the purpose
of paying debt service, including redemption premiums, on the [bonds] and the expenses incurred
in the issuance, payment and administration of the [bonds].

C. On the [last day of January and the last day of July of each year], the [authority] shall
estimate the amount needed to make debt service and other payments during the next [twelve
months] from the [Renewable Energy Transmission Bonding Fund] on the [bonds] plus the
amount that may be needed for any required reserves. The [authority] shall transfer to the
[Renewable Energy Transmission Authority Operational Fund] any balance in the [Renewable
Energy Transmission Bonding Fund] above the estimated amounts.

D. [Bonds] issued pursuant to this Renewable Energy Transmission Authority Act shall be
payable solely from the [Renewable Energy Transmission Bonding Fund] or, with the approval of
the bondholders, such other special funds as may be provided by law and do not create an
obligation or indebtedness of the state within the meaning of any constitutional provision. No
breach of any contractual obligation incurred pursuant to that Act shall impose a pecuniary
liability or a charge upon the general credit or taxing power of the state, and the [bonds] are not
general obligations for which the state's full faith and credit is pledged.

E. The state does hereby pledge that the Renewable Energy Transmission Bonding Fund
shall be used only for the purposes specified in this section and pledged first to pay the debt
service on the [bonds] issued pursuant to the Renewable Energy Transmission Authority Act. The
state further pledges that any law requiring the deposit of revenues in the Renewable Energy
Transmission Bonding Fund or authorizing expenditures from the [fund] shall not be amended or
repealed or otherwise modified so as to impair the [bonds] to which the Renewable Energy
Transmission Bonding Fund is dedicated as provided in this section.
Section 10. [Renewable Energy Transmission Authority Operational Fund.] A "Renewable Energy Transmission Authority Operational Fund” is created in the [state treasury]. The [fund] shall consist of money appropriated and transferred to the [fund]. Earnings from investment of the [fund] shall be credited to the [fund]. Money in the [fund] is appropriated to the [authority] for the purpose of carrying out the provisions of this Renewable Energy Transmission Authority Act. Any unexpended or unencumbered balance remaining at the end of a fiscal year shall not revert. Disbursements from the [fund] shall be made upon warrants drawn by the [secretary of finance and administration] pursuant to vouchers signed by the [executive director of the authority].

Section 11. [Authority to Refund Bonds] The [authority] may issue and sell at public or private sale bonds to refund outstanding [Renewable Energy Transmission Bonds] by exchange, immediate or prospective redemption, cancellation or escrow, including the escrow of debt service funds accumulated for payment of outstanding [bonds], or any combination thereof, when, in its opinion, such action will be beneficial to the state.

Section 12. [Suit May be Brought to Compel Performance of Officers.] Any holder of [bonds] or any person or officer being a party in interest may sue to enforce and compel the performance of the provisions of this Renewable Energy Transmission Authority Act.

Section 13. [Renewable Energy Transmission Bonds Tax Exempt.] All [Renewable Energy Transmission Bonds] are exempt from taxation by the state or any of its political subdivisions.

Section 14. [Report to Legislature.] The [authority] shall submit a report of its activities to the [governor and to the legislature] not later than [December 1] of each year. Each report shall set forth a complete operating and financial statement covering its operations for the previous fiscal year.

Section 15. [Legislative Oversight.] A. In addition to its other duties, the [finance authority oversight committee] shall:

(1) monitor and oversee the operation of the [Renewable Energy Transmission Authority];

(2) meet on a regular basis to receive and review reports from the [authority] on implementation of the provisions of the Renewable Energy Transmission Authority Act and to review rules proposed for adoption pursuant to that Act;

(3) review and provide assistance and advice to the [authority] before the [authority] enters into a project;

(4) undertake an ongoing examination of the statutes, constitutional provisions, regulations and court decisions governing energy transmission and renewable energy development; and

(5) report its findings and recommendations, including recommended legislation or necessary changes, to the [governor, to the public regulation commission] and to each session of the [legislature]. The report and proposed legislation shall be made available on or before [December 15] of each year.

B. [Once each calendar quarter], the [authority] shall report to the [legislative finance committee] on all expenditures made and activities conducted in the fiscal year to date pursuant to the provisions of the Renewable Energy Transmission Authority Act.

Section 16. [Deduction - Gross Receipts - Equipment for Certain Electric Transmission or Storage Facilities.] Receipts from selling equipment to the Renewable Energy Transmission Authority were held in the [fund] and are used to...
Authority or an agent or lessee of the [authority] may be deducted from gross receipts if the
equipment is installed as part of an electric transmission facility or an interconnected storage
facility acquired by the [authority] pursuant to the Renewable Energy Transmission Authority
Act.

Section 17. [Deduction--Compensating Tax--Equipment for Certain Electric Transmission
or Storage Facilities]. The value of equipment installed as part of an electric transmission facility
or an interconnected storage facility acquired by the Renewable Energy Transmission Authority
pursuant to the Renewable Energy Transmission Authority Act may be deducted in computing
compensating tax due.

Section 18. [Deduction--Gross Receipts--Services Provided for Certain Electric
Transmission and Storage Facilities.] Receipts from providing services to the Renewable Energy
Transmission Authority or an agent or lessee of the [authority] for the planning, installation,
repair, maintenance or operation of an electric transmission facility or an interconnected storage
facility acquired by the [authority] pursuant to this Renewable Energy Transmission Authority
Act may be deducted from gross receipts.

Section 19. [Severability.] [Insert severability clause.]

Section 20. [Repealer.] [Insert repealer clause.]

Section 21. [Effective Date.] [Insert effective date.]
Surface Owners Protection Act

Generally, this Act provides surface owners a right to compensation while allowing oil and gas operators access to surface owners’ property under certain conditions. This Act establishes the duties and requirements to which oil and gas operators and surface landowners must adhere to negotiate surface access agreements and determine compensation for property damages from oil and gas operations. The Act provides for oil and gas operator bonding in certain circumstances and limits its applicability to maintenance and ongoing production activities related to existing oil or gas operations conducted within the scope of an surface access agreement entered into prior to July 1, 2007. It also contains provisions for attorney’s fees and costs for prevailing parties in court actions and treble damages if the court finds actions to be knowing and willful.

Submitted as:
New Mexico
HB 827 of 2007
Status: Enacted into law in 2007.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “The Surface Owners Protection Act.”

Section 2. [Applicability.]
1. The Surface Owners Protection Act applies to:
   A. private fee surface land; and
   B. leasehold interests in any land on which oil and gas operations are conducted when the tenant incurs damages to leasehold improvements as a result of oil and gas operations.

Section 3. [Definitions.]
1. As used in this Surface Owners Protection Act:
   A. “oil and gas operations” means all activities affecting the surface owner's land that are associated with exploration, drilling or production of oil or gas, through final reclamation of the affected surface;
   B. “operator” means a person with the legal right to conduct oil and gas operations and includes the agents, employees and contractors of that person;
   C. “reclaim” means to substantially restore the surface affected by oil and gas operations to the condition that existed prior to oil and gas operations, or as otherwise agreed to in writing by the operator and surface owner;
   D. “surface owner” means a person who holds legal or equitable title, as shown in the records of the county clerk, to the surface of the real property on which the operator has the legal right to conduct oil and gas operations;
   E. “surface use and compensation agreement” means an agreement between an operator and a surface owner specifying the rights and obligations of the surface owner and the operator concerning oil and gas operations; and
   F. “tenant” means a person who occupies land or premises belonging to another in subordination to the owner's title and with the owner's assent, express or implied.
Section 4. [Compensation for Damages Caused by Oil and Gas Operations.]

1. An operator shall compensate the surface owner for damages sustained by the surface owner, as applicable, for loss of agricultural production and income, lost land value, lost use of and lost access to the surface owner's land and lost value of improvements caused by oil and gas operations. The payments contemplated by this section only cover land affected by oil and gas operations.

2. An operator shall not be responsible for allocating compensation between the surface owner and any tenant, except that an operator shall compensate a tenant of the surface owner for any leasehold improvements damaged as a result of the operator's oil and gas operations if the improvements are approved and authorized by the surface owner. The compensation shall equal the cost of repairing or replacing the improvements.

3. An operator shall reclaim all the surface affected by the operator's oil and gas operations.

Section 5. [Notice to Surface Land Owners About Proposed Oil and Gas Operations.]

1. Prior to initial entry upon the land for activities that do not disturb the surface, including inspections, staking, surveys, measurements and general evaluation of proposed routes and sites for oil and gas operations, the operator shall provide at least [five business days'] notice by certified mail or hand delivery to the surface owner.

2. No less than [thirty days] before first entering the surface of the land to conduct oil and gas operations, an operator shall, by certified mail or hand delivery, give the surface owner notice of the planned oil and gas operations. The notice shall include:
   A. sufficient disclosure of the planned oil and gas operations to enable the surface owner to evaluate the effect of the operations on the property;
   B. a copy of this Surface Owners Protection Act;
   C. the name, address, telephone number and, if available, facsimile number and electronic mail address of the operator and the operator's authorized representative; and
   D. a proposed surface use and compensation agreement addressing, at a minimum and to the extent known, the following issues:
      I. placement, specifications, maintenance and design of well pads, gathering pipelines and roads to be constructed for oil and gas operations;
      II. terms of ingress and egress upon the surface of the land for oil and gas operations;
      III. construction, maintenance and placement of all pits and equipment used or planned for oil and gas operations;
      IV. use and impoundment of water on the surface of the land;
      V. removal and restoration of plant life;
      VI. surface water drainage changes;
      VII. actions to limit and effectively control precipitation runoff and erosion;
      VIII. control and management of noise, weeds, dust, traffic, trespass, litter and interference with the surface owner's use;
      IX. interim and final reclamation;
      X. actions to minimize surface damages to the property;
      XI. operator indemnification for injury to persons caused by the operator; and
      XII. an offer of compensation for damages to the surface affected by oil and gas operations.

3. The notices required by this section shall be given to the surface owner at the address shown by the records of the county clerk at the time the notice is given. If legal title and equitable title are not held by the same person, notice shall be given to both the holder of legal title and to
the holder of equitable title at the addresses shown by the records of the county clerk at the time
the notice is given.

4. Upon receipt of the notice required by this section, the surface owner may:
   A. accept the proposed surface use and compensation agreement within [twenty
days]; or
   B. reject the proposed surface use and compensation agreement; provided that,
failure to accept the proposed agreement within [twenty days] shall be deemed to be a rejection
by the surface owner. If the proposed agreement is rejected, the surface owner may enter into
negotiations with the operator, including, if the parties agree, binding arbitration or mediation.

5. Notices required by the Surface Owners Protection Act shall be deemed to have been
received [five days] after mailing by certified mail or immediately upon hand delivery.

6. The operator and the surface owner may enter into a mutually acceptable agreement
that sets forth the rights and obligations of the parties with respect to the surface activities
conducted by the operator.

Section 6. [Entry Without Agreement Bond.]
1. If, after [thirty days] from a surface owner receiving notice pursuant to Section 5 of this
Surface Owners Protection Act, no surface use and compensation agreement has been entered
into, the operator may enter the surface owner's property and conduct oil and gas operations:
   A. after depositing a surety bond, letter of credit from a banking institution, cash or
a certificate of deposit with a surety company located in this state or financial institution for the
benefit of the surface owner in the amount of [ten thousand dollars ($10,000) per well location].
The surety bond, letter of credit, cash or certificate of deposit shall only be released by the surety
company or financial institution if:
      I. the surface owner provides notice that compensation for damages has
been paid;
      II. the surface owner and the operator have executed a surface use and
compensation agreement or otherwise agreed that the security should be released;
      III. there has been a final resolution of the judicial appeal in any action for
damages and any awarded damages have been paid; or
      IV. all wells have been plugged and abandoned and the operator has not
conducted oil and gas operations on the surface owner's property for a period of [six years]; or
   B. after posting a blanket surety bond, letter of credit from a banking institution,
cash or a certificate of deposit with a surety company or financial institution in the sum of
[twenty-five thousand dollars ($25,000)] subject to the following criteria:
      I. the surety company or financial institution shall hold the corporate surety
bond, letter of credit, cash or certificate of deposit for the benefit of the surface owners of this state
and shall ensure that such security is in a form readily payable to a surface owner awarded
damages in an action brought pursuant to this Surface Owners Protection Act;
      II. the bond, letter of credit, cash or certificate of deposit shall remain in full
force and effect as long as the operator continues oil and gas operations in this state;
      III. the bond, letter of credit, cash or certificate of deposit shall not be
released until [six years] after the operator has deposited with the surety company or financial
institution a certified statement from the [oil conservation division of the energy, minerals and
natural resources department] that, according to the records of the [division], the operator is not the
operator of record of any well in this state and does not hold any outstanding drilling permits in
this state; and
      IV. in the event that, pursuant to a judgment, all or a portion of the bond,
letter of credit, cash or certificate of deposit has been used to pay a surface owner, the operator
shall immediately post additional security so that the total amount posted equals [twenty-five thousand dollars ($25,000)] and,

V. if the operator does not post the additional security, the surety or financial institution shall publish notice to that effect in a paper of general circulation in each county of the state in which oil or gas is produced.

Section 7. [Damages.]

1. In an action brought pursuant to the Surface Owners Protection Act, if a court finds compensation is owed under Section 4 of this Surface Owners Protection Act, the court may also award the prevailing party:

   A. attorney fees and costs if:

      I. the operator conducted oil and gas operations without providing notice as required by this Act;

      II. the operator conducted oil and gas operations without a surface use and compensation agreement and before depositing a bond or other surety as required by this Act;

      III. the operator conducted oil and gas operations outside the scope of a surface use and compensation agreement and, when entering into the agreement, knew or should have known that oil and gas operations would be conducted outside the scope of the agreement; or

      IV. the surface owner failed to exercise good faith in complying with the provisions of the Surface Owners Protection Act or the terms of a surface use and compensation agreement; or

   B. attorney fees, costs and treble damages if the court finds, by clear and convincing evidence, that:

      I. the operator willfully and knowingly entered upon the premises for the purpose of commencing the drilling of a well:

         a. without giving notice of the entry as required by this Act; or

         b. without a surface use and compensation agreement with the surface owner and before depositing a bond or other surety pursuant to this Act; or

      II. either the surface owner or the operator willfully and knowingly violated the surface use and compensation agreement.

Section 8. [Remedies not Exclusive.] The remedies provided by the Surface Owners Protection Act are not exclusive and do not preclude a person from seeking other remedies allowed by law.

Section 9. [Emergency Situations.] Notwithstanding any provisions of the Surface Owners Protection Act to the contrary, no notice, surface use and compensation agreement or bond shall be required in emergency situations for activities to protect health, safety or the environment.

Section 10. [Temporary Provision--Applicability.] 1. The provisions of the Surface Owners Protection Act apply to all oil and gas operations commenced on or after [July 1, 2007] except maintenance and ongoing production activities related to an oil or gas well producing or capable of producing oil or gas on [June 30, 2007] for which the operator has a valid permit from the [oil conservation division of the energy, minerals and natural resources department], provided that:

   A. reentries, workovers and other oil or gas operations are subject to this Act if the activities disturb additional surface; and

   B. the duty to reclaim, as stated in that Act, is applicable to such a well that is not plugged and abandoned on [July 1, 2007]; and
2. oil and gas operations conducted within the scope of an agreement, entered into prior to
July 1, 2007, between a surface owner and an operator that sets forth the rights and obligations
of the parties with respect to surface activities conducted by the operator.

Section 11. [Severability.] [Insert severability clause.]

Section 12. [Repealer.] [Insert repealer clause.]

Section 13. [Effective Date.] [Insert effective date.]
Sustainable Energy Utility

This Act creates a Sustainable Energy Utility (SEU), a competitively selected nonprofit under contract to the state Energy Office, to coordinate and promote the sustainable use of energy in the state. The SEU will use competitive markets and leveraged private-financing to deliver cost-effective end-use energy services that allow state residents to save 30% of their annual energy usage. The SEU will coordinate services that target residential, commercial, industrial, and transportation energy end-users in all energy markets, including electricity, heating fuels, green buildings, clean vehicles, customer-sited renewable energy, and affordable energy. The SEU will serve as a comprehensive statewide information clearinghouse, or the “one-stop-shop” for sustainable energy services in the state. The SEU will use competitively selected Implementation Contractors to deliver services.

This Act creates a Fiscal Agent to serve, under contract to the Energy Office, as the SEU’s “treasury.” The Act also creates an Oversight Board to ensure that the SEU meets responsibilities and performance targets enumerated in its contract with the Energy Office.

This Act creates initial performance targets for the SEU as well as evaluation and monitoring mechanisms to ensure that SEU energy savings are verifiable. The SEU can get a bonus if it exceeds program targets by 120%. It can be penalized if it generates less than 80% of those program targets.

This Act gives the state Energy Office, on behalf of the SEU, the authority to raise a series of special purpose tax-exempt bonds with a total value capped of $30 million between 2007 and 2015. Any such bonds may only be used to fund SEU contractors and programs. The state will not be liable for repayment of any such bonds.

Submitted as:
Delaware
Chapter 54 of 2007
Status: Enacted into law in 2007.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “An Act to Create a Sustainable Energy Utility.”

Section 2. [Legislative Findings.] The [General Assembly] finds that there remain in this state significant, cost-effective opportunities to acquire end-user energy efficiency savings that can lower customers’ bills and reduce the environmental impacts of energy production, delivery, and use. This state has an opportunity to create new markets for customer-sited renewable energy generation that will help build jobs in this state, improve our national security, keep value within the local economy, improve energy reliability, and protect residents from the damaging effects of recurrent energy price spikes.

Section 3. [Definitions.]
(a) As used in this Act:
   (1) “Sustainable Energy Utility” (SEU) is the program under which the contract administrator must operate according to the provisions of this section to develop and coordinate...
programs for energy end-users in this state for the purpose of promoting the sustainable use of energy in this state.

(2) “Fiscal Agent” means an entity or person contracted by the state [Energy Office] to assist in the financial management of the SEU.

(3) “Contract Administrator” means a nonprofit corporation contracted through competitive bid by the state [Energy Office] that manages the functions and responsibilities of the SEU.

(4) “SEU Oversight Board” (Board) means a board comprised of public, academic and private sector representatives that acts to establish and revise SEU performance targets and to oversee SEU program planning, implementation, and evaluation to ensure compliance with performance targets.

(5) “Implementation Contract” means a contract as defined under [insert citation].

(6) “Implementation Contractor” means any entity competitively contracted by the SEU to implement specific programs and services.

(7) “State Energy Coordinator” as defined under [insert citation].

(8) “State Energy Office “ (Energy Office) as defined under [insert citation].

Section 4. [Sustainable Energy Utility Administrative Organization.]

(a) This Act creates the “Sustainable Energy Utility” (SEU) Program. The SEU Program through the [Contractor Administrator] shall design and deliver comprehensive end-user energy efficiency and customer-sited renewable energy services to households and businesses in this state. The SEU shall be unaffiliated with any of the state’s electric or gas utilities, public or private, and it will operate through the [Contract Administrators] under contract to the state [Energy Office] under the direction of the [State Energy Coordinator]. The SEU shall be known by a trade name to be determined by the [Energy Office].

(b) Routine administration of the SEU shall be managed by a [Contract Administrator]. The funds to support the SEU’s activities shall be managed by a [Fiscal Agent]. This institutional structure, with ultimate responsibility for oversight residing with the state [Energy Office] under the direction of the [State Energy Coordinator] and the [Board], as detailed in this Act, is intended to protect not only the SEU’s independence, but also to assure that its performance is continually and closely monitored and that it always has the strongest incentives to operate as efficiently as possible. The SEU [Contract Administrator] and [Fiscal Agent] will be selected by the state [Energy Office] through an open, competitive bidding process.

Section 5. [State Energy Office Responsibilities Relating to the Development, Implementation, and Monitoring of the SEU.]

(a) The state [Energy Office] shall assume the following responsibilities relating to the development, implementation, and monitoring of the SEU:

(1) The [Energy Office] shall prepare Requests for Proposals (RFPs) to solicit bid proposals to engage each of the [two] administrator contractors: the SEU [Contract Administrator] and the [Fiscal Agent]. The RFPs shall be open to public comment, amended if necessary, and then submitted to the [Board] for approval prior to release. To maintain independence between each of the administrative functions, any bidder for an administrator contract, and any bidder’s affiliate, shall not concurrently hold or be awarded the other administrator contract. Neither shall any bidder for the [Contract Administrator] be affiliated with a utility, public or private, that operates in this state, or any agency of this state, or any entity providing power or fuel to this state's distribution utilities or residents.

(2) The [Energy Office] shall determine and describe in detail in the RFPs the following: the roles of each contracted position; the relevant performance targets set by legislation, the [Energy Office] or the [Board]; the bidding and contract procedures; the criteria
for evaluation of bid proposals; and the annual reporting requirements. In addition, the [Energy Office] shall define performance incentives such that if the SEU exceeds program targets by [120%] it shall receive a bonus, and if the SEU achieves less than [80%] of program targets it shall be charged a penalty. By written agreement between the [Energy Office] and the SEU, performance incentives may be passed through to [Implementation Contractors] when the [Energy Office] and SEU decide this is in the best interest of the state’s development of sustainable energy resources.

(3) The [Energy Office] must require bidders for the [Contract Administrator] to present, in their proposals, plans including, but not limited to: evaluation, monitoring and verification of program performance; data collection and management; and financial management.

(4) The [Energy Office] shall ask bidders for the [Contract Administrator] to describe how they will obtain information from, and be responsive to, the public, and how bidders intend to resolve disputes with stakeholders and customers.

(5) The [Energy Office] shall evaluate the proposals based on criteria outlined in the RFP and then select and hire the contractors for the two positions.

(6) The [Energy Office] shall determine the contract period for each administrator position, but such periods shall be [no less than three years and no more than five years]. The [Energy Office] may offer a renewal contract to a current contractor for [one additional contract term], provided the contractor has met or exceeded expectations and the [Board] approves of the renewal. The contract must be open to the public through the RFP process after [two consecutive terms by one contractor].


(8) The [Energy Office] shall ensure continuity of program implementation and sufficient carry-over funding during the transition period between the end of [one SEU contract term] and the beginning of another SEU contract term, so that citizens of this state may still have regular access to sustainable energy services during transitional periods.

(9) The [Energy Office] must use the appropriate responsibilities outlined in this Act to develop additional RFP guidelines for each contractor.

(10) The [Energy Office] shall develop appropriate means to issue [Renewable Energy Certificates] and [Solar Renewable Energy Certificates], as defined in [insert citation], for renewable energy technologies sited in this state.

Section 6. [SEU Oversight Board.]

(a) There is hereby created the [SEU Oversight Board] (Board) which shall, from passage of this Act until [January 31, 2008], consist of all members of a [Sustainable Energy Utility Task Force (“Task Force”)] appointed pursuant to [insert citation]. By [December 31, 2007] the [Task Force] shall recommend to the [General Assembly] the composition of the [Board] to serve after [January 31, 2008].

(b) The [Chair of the Sustainable Energy Utility Task Force] shall preside as [Chairperson of the Board] or shall appoint a [presiding officer for the Board from among the members].

(c) [Board] members shall serve without compensation except for travel allowed in paragraph (h) of this subsection.

(d) No [Board] member shall receive financial gain from service on the [Board].

(e) [Board] members shall not be employed by any organization directly or indirectly affiliated with the SEU or its contractors for a period of not less than [two years] after the end of their service on the [Board].

(f) The [Board] shall adopt by-laws, within [three months] from the enactment of this section, to govern itself.
(g) The [Board] shall have the following responsibilities:

1. review and approve Requests for Proposals developed by the [Energy Office] for the contracts of the [SEU Contract Administrator and Fiscal Agent].
2. review and approve the annual and contract-term SEU performance targets recommended by the [Contract Administrator].
3. review and approve any proposed modifications to SEU performance targets or program designs during the contract term of the [Contract Administrator].
4. contract an independent professional agency to monitor and verify results reported by the [Contract Administrator] in annual and contract-term reports.
5. receive biannual reports from the [Energy Office] and offer recommendations to the [Energy Office] regarding the management of the SEU.

(h) In order for the [Board] to meet its obligations, the SEU shall annually set aside a budget at the beginning of the state fiscal year not to exceed [seventy-five thousand real 2007 dollars, and not to be less than fifty thousand real 2007 dollars]. Use of these funds shall be limited to the following:

1. Payment of consultant fees for independent analyses of policy and program options to improve SEU performance voted by [two-thirds of Board members].
2. Supported travel by [Oversight Board members] to conferences and workshops of direct relevance to sustainable energy market development and performance. Supported travel is capped for individual members at [three thousand real 2007 dollars] and only [one] supported travel can be requested by a member in a fiscal year.
3. Sponsorship of annual statewide competitions by elementary, middle and/or high school students in this state to recommend SEU service logos, mottos or new sustainable energy measures.
4. Other uses as voted by [two-thirds of the members of the Oversight Board] that can be shown to directly improve the performance of the SEU and/or the state’s development of sustainable energy resources.

Section 7. [Fiscal Agent.]

(a) A [Fiscal Agent] shall assist the [Energy Office] with the financial management of the SEU program. The [Fiscal Agent] is the SEU’s “Treasury.” The [Fiscal Agent] may be contracted by fee only or by a fee-plus-incentive structure as determined by the [Energy Office]. The primary responsibilities of the [Fiscal Agent] are to:

1. Receive funds for the SEU from the funding sources outlined in this Act, disburse these funds to the [SEU Contract Administrator] under the direction of the [Energy Office], and keep accurate records of such transactions;
2. Interface with bonding and revenue authorities;
3. Oversee financial transactions involving renewable energy certificates (RECs) and possible [Solar Lifeline] activities; and
4. Pay SEU invoices.

Section 8. [SEU Contract Administrator.] A [Contract Administrator] will manage the day-to-day functions and responsibilities of the SEU. The [Contract Administrator’s] chief responsibilities are program research and design, administration of [Implementation Contracts], and oversight to ensure the [Implementation Contractors] meet appropriate performance and budgetary targets. The [Contract Administrator] may be contracted by fee only or by a fee-plus-incentive structure as determined by the [Energy Office].

Section 9. [SEU Program Research and Design.]
(a) The [Contract Administrator] shall undertake a comprehensive resource analysis to support initial program planning for the SEU. The analysis must include demographic energy use assessments, population and economic growth estimates, energy consumption forecasts, regional energy efficiency trend analyses, technical and economic potential estimates, and market potential assessments. The comprehensive resource analysis must:

1. assess energy end-user markets, including electricity end-uses, natural gas end-uses, clean vehicles, green buildings, weatherization, and affordable energy services;
2. assess energy end-user demographic sectors, including low-income, residential, commercial, industrial, agricultural, and transportation sectors; and
3. assess energy end-use equipment, including appliances, lighting, heating, cooling, industrial processes, and vehicles.

(b) Using the results from the analysis from this Section of this Act, the [Contract Administrator] shall select markets, end-users, and end-use equipment for the SEU to target through its programs.

(c) The [Contract Administrator] shall develop a comprehensive suite of program designs based on the analysis and selected markets, end-users, and end-use equipment, as described in subparagraphs (a)(1) and (b)(1) of this subsection. Each program design must specify, at minimum, program goals, performance targets, an estimated budget, an implementation strategy, and an evaluation strategy. The [Contract Administrator] is not required to design or initiate all programs at once, but it must demonstrate how each program fits within the [Contract Administrator’s] overall strategy to meet its own performance targets as well as the SEU’s long-term performance targets established in Section 12 of this Act.

(d) The [Contract Administrator] is expected to fulfill the following responsibilities through program designs, RFPs for [Implementation Contractors], and program implementation:

1. to be responsive to customers and market forces in implementing and redesigning the programs it delivers;
2. to design a portfolio of programs to allow all energy end-users, regardless of electricity or gas retail providers, and regardless of market segment or end-use fuel, to participate in the SEU programs;
3. to promote program initiatives and market strategies that address the needs of people or businesses facing the most significant barriers to participation;
4. to promote coordinated program delivery, including coordination with low income weatherization programs, other efficiency programs, and utility programs;
5. to coordinate with relevant regional and national energy efforts and markets, including markets for pollution emissions offsets and credits, and renewable energy credits;
6. to consider innovative approaches to delivering sustainable energy services, including strategies to encourage third party financing and leveraged customer contributions to the cost of program measures, as consistent with principles of sound program design;
7. to offer “one-stop shopping” and be the point-of-contact for sustainable energy services in this state;
8. to create a comprehensive website that provides easy access to SEU programs and information for all citizens in this state, allowing them to participate in SEU programs electronically;
9. to emphasize “lost opportunity” markets, which are sustainable energy measures that can only be cost-effectively captured at particular times, such as during new construction or extensive remodeling; and
10. to emphasize market strategies to deliver services.

(e) The [Contract Administrator] shall continue to research and assess the resources and market needs for sustainable energy services in this state, as described in subparagraph (a)(1) of this Section, while program implementation is ongoing. The [Contract Administrator] and other
stakeholders will use this research to assess the impacts and effectiveness of SEU programs; to make adjustments to SEU program performance targets; to reassess targeted markets, end users, and end uses; and to recommend further policy initiatives for consideration by the [Legislature].

Section 10. [Administration of Implementation Contracts.]

(a) With the exception of education and public outreach programs, which the [Contract Administrator] may implement itself with approval of the [Energy Office] and [Board], all other SEU programs must be delivered by competitively selected [Implementation Contractors].

(b) The SEU shall propose rules to guide the bidding process and criteria to guide bid selection. The RFPs shall specify a contract term of [no less than two years], and, in order to ensure program continuity during transition periods, [no longer than six (6) months] beyond the [Contract Administrator’s] contract term with the [Energy Office].

(c) The [Contract Administrator] shall be responsible for selecting winning [Implementation Contractor] bids.

(d) Any entity, including electricity or gas utilities in this state, may bid for an [Implementation Contract]. If an affiliate of the [Contract Administrator] bids, or intends to bid, for an [Implementation Contract], both the [Contract Administrator] and its affiliate must ensure that the affiliate does not benefit from any unfair advantage resulting from insider information.

(e) RFPs for competitively bid [Implementation Contracts] should include provisions for performance-based incentives as appropriate to ensure that program targets are achieved or exceeded.

(f) If an [Implementation Contractor] is not successfully selected through the RFP bidding process, the [Contract Administrator] may implement its own program delivery process subject to approval by the [Energy Office] and [Board].

Section 11. [Oversight, Monitoring, and Verification of SEUs.]

(a) The [Board] must review the [Contract Administrator’s] proposed program designs, performance targets, and RFPs before the [Contract Administrator] submits RFPs for bid. When reviewing and approving the SEU’s programs and RFPs, the [Board] must ensure that program coordination between the [Contract Administrator, Implementation Contractors], and customers is as streamlined and simple as possible from the customer’s perspective. The [Board] shall ensure that the SEU’s programs will provide packaged-services. Rather than simply providing the most cost-effective or easiest-to-provide services, packaged-services must be designed to provide customers with as many relevant end-use services at once, each time the [Contract Administrator or the Implementation Contractors] have contact with a customer.

(b) The [Contract Administrator] must develop and maintain information services to collect all performance, market, and financial data necessary to monitor and evaluate SEU performance as specified in its contract with the [Energy Office]. The [Contract Administrator] must make such data available to the [Energy Office] and [Board] upon request.

(c) Consistent with the specific terms of its contract and Generally Accepted Accounting Principles, the [Contract Administrator] must prepare and submit detailed documentation and invoices for administrative, management, and program costs to the [Fiscal Agent] for review in order to receive payment.

(d) The [Contract Administrator] must develop appropriate mechanisms to accurately evaluate, monitor, and verify program performance and [Implementation Contractor] performance.

(e) The [Contract Administrator] shall have [30 days] to respond to complaints from, or disputes among, affected persons or entities. After [30 days] any unresolved complaints shall be presented to the [Energy Office] and [Board].
(f) The [Contract Administrator] shall submit to the [Board] for approval any reports produced by the [Contract Administrator] that codify current practices or detail new practices or substantive changes in the SEU’s implementation of programs and services.

(g) The [Contract Administrator] shall conduct site visits and review the files of the [Implementation Contractors] as necessary to ensure contract compliance.

(h) The [Energy Office] must ensure that adequate evaluation, monitoring, and verification mechanisms are in place so that:

1. The [Energy Office] and [Board] can verify that both SEU and [Implementation Contractor] expenditures result in verifiable energy savings over the expected lifetime of each energy-saving measure.

2. The SEU and [Implementation Contractors] are held responsible for the energy savings reported through program activities and expenditures.

Section 12. [SEU Initial Program Targets for Energy Efficiency.] By [December 31, 2015], the SEU shall have achieved an average [30%] reduction in annual energy usage for SEU participants, with a target of [one-third (1/3)] of the participant savings occurring for residential clients, based on [January 1, 2006] baseline levels. The [Energy Office] and [Board] may increase or accelerate this target if a comprehensive resource analysis indicates a greater cost-effective end-user energy efficiency potential exists or if the SEU achieves performance targets ahead of schedule.

Section 13. [Solar Lifeline Program.] For the purposes of this Section, a low-income household shall be defined as a household in this state that qualifies for assistance from the [Low-Income Home Energy Assistance Program] as defined in [insert citation]. The SEU shall have the authority to administer a state [Solar Lifeline Program] established under [insert citation], which shall provide, by [December 31, 2015] each low-income household with a life-sustaining supply of at least [200 kilowatt-hours per month of low-cost electricity not to exceed 5 cents per kWh in real 2007 dollars from in-state solar electric resources], the electricity generated thereof dedicated entirely for use by low-income households in the [Solar Lifeline] program. The [Energy Office] shall devise annual [Solar Lifeline Program] goals that specify a targeted amount of installed photovoltaic capacity and a targeted number of households to be served. Such targets shall increase at a reasonable rate each year until sufficient in-state photovoltaic capacity has been installed to provide, by [December 31, 2015], each low-income household with at least [200 kilowatt-hours per month of low-cost solar electricity]. Implementation of the [Solar Lifeline Program] and the obligation to meet the [December 31, 2015] target shall depend upon the [Energy Office] and SEU obtaining the approval of the [Board], as voted by a majority of [Board] members. The chief criterion for [Board] approval shall be that the [Energy Office] and SEU have identified self-sustaining funds for the program or that the [Legislature] has approved designated funds for the purpose of maintaining the [Solar Lifeline Program].

Section 14. [SEUs and Affordable Energy:] The SEU shall assess strategies and funding mechanisms to weatherize at least [eight hundred (800)] low-income households as defined under Section 13 of this Act, per year, not counting those households served with [Weatherization Assistance Program] funding as defined under [insert citation]. The SEU shall target services to households living in [single-family owner-occupied units and mobile homes, single-family rental units, rental buildings with five units or less], and [large multifamily buildings with greater than five units]. The SEU shall target [three] low-income levels: [200% of the federal poverty level, 60% of the state median income, and 80% of the state median income].

Section 15. [Green Buildings and Clean Vehicles.]
The state [Energy Office] shall define “Green Buildings” and “Clean Vehicles” programs as appropriate to meet statewide energy efficiency targets established in paragraph (1) of this Section, and with consideration for current best-practice definitions. To establish initial SEU performance targets for [Clean Vehicles] and [Green Buildings] programs, the [Energy Office], under the leadership of the [State Energy Coordinator], and the [Board] shall either:

(1) determine appropriate initial SEU performance targets for Clean Vehicles and Green Buildings market programs to be included in the SEU [Contract Administrator] Request For Proposal,

(2) or the [Energy Office] and [Board] may require that bidders for the SEU [Contract Administrator] propose such performance targets.

Section 16. [Customer-sited Renewable Energy.]

(a) Targets and rebate levels for Customer-sited Renewable Energy Technologies (Customer-sited Renewables) shall be established by the [Energy Office], under the direct supervision of the [State Energy Coordinator]. Customer-sited Renewables shall include solar electric, solar thermal, geothermal and wind energy systems not to exceed in capacity the levels specified in net-metering regulations as defined under [insert citation].

(b) Under the direct supervision of the [State Energy Coordinator], the [Energy Office] shall develop incentive tiers for different Customer-sited Renewables and customer classes based on identified state best practices. Rebates shall not exceed [fifty percent of the incremental cost of Customer-sited Renewables compared to the retail cost of electricity]. Rebates shall decline over time unless the [Energy Office] and SEU agree that doing so will prevent SEU clients from maximizing installed capacity of Customer-sited Renewable Energy in a least-cost manner.

(c) Under the direct supervision of the [State Energy Coordinator], the [Energy Office] shall specify a certain fraction of SEU-supported Customer-sited Renewables to be located at residential locations. The SEU shall furnish [three] services to participants who purchase Customer-sited Renewables. First, it shall provide incentives sufficient to cover the incremental cost of investing in Customer-sited Renewables, in accord with [Energy Office] incentive tiers and current retail energy prices. Second, the SEU shall obtain, on behalf of participants, Renewable Energy Certificates (RECs) and Solar Renewable Energy Certificates (SRECs), as defined in [insert citation]. Third, the SEU shall negotiate the wholesale price for RECs and SRECs for SEU participants, using its ability to aggregate Customer-sited Renewables to the best advantage of SEU participants. For these services, the SEU shall charge a fee sufficient to pay its costs and to maintain incremental cost investments in Customer-sited Renewables. This fee can be assessed as a one-time charge or an annual payment subject to the mutual agreement of the SEU and the participant. The [Energy Office], under direct supervision of the [State Energy Coordinator], shall determine a fair and reasonable rate that the SEU may charge for aggregating RECs and SRECs. The SEU fee shall not exceed [35% of the retail value of RECs or SRECs].

(d) The state [Energy Office] shall contract with the SEU [Contractor Administrator] to assist in the administration of some or all of a [Green Energy Fund] established under [insert citation] and in accordance with [insert citation]. The SEU through the [Contract Administrator] may independently raise a series of special purpose bonds, tax-exempt if eligible, with a cumulative initial value between [2007 and 2015 capped at thirty million real 2007 dollars ($30 million 2007)]. In any event, the initial SEU [Contract Administrator] must provide financial warranty to pay its first year of administrative costs. Any such bond monies shall only be used to fund the SEU [Contract Administrator] and its [Implementation Contractors] to meet responsibilities outlined in this section, including administrative costs and overhead, implementation costs including the cost of contracting [Implementation Contractors], operating expenses, and incentive costs. Bond monies shall not fund the [Fiscal Agent], nor internal [Energy Office] responsibilities or staff, nor duties required of the [Board], including independent
SEU evaluation, monitoring, and verification. All bond monies shall be held and disbursed by the Fiscal Agent. The state [General Fund] shall not be liable for the repayment of any special purpose bonds, tax-exempt if eligible, by the state [Energy Office] on behalf of the SEU.

(e) Revenue sources contributing to the SEU for the purpose of paying bond debt may include but not be limited to funds from shared savings agreements with SEU participants and partial proceeds from the sale of [Renewable Energy Credits] in local and regional markets. The [Green Energy Fund] shall provide equity leverage for the SEU. Staffing necessary for the [Energy Office] to fulfill its responsibilities in this Act shall be funded from the state [Energy Answers Program] as defined under [insert citation] and by existing program funding within the [Department of Natural Resources and Environmental Control].

Section 17. [Severability.] [Insert severability clause.]

Section 18. [Repealer.] [Insert repealer clause.]

Section 19. [Effective Date.] [Insert effective date.]
Alternative Fuels

Biodiesel Fuel (2004 SSL)

This Act establishes regulations for selling biodiesel fuel. Biodiesel is a clean-burning fuel made from domestically produced renewable fats and oils such as soybean oil or recycled cooking oils. It is registered as a fuel and fuel additive with the Environmental Protection Agency and meets standards from the California Air Resources Board and American Society for Testing and Materials.

Submitted as:
Arizona
Chapter 104 of 2002
Status: Enacted into law in 2002.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act Regulating the Sale of Biodiesel Fuel.”

Section 2. [Definitions.] As used in this Act:

(1) “Biodiesel” means a diesel fuel substitute that satisfies all of the following:
(a) Is produced from nonpetroleum renewable resources if the qualifying volume of nonpetroleum renewable resources meets the standards for California diesel fuel as adopted by the California Air Resources Board pursuant to 13 California Code of Regulations Sections 2281 and 2282 in effect on January 1, 2000.
(b) Meets the registration requirement for fuels and additives established by the Environmental Protection Agency pursuant to Section 211 of the Clean Air Act.
(c) The use of the diesel fuel substitute complies with the requirements listed in 10 Code of Federal Regulations Part 490, as printed in the Federal Register, Volume 64, Number 96, May 19, 1999.
(d) Is sold, offered or exposed for sale as a neat product or blended with diesel fuel.

(2) “Department” means the [state department of weights and measures].

(3) “Diesel” means a refined middle distillate for use as a fuel in a compression-ignition internal combustion engine.

(4) “Director” means the [director of the department of weights and measures].

(5) “Person” means both the plural and the singular, as the case demands, and includes individuals, partnerships, corporations, companies, societies and associations.

Section 3. [Prohibitions Against Selling Biodiesel Fuel.]

(1) A person shall not sell or offer or expose for sale biodiesel that is not tested or does not meet the specifications established by the American Society for Testing and Materials (ASTM) D6751 or any blend of biodiesel and diesel fuel that is not tested or does not meet the specifications established by ASTM D975 and that contains sulfur in excess of [five hundred parts per million] for use in areas as defined in [insert citation].
(2) A person that blends biodiesel that is intended as a final product for the fueling of motor vehicles shall report to the [director] by the [fifteenth day of each month] the quantity and quality of biodiesel shipped to or produced in this state during the preceding month. A person who supplies biodiesel subject to this subsection shall report the following by batch:

(a) The percentage of biodiesel in a final blend.

(b) The volume of the finished product.

(c) For neat biodiesel, the results of analysis for those parameters established by ASTM D6751.

(d) For biodiesel blended with any diesel fuel, the results of the analysis of the following motor fuel parameters as established by ASTM D975:

1. Sulfur content.
2. Aromatic hydrocarbon content.
3. Cetane number.
4. Specific gravity.
6. The temperatures at which ten per cent, fifty per cent and ninety per cent of the diesel fuel boiled off during distillation.

(3) The report required by subsection 2 of this section shall be on a form prescribed by the [director] and shall contain a certification of truthfulness and accuracy of the data submitted and a statement of the supplier's consent permitting the [department] or its authorized agent to collect samples and access records as provided in rules adopted by the [department]. A corporate officer who is responsible for operations at the facility that produces or ships the final product shall sign the report.

(4) A person shall label dispensers at which biodiesel is dispensed in such a manner as to notify other persons of the volume percentage of biodiesel in the finished product.

Section 4. [Severability.] [Insert severability clause.]

Section 5. [Repealer.] [Insert repealer clause.]

Section 6. [Effective Date.] [Insert effective date.]
Ethanol Production Incentive (2004 SSL)

This Act establishes a countercyclical financial incentive for the production of ethanol in any newly constructed ethanol production plants. This Act is based upon a North Dakota law that implemented the first program in the nation to create a market-based support system for the growing ethanol industry.

Submitted as:
North Dakota
SB 2222
Status: Enacted as Chapter 57 in 2003.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act to Establish Ethanol Production Incentives.”

Section 2. [Definition.] In this Act, “eligible facility” means an ethanol production plant constructed in this state after [July 31, 2003].

Section 3. [Ethanol Production Incentive - Calculation and Payment.] The [agricultural products utilization commission] shall provide [quarterly] to each eligible facility a production incentive based on the average [state] price per bushel of corn received by farmers during the quarter, as established by the state [agricultural statistics service] and the average [state] rack price per gallon [3.79 liters] of ethanol during the quarter, as compiled by the American Coalition for Ethanol. The amount payable as a production incentive must be calculated by including the sum arrived at under subsection 1 of this section with the sum arrived at under subsection 2.

1. a. If the average quarterly price per bushel of corn is above [one dollar and eighty cents], for each [one cent] by which the quarterly price is above [one dollar and eighty cents], the [agricultural products utilization commission] shall add to the amount payable under this section [one-tenth of one cent] times the number of gallons of ethanol produced by the eligible facility during the quarter.

   b. If the average quarterly price per bushel of corn is [one dollar and eighty cents], the [agricultural products utilization commission] shall add [zero] to any amount payable under this section.

   c. If the average quarterly price per bushel of corn is below [one dollar and eighty cents], for each [one cent] by which the quarterly price is below [one dollar and eighty cents], the [agricultural products utilization commission] shall subtract from the amount payable under this section [one-tenth of one cent] times the number of gallons of ethanol produced by the eligible facility during the quarter.

2. a. If the average quarterly rack price per gallon of ethanol is above [one dollar and thirty cents], for each [one cent] by which the average quarterly rack price is above [one dollar and thirty cents], the [agricultural products utilization commission] shall subtract from the amount payable under this section, [two-tenths of one cent] times the number of gallons of ethanol produced by the eligible facility during the quarter.
b. If the average quarterly rack price per gallon of ethanol is [one dollar and thirty cents], the [agricultural products utilization commission] shall subtract [zero] from any amount payable under this section.

c. If the average quarterly rack price per gallon of ethanol is below [one dollar and thirty cents], for each [one cent] by which the average quarterly rack price is below [one dollar and thirty cents], the [agricultural products utilization commission] shall add to the amount payable under this section [two-tenths of one cent] times the number of gallons of ethanol produced by the eligible facility during the quarter.

Section 4. [Subsidy Limitations.] The [agricultural products utilization commission] may not distribute more than [one million six hundred thousand dollars] annually in payments under section 3 of this Act. No eligible facility may receive state ethanol payments that exceed a cumulative total of [ten million dollars]. Change in ownership of an eligible facility does not affect the [ten million dollar cumulative total] allowed to be paid to that eligible facility under this section.

Section 5. [Ethanol Production Incentive Fund - Continuing Appropriation.] There is created in the [State Treasury] a special fund known as the [Ethanol Production Incentive Fund]. The [Fund] consists of transfers made in accordance with section 7 of this Act and deposits made in accordance with section 8 of this Act. All money in the [Fund] is appropriated on a continuing basis to the [agricultural products utilization commission] for use in paying ethanol production incentives under sections 3 and 4 of this Act and section 6 of this Act.

Section 6. [Duration and Limitation of Ethanol Plant Production Incentives.] The [agricultural products utilization commission] shall determine the amount of production incentives to which a plant is entitled under this section by multiplying the number of gallons of ethanol produced by the plant and marketed to a distributor or wholesaler by [forty cents]. The [commission] shall forward the production incentives to the plant upon receipt of an affidavit by the plant indicating that the ethanol is to be sold at retail to consumers. The affidavit must be accompanied by an affidavit from a wholesaler or retailer indicating that the ethanol is to be sold at retail to consumers. Within [ninety days] after the conclusion of the plant's fiscal year, the plant shall submit to the [budget section of the legislative council] a statement by a certified public accountant indicating whether the plant produced a profit from its operation in the preceding fiscal year, after deducting the payments received under this section.

Section 7. [Distribution of Registration Fees Collected.] Any money in the [Registration Fund] accruing from license fees or from other like sources, in excess of the amount required to pay salaries and other necessary expenses, in accordance with the [legislature’s] appropriation for such purposes, must be promptly deposited in the [Highway Tax Distribution Fund] which must be distributed in the manner as prescribed by law. The [state treasurer] shall transfer annually from the [Highway Tax Distribution Fund] to the [Ethanol Production Incentive Fund] an amount equal to [forty percent] of all sums collected for the registration of farm vehicles.
under [insert citation] that no transfer may be made in an amount that would result in the balance of the [Ethanol Production Incentive Fund] exceeding [five million dollars].

Section 8. [Refund of Tax for Fuel Used for Agricultural Purposes - Reductions.] Any consumer who buys or uses any motor vehicle fuel for an agricultural purpose on which the motor vehicle fuel tax has been paid may file a claim with the [commissioner] for a refund under [insert citation]. The amount of the tax refund under this section must be reduced by [seven cents] per gallon [3.79 liters] except for those fuels used in aircraft or with respect to refunds claimed by aircraft fuel users. [One cent] per gallon [3.79 liters] withheld from the refund must be deposited in the [Ethanol Production Incentive Fund].

Section 9. [Severability.] [Insert severability clause.]

Section 10. [Repealer.] [Insert repealer clause.]

Section 11. [Effective Date.] [Insert effective date.]
Hydrogen Research and Development (2002 SSL)

This Act establishes a program to promote hydrogen as an energy resource.

Submitted as:
Hawaii
SB 1435 SD 1

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act to Establish a Private-Public Partnership to Promote and Support Hydrogen as an Energy Resource.”

Section 2. [Legislative Findings.] Scientists have recognized hydrogen as a potential source of fuel for many years. Currently, hydrogen is used in industrial processes, rocket fuel, and spacecraft propulsion. With further research and development, hydrogen could competitively serve as an alternative source of energy for fueling vehicles and generating electricity.

Recognizing the potential of hydrogen fuel, the United States Department of Energy and the private sector have for several years funded hydrogen research and development programs. The federal government alone allocates an average of $18,000,000 annually for hydrogen research and development. Currently, the market capitalization of fuel cell companies that rely on hydrogen as its fuel source is in excess of $10,000,000,000.

The [Legislature] finds that this state represents an excellent site to attract government and industry investment in hydrogen. Major advantages include:

(1) The availability of indigenous renewable resources, including geothermal energy;
(2) The excellent research capabilities at the [state university];
(3) This state’s location for trade opportunities;
(4) This state’s high transportation fuel costs; and
(5) Significant progress in hydrogen research and development in this state.

In addition, the [Legislature] recognizes that large-scale hydrogen use for transportation can be competitive this decade that fleet and military transportation have the largest potential for hydrogen and fuel cell use.

On the national level, advancements are taking place to develop technologies that will utilize hydrogen as a fuel source. Major companies are investing in the development of fuel cells for both stationary and mobile power. Automakers are projecting the commercial availability of fuel cell powered vehicles that could be fueled by hydrogen within this decade. Significant amounts of investments are being made to develop fuel cells and other distributed generation technologies.

With its traditional high fuel costs and a wealth of renewable energy resources, this state could attract these advanced technology development companies for research and development, testing, and deployment. These factors can lead to the development of a hydrogen-based economy where this state produces more of its own environmentally clean fuels, thus reducing its dependence on fossil fuels, and resulting in job growth, reduced pollution, and a more robust state economy.
Therefore, the [Legislature] finds that the state should do more to continue efforts to enhance hydrogen use in it.

Section 3. [Hydrogen Public/Private Partnership: Establishment]
(a) There is established within the [department of business, economic development, and tourism], for administrative purposes only, the Hydrogen Public/Private Partnership to support and promote hydrogen use in this state. The [state university] shall provide assistance to the [department].

(b) The [department] shall invite the participation of, and representatives from, the following entities to the partnership:
(1) The state, including the [state university] and any of its entities, as appropriate;
(2) The counties;
(3) The federal government, including the military;
(4) The utilities;
(5) The private sector; and
(6) The environmental community.

(c) The [department], with the assistance of the Partnership, shall:
(1) Sponsor a stakeholder workshop with interested parties to review and critique the state’s hydrogen plan;
(2) Evaluate and adopt policy options to promote industry investment in hydrogen infrastructure;
(3) Initiate pilot projects to install multi-megawatt electrolyzers to produce hydrogen from indigenous resources in the state;
(4) Conduct a comprehensive evaluation and market study for the production of hydrogen;
(5) Conduct engineering assessments of biomass or wind energy pathways for hydrogen;
(6) Initiate pilot projects that include distribution of hydrogen produced in the state;
(7) Initiate discussion of tax incentives for investors; and
(8) Conduct assessments of potential cost benefits to consumers and recommend ways to educate consumers about the benefits of hydrogen fuel.

(d) The [department] shall submit annual reports regarding the partnership to the [Legislature] no later than [twenty (20)] days prior to the convening of each regular session. The reports shall include summaries of accomplishments, including expenditures, research projects funded, and external funding received.

Section 4. [Appropriations.] There is appropriated out of the general revenues of this state the sum of [insert amount] or so much thereof as may be necessary for fiscal year [insert date] to support hydrogen research and development efforts; provided that funds shall be made available under this Act on the basis of [one (1)] dollar of general revenues for every [insert amount] dollars from the federal government or the private sector. The sum appropriated shall be expended by the [department of business, economic development, and tourism] for the purposes of this Act.

Section 5. [Severability.] [Insert severability clause.]

Section 6. [Repealer.] [Insert repealer clause.]

Section 7. [Effective Date.] [Insert effective date.]
Alternative Fuel Sales

This Act authorizes motor fuel franchise dealers to obtain alternative fuels from a supplier other than a franchise distributor.

Submitted as:
New York
A11868 (became Chapter 410 of 2006)
Status: Enacted into law in 2006.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act might be cited as “An Act to Permit Motor Fuel Franchise Dealers to Sell Alternative Fuels.”

Section 2. [Dealer's Right to Deal With Suppliers Other Than His Distributor.]

(A) Any provision of a motor fuel franchise which requires a franchise motor fuel dealer to purchase or sell products of the distributor other than motor fuel or which prohibits a dealer from purchasing or selling such products of people or firms other than the distributor, shall be null and void. Any person or firm who is a distributor, or an officer, agent or employee of a distributor, who shall threaten, harass, coerce or attempt to coerce a franchise motor fuel dealer for the purpose of compelling the dealer to purchase or sell such products of the distributor or to refrain from purchasing or selling such products of people or firms other than the distributor shall be guilty of a violation and shall be subject to a fine in an amount up to [five hundred dollars] for each violation.

(B) (1) Any provision of a franchise which prohibits a franchise motor fuel dealer from purchasing or selling any of the alternative motor fuels set forth in paragraph 2 of this subsection B from a person or firm other than the distributor, or limits the quantity of such motor fuel to be purchased from such other person or firm, or any provision of a franchise which directly or indirectly discourages such a dealer from purchasing or selling such alternative motor fuels from such other person or firm, shall be null and void as it pertains to that particular motor fuel if the distributor does not supply or offer to supply to the dealer such alternative motor fuel. Nothing contained in this paragraph, however, shall grant to any dealer any rights, authority or obligation with respect to the permissible uses of the premises or facilities owned, leased or controlled by a distributor pursuant to the terms of the franchise.

(2) For the purposes of this section, “alternative motor fuel” shall mean any of the following:

(a) A blend of [eighty-five percent ethanol and fifteen percent gasoline];
(b) A blend of [at least two percent methyl-ester], commonly referred to as “bio-diesel,” and diesel motor fuel;
(c) Motor fuel comprised primarily of methane, stored in a gaseous or liquid state and suitable for use and consumption in the engine of a motor vehicle, commonly referred to as “compressed natural gas;” or
(d) Hydrogen.

(3) Any person who is a distributor, or an office, agent or employee of a distributor, who threatens, harasses, coerces or attempts to coerce a franchise motor fuel dealer for the purpose of compelling such dealer to refrain from purchasing or selling alternative motor fuel from a person or firm other than the distributor, shall be subject to a fine in an amount up to [five hundred dollars] for each violation.
fuel from a person or firm other than the distributor shall be guilty of a violation and be subject to
a fine in an amount up to [one thousand dollars] for each violation.

Section 3. [Severability.] Insert severability clause.

Section 4. [Repealer.] Insert repealer clause.

Section 5. [Effective Date.] Insert effective date.
Solar

Solar Energy Systems Statement

California Chapter 132 of 2006 requires the State Energy Resources Conservation and Development Commission (Energy Commission) and state Public Utilities Commission (PUC) to develop and adopt regulations to encourage the development and use of solar energy systems and devices and to inform the public about such systems and devices.

The bill directs the Energy Commission to study and make findings whether, and under what conditions, solar energy systems should be required on new residential and nonresidential buildings and to periodically update the study thereafter.

This Act directs the PUC and Energy Commission to develop performance-based incentives for installing solar energy systems and devices in buildings and guidelines for solar energy systems receiving ratepayer funded incentives. The bill directs the Energy Commission to conduct random audits of solar energy systems installed under the Act to determine if those systems meet their prescribed operating efficiency standards.

The Act requires by a certain date, sellers of production homes to offer the option of a solar energy system to all customers negotiating to purchase a new production home constructed on land meeting certain criteria and to disclose certain information about solar energy systems. The Act enables sellers of production homes to forgo this requirement requirement for a given project by installing solar energy systems generating specified amounts of electricity on other projects.

This Act requires all local publicly owned electric utilities that sell electricity at retail to adopt, implement, and finance a solar initiative program the purpose of investing in, and encouraging the increased installation of, residential and commercial solar energy systems. The bill requires a local publicly owned electric utility to make certain program information available to its customers, to the Legislature, and to the Energy Commission on an annual basis beginning June 1, 2008.

The law directs the PUC to order electric service providers to expand the availability of net energy metering so that it is offered on a first-come-first-served basis until the time that the total rated generating capacity used by all eligible customer-generators exceeds 2.5% of the electric service provider’s aggregate customer peak demand. The bill requires the PUC to report by a certain date to the Governor and Legislature on the costs and benefits of net energy metering, wind energy co-metering, and co-energy metering to participating customers and nonparticipating customers and with options to replace the economic costs of different forms of net metering with a mechanism that more equitably balances the interests of participating and nonparticipating customers.

This Act requires the Contractors’ State License Board to review and revise as necessary licensing classifications and examinations to ensure that contractors authorized to perform work on solar energy systems have the requisite qualifications to perform the work.

Submitted as:
California
Chapter 132 of 2006
Status: Enacted into law in 2006.
ENERGY CONSERVATION
General

Energy Conservation (2008 SSL)

This Act enables the state development finance authority to enter into agreements with federal agencies to finance energy conservation measures. An energy conservation measure is an improvement or equipment that would create operational or energy cost savings.

Submitted as:
Kansas
HB 2169
Status: Enacted into law in 2007.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “An Act to Permit State and Federal Agencies to Finance Energy Conservation Measures.”

Section 2. [Definitions.] As used in this Act:

(A) “Authority” means the [state development finance authority] created by [insert citation].

(B) “Bonds” means any [bonds, notes, debentures, interim certificates, grant and revenue anticipation notes, interest in a lease, lease certificate of participation] or other evidences of indebtedness, whether or not the interest on which is subject to federal income taxation, issued by the [Authority] pursuant to this Act.

(C) “Energy conservation measure” means an energy study, audit, improvement or equipment which is designed to provide energy and operational cost savings at least equivalent to the amount expended by a participating state or federal agency for such energy study, audit, improvement or equipment over a period of not more than [30 years after the date] such improvement or equipment is installed or becomes operational, as the case may be.

(D) “Federal entity” means the government of the United States of America or any bureau, department, instrumentality or other agency of the federal government.

Section 3. [State Development Finance Authority Permitted to Contract or Enter Agreement with a Federal Entity to Implement Energy Conservation Measures.]

(A) The [state development finance authority] is authorized to contract or enter into a finance, pledge, loan or lease-purchase agreement with a federal entity for an energy conservation measure as defined in [Section 2 of this Act] to facilitate the financing thereof or to provide security for the repayment of bonds authorized under this Act.

(B) Before executing any contract or finance, pledge, loan or lease-purchase agreement under this section, the affiliated energy conservation contractor shall provide to the participating federal and state agencies and the [state development finance authority] plans for the proposed energy conservation measures prepared by an engineer licensed to practice in this state. The energy conservation contractor shall also provide a report of the calculations showing the estimated energy and operational cost savings that would result from the proposed energy conservation measures.

(C) The [state development finance authority] is hereby authorized to issue revenue bonds in amounts sufficient to pay the costs of energy conservation measures as defined in this Act for
or on behalf of federal entities for facilities located in the state, and to contract with federal
entities with respect to such energy conservation measures and such revenue bonds. The bonds,
and interest thereon, issued pursuant to this section shall be payable from revenues derived from
the use, lease, occupation or operation of the facilities for which such energy conservation
measures are undertaken; any other revenues, appropriations, grants or moneys of a federal entity
available therefore; or any combination thereof.

(D) Revenue bonds, including refunding revenue bonds, issued under this section shall
not be an obligation of the state of this state and shall not constitute an indebtedness of the state,
nor shall those constitute indebtedness within the meaning of any constitutional or statutory
provision limiting the incurring of indebtedness.

(E) Revenue bonds, including refunding revenue bonds, issued under this section and the
income derived therefrom are and shall be exempt from [all state, county and municipal taxation
in the state except state estate taxes].

(F) The total costs of energy conservation measures for state facilities initiated by state
agencies under this Act, for any fiscal year, exclusive of financing costs, shall not exceed the
amounts approved for such energy conservation measures by the [state corporation commission].

(G) The [state corporation commission] is authorized to provide administrative support
and resources available as requested by federal entities developing energy conservation measures
under this Act. The [state corporation commission] may fix, charge and collect reasonable fees
for any administrative support and resources or other services provided to the parties developing
energy conservation measures under this Act.

Section 4. [Severability.] [Insert severability clause.]

Section 5. [Repealer.] [Insert repealer clause.]

Section 6. [Effective Date.] [Insert effective date.]
Next Generation Energy Statement

Minnesota Chapter 136 of 2007 is intended to bolster investments in renewable power, increase energy conservation, and decrease the state’s contribution to global warming.

This Act establishes goals to reduce per capita use of fossil fuels by 15 percent by 2015, and to derive 25 percent of the total energy used in the state from renewable power sources by 2025. The law calls for cutting the state's greenhouse gas emissions to 15 percent below 2005 base levels by 2015, 30 percent by 2025 and 80 percent by 2050.

The law requires several state agencies and a wide array of stakeholders to work together to come up with a “climate change action plan” that will identify and evaluate a broad range of greenhouse gas reduction strategies, assess the potential costs and benefits of the various options, including the potential cost to consumers, and recommend a course of action to the Legislature.

The plan must also make recommendations about a system whereby a cap would be placed on overall greenhouse gas emissions and power companies assigned “allowances” of emissions that they can trade with one another.

This law prohibits the construction of any power plants that would produce a net increase in carbon emissions after Aug. 1, 2009. The law states that unless “a comprehensive state law or rule … that directly limits and substantially reduces greenhouse gas emissions” is enacted and is in effect by that date:

- no large fossil fuel-fired powerplant can be built in Minnesota;
- no utility can import electricity from a large fossil fuel-fired powerplant built in another state that was not operating on Jan. 1, 2007; and
- no Minnesota utility can purchase electricity from an outstate utility under a contract that exceeds 50 megawatts for a term of five years.

This Act contains a five-part conservation and efficiency strategy that includes:

- establishing a statewide energy conservation goal of 1.5 percent of annual retail electric and gas sales;
- expanding and improving the state’s conservation improvement program;
- providing research and development and technical assistance to utility companies through the state Department of Commerce;
- increasing energy efficiency in state buildings; and
- removing financial disincentives for utility companies to promote energy conservation by “decoupling” a utility’s revenue from its changes in energy sales.

The law makes a number of changes to the state Community-Based Energy Development (C-BED) statutes, including:

- expanding the types of projects that qualify for the program from wind only to include all renewable energy technologies;
- increasing the financial benefits for communities that invest in renewable power by stipulating that at least 51 percent of the gross revenues from any power purchase agreement flow to owners and qualifying local entities;
- encouraging utilities to make use of C-BED projects in meeting the state’s renewable energy standard; and
- removing a 2.7 cents per kilowatt hour cap on the price utilities pay for energy from C-BED projects.

Other changes include a statewide study of dispersed generation potential, a study of wind development property agreements and the establishment of a C-BED Advisory Task Force to be appointed by the Legislative Electric Energy Task Force.
This bill requires landlords make sure residential rental properties are fitted with weather stripping, caulking, storm windows, and storm doors when any such measure “will result in energy procurement cost savings … that will exceed the cost of implementing that measure.”

The law also directs a study to be conducted by a Legislative Electric Energy Task Force about the potential economic and environmental costs of constructing a new nuclear power plant in the state. The study must compare those costs with the costs of constructing a coal power plant fitted with state-of-the-art carbon capture and sequestration technology.

Submitted as:
Minnesota
Chapter 136 of 2007
Status: Enacted into law in 2007.
Buildings

Conservation of Energy and Natural Resources
In the Design of State Building Projects (2007 SSL)

This Act encourages state agencies that are constructing new, or renovating existing, buildings to use either the Green Globes or Leadership in Energy and Environmental Design (LEED) sustainable building programs to assess the environmental attributes of the structure. The legislation also creates a Legislative Task Force on Sustainable Building Design and Practices to review and advise state agencies about “green” building practices.

Submitted as:
Arkansas
Act 1770 of the 2005 Regular Session
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act to Promote the Conservation of Energy and Natural Resources in the Design of State Building Projects.”

Section 2. [Legislative Findings.] It is found and determined by the [Legislature] that:

(1) State-funded building projects have a significant impact on the environment of our State, the economy, and the health and productivity of building inhabitants;

(2) State government currently spends approximately [seventy million dollars] annually for electricity and natural gas consumed in state buildings, and energy expenditures have been increasing at nearly [four percent (4%)] per year over the last [ten (10) years];

(3) It is incumbent upon this state government to lead by example to minimize energy use and environmental impact in state buildings;

(4) Innovations in building science, technology, and operations are available to maximize the economic utility of state-funded building projects and reduce energy costs, while achieving the best environmental performance, and while reducing adverse impacts on the environment; and

(5) (A) Incorporating principles of sustainability in building design will enhance efficient management of material resources and waste, protection of health and indoor environmental quality, reduce the longer term costs of construction and operation of state-funded buildings, and promote the use of appropriate state products in the buildings.

(B) In recognition of the economic, energy conservation, and environmental benefits of sustainable building design, it is in the best interest of this state to initiate a process to encourage improved building practices, to provide support and information to assist state agencies in carrying out the purposes of this Act, and to continue development of best building practices through a legislative task force to evaluate and report to the [General Assembly] the progress being made under this Act.

Section 3. [Definitions.] As used in this Act:

(1) “Adaptive reuse” means the modification, to accommodate a function other than its original intent, of any building site and existing inhabited structure;
(2) (A) “Building project” means any inhabited physical structure and project building site. (B) “Building project” does not include ancillary structures or buildings with temporary occupancy such as park restrooms, pavilions, storage facilities, or similar structures. (C) “Building project” includes any structure in which any individual spends more than an hour of time within the structure, such as residences, offices, visitors’ centers, classrooms, administration buildings, etc.;

(3) “Grant applicant” means any individual, institution, governmental jurisdiction, or other organization recognized by the granting department or agency as qualified to apply for financial assistance from any state department, agency, or office for the purpose of planning, designing, or constructing a new or rehabilitated building;

(4) (A) “Green Globes” means the online environmental assessment tool as developed by the Green Building Initiative as of December 2004. (B) “Green Globes” allows designers, property owners, and managers to evaluate and rate buildings against best sustainable building design and practices, and integrate principles of sustainable architecture at every stage of project delivery in order to design and construct buildings that will be energy and resource efficient, achieve operational savings, and provide healthier environments in which to live and work;

(5) (A) “Leadership in Energy and Environmental Design” means the following building rating systems developed by the United States Green Building Council: (i) LEED-NC 2.1, as it exists on January 1, 2005; (ii) LEED-EB, as it exists on January 1, 2005; or (iii) LEED-CI, as it exists on January 1, 2005. (B) “Leadership in Energy and Environmental Design” allows designers, property owners, and managers to evaluate and rate buildings against best sustainable building design and practices, and integrate principles of sustainable architecture at every stage of project delivery in order to design and construct buildings that will be energy- and resource-efficient, achieve operational savings, and provide healthier environments in which to live and work;

(6) “Newly designed construction project” means any building and its building site for which a contract has been entered into beginning [July 1, 2005], to construct a building and building site improvements as outlined in Leadership in Energy and Environmental Design or Green Globes rating systems;

(7) “Project building site” means all property associated with a building, including the defined legal description of the property or the defined project limits;

(8) (A) “Project limits” means the physical boundaries of a construction project within which all construction activity must occur. (B) “Project limits” includes material and equipment storage space, lay down or prefabrication space, clearing, grubbing, and drainage improvements;

(9) “Project team” means the persons or individuals representing the state agency or owner, professional design consultants, and building contractor, if a contractor is determined prior to design;

(10) “Proposed construction project” means all building construction projects in the conceptual planning stages for which a design contract has been executed after [July 1, 2005];

(11) “Public and private partnerships” means any private development that uses state money to assist in the planning, design, or construction of a building project, such as a building project providing economic incentives for development;

(12) “Public funding” means federal or state funds that are allocated for a state building project;
(13) “Rehabilitation project” means any building project involving the modification or adaptive reuse of an existing facility in which [twenty-five percent (25%)] or more of the physical structure, façade, or interior space of a facility is being changed or modified;

(14) “State agency” means all departments, offices, boards, commissions, and institutions of the state, including the [state-supported institutions of higher education];

(15) “State building project” means any inhabited physical structure and project building site in which:

(A) A state agency secures the design or construction contract; and

(B) Public funding is used in whole or in part to design or construct the project; and

(16) “Sustainable” means that:

(A) A building integrates building materials and methods that promote environmental quality, energy conservation, economic vitality, and social benefit through the design, construction, and operation of the built environment;

(B) A building merges sound, environmentally responsible practices into [one (1)] discipline that looks at the environmental, economic, and social effects of a building or built project as a whole; and

(C) The design encompasses the following broad topics:

(i) Efficient management of energy and water resources;

(ii) Management of material resources and waste;

(iii) Protection of environmental quality;

(iv) Protection of health and indoor environmental quality;

(v) Reinforcement of natural systems; and

(vi) Integrating the design approach.

Section 4. [State Standards.]

(a) If a state agency decides to pursue either the Leadership in Energy and Environmental Design certification or the Green Globes certification, the standards of this section shall apply for the purpose of this state’s building projects.

(b) (1) Use of the Leadership in Energy and Environmental Design rating system shall be with the following supplemental provisions specific to this state’s building projects:

(A) Under LEED Credit EQ 4.4, [one (1) point] shall be awarded for the use of composite wood and agrifiber products if the architect or responsible party provides appropriate documentation that the products are third-party certified as meeting the American National Standards Institute standard requirements, ANSI A208.1 for Particleboard Standard and ANSI A 2808.2 for MDF, for formaldehyde emissions or contain no added urea-formaldehyde;

(B) Under LEED Credit MR 4, [one (1) point] shall be awarded when the sum of postconsumer recycled content plus [one-half (1/2)] of the preconsumer recycled content constitutes at least [ten percent (10%)] of the total value of the materials in the project. A [second point] shall be awarded if the sum of postconsumer recycled content plus [one-half (1/2)] of the preconsumer content constitutes at least [twenty percent (20%)] of the total value of the materials in the project. The valuation is to be determined by using the LEED-NC letter template;

(C) Under LEED Credit MR 6, [one (1) point] shall also be awarded for the use of renewable, bio-based materials for [five percent (5%)] of the total value of all the products used in the project that are either residuals of or products grown or harvested under a recognized sustainable management system, such as the Forest Stewardship Council, the Sustainable Forestry Initiative Program, the American Tree Farm System, the Canadian Standards Association, the Organic Trade Association, and the Association for Bamboo in Construction. The applicable vendor’s or manufacturer’s certification documentation must be provided;
Under LEED Credit MR 7, [one (1) point] shall also be awarded for the use of renewable, bio-based raw materials certified in accordance with [one (1) or more] premier certification programs for environmental management for [fifty percent (50%)] of the total value of all bio-based materials and products used in the project. Certification programs include, but are not limited to, the Forest Stewardship Council, the Sustainable Forestry Initiative, the American Tree Farm System, the Canadian Standards Association, the Organic Trade Association, and the Association for Bamboo in Construction. The applicable vendor’s or manufacturer’s certification documentation must be provided;

Under LEED Innovation in Design Credit 1.1, [one (1) point] will be awarded if [five percent (5%)] or more of the mass of all building materials used are carbon sequestering bio-based products managed under a recognized sustainable management plan; and

Under LEED Innovation in Design Credit 1.2, [one (1) point] will be awarded for the use of bio-based materials derived from multiple credible certified sources supported by an environmental management system certified under the International Organization for Standardization standard ISO 14001, including the Forest Stewardship Council, the Sustainable Forestry Initiative, the American Tree Farm System, the Canadian Standards Association, the Organic Trade Association, and the Association for Bamboo in Construction. The applicable vendor’s or manufacturer’s certification documentation must be provided.

Use of the Green Globes rating system shall be with the following supplemental provision specific to this state’s building projects:

An additional [fifteen (15) points] shall be awarded if [five percent (5%)] or more of the mass of all building materials used are carbon sequestering wood bio-based products; and

[Fifteen (15) points] will be awarded for the use of bio-based materials derived from multiple credible certified sources supported by an environmental management system certified under the International Organization for Standardization standard ISO 14001, including the Forest Stewardship Council, the Sustainable Forestry Initiative, the American Tree Farm System, the Canadian Standards Association, the Organic Trade Association, and the Association for Bamboo in Construction. The applicable vendor’s or manufacturer’s certification documentation must be provided.

Section 5. [Application to State Building Projects.] State agencies conducting or funding a public building project or rehabilitation project are encouraged to refer to and should utilize whenever possible and appropriate the Leadership in Energy and Environmental Design or Green Globes rating systems referred to in this Act.

Section 6. [Legislative Task Force on Sustainable Building Design and Practices.] (a) The Legislative Task Force on Sustainable Building Design and Practices is established to:

(1) continue to review, discuss, and advise on issues related to sustainable design and practices for buildings;
(2) monitor case study projects and evaluate performance and outcomes relevant to high performance building strategies;
(3) serve as a reference for educational resources; and
(4) ask for a review of sustainable building design and practices performed by state agencies.

(b) The task force shall be composed of no more than [twenty (20)] members. The number of members shall be determined by agreement between the [Chair of the Senate Interim Committee on Public Health, Welfare, and Labor and the Chair of the House Interim Committee on Public Health, Welfare, and Labor].
(2) The Chair of the Senate Interim Committee on Public Health, Welfare, and Labor and the Chair of the House Interim Committee on Public Health, Welfare, and Labor shall appoint the membership pursuant to procedure agreed upon by the chairs.

(3) The task force shall include members of the General Assembly and members of the public.

(4) The cochairs of the task force shall be members of the General Assembly. One (1) cochair shall be a member of the Senate and one (1) cochair shall be a member of the House of Representatives.

(c) The legislative members of the task force shall be entitled to mileage and per diem at the same rate as for attending other legislative committees.

(d) The task force shall receive staff support from the Bureau of Legislative Research.

(e) The task force shall expire on July 1, 2007, unless continued by an Act of the General Assembly.

Section 7. [Emergency Clause.] It is found and determined by the General Assembly of this state that there is a need to incorporate energy and natural resource conservation measures into state buildings and state-funded buildings; that this Act will assist the state to provide better use of natural resources, and that this Act is immediately necessary because of the need to incorporate standards into new construction. Therefore, an emergency is declared to exist and this Act being necessary for the preservation of the public peace, health, and safety shall become effective on July 1, 2005.

Section 8. [Severability.] [Insert severability clause.]

Section 9. [Repealer.] [Insert repealer clause.]

Section 10. [Effective Date.] [Insert effective date.]
Shielded Outdoor Lighting (2006 SSL)

The purpose of this Act is to conserve energy and preserve the environment through the regulation of outdoor lighting fixtures. The Act directs that no public funds shall be used to install an outdoor lighting fixture unless it is shielded and no state funds shall be used for the installation of a shielded or unshielded mercury vapor outdoor lighting fixture. It requires the state department of environmental quality to promulgate regulations prohibiting any person or entity from knowingly placing or disposing of lights containing mercury in a landfill after January 1, 2008. It requires electric public utilities in the state to offer a shielded lighting service option.

Submitted as:
Arkansas
Act 1963 (2005)
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act may be cited as “An Act to Encourage the Use of Shielded Outdoor Lighting.”

Section 2. [Purpose.] The purpose of this Act is to conserve energy and preserve the environment through the regulation of outdoor lighting fixtures.

Section 3. [Definitions.] As used in this Act:
(a) “Outdoor lighting fixture” means an automatically-controlled, outdoor artificial illuminating device, whether permanent or portable, used for illumination or advertisement, including searchlights, spotlights, and floodlights, whether for architectural lighting, parking lot lighting, landscape lighting, billboards, or street lighting; and
(b) “Shielded” means a fixture that is covered in a manner that light rays emitted by the fixture, either directly from the lamp or indirectly from the fixture, are projected below a horizontal plane running through the lowest point on the fixture where light is emitted.

Section 4. [Shielding: Prohibitions, Exemptions.]
(a) After [January 1, 2006]:
(1) (A) No public funds shall be used to install an outdoor lighting fixture unless it is shielded.
(B) The provisions of subdivision (a)(1) of this section shall not apply to a municipally owned utility if the municipal employee responsible for procurement determines that the cost of acquiring a shielded outdoor lighting fixture will be more expensive than the alternative after comparing:
(i) The cost of the fixtures; and
(ii) The projected energy cost of the operation of the fixtures;
(C) No state funds shall be used for the installation of a shield or unshielded mercury vapor outdoor lighting fixture.
(2) The [Department of Environmental Quality] shall promulgate regulations prohibiting any person or entity from knowingly placing or disposing of lights containing mercury in a landfill after [January 1, 2008].

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(3) (A) Each electric public utility shall offer a shielded lighting service option.

(B) Not later than [January 1, 2006], each electric public utility shall file an application with the [Public Service Commission] to establish a schedule of rates and charges for the provision of a shielded lighting service option to the utility’s customers.

(C) The [Public Service Commission] shall require each electric public utility to inform its customers of the availability of the shielded lighting service.

(b) This Act does not apply to acquisitions of:

(1) Incandescent outdoor lighting fixtures of one hundred fifty watts (150W) or less or other light sources of seventy watts (70W) or less;

(2) Outdoor lighting fixtures on advertisement signs on interstate or federal primary highways;

(3) (A) Outdoor lighting fixtures existing and legally installed before the effective date of this Act.

(B) However, if an existing outdoor lighting fixture exempted from the provisions of this Act under subdivision (b)(3)(A) of this section needs to be replaced, the acquisition of the replacement outdoor lighting fixture shall be subject to the provisions of this Act;

(4) Navigational lighting systems at airports or other lighting necessary for aircraft safety; and

(5) Outdoor lighting fixtures that are necessary for worker safety at farms, ranches, dairies, or feedlots or industrial, mining, or oil and gas facilities.

Section 5. [Penalties.] Violations of this Act are punishable by a warning for a first offense and a fine of [twenty-five dollars] minus the replacement cost for each offending outdoor lighting fixture for a second or subsequent offense or for an offense that continues for [thirty calendar days] from the date of the warning.

Section 6. [Enforcement.] This Act may be enforced by a town, city, or county of this state by seeking injunctive relief in a court of competent jurisdiction.

Section 7. [Provisions Supplemental.] The provisions of this Act are cumulative and supplemental and shall not apply within a town, city, or county of this state that by ordinance has adopted provisions restricting light pollution that are equal to or more stringent than the provisions of this Act.

Section 8. [Severability.] [Insert severability clause.]

Section 9. [Repealer.] [Insert repealer clause.]

Section 10. [Effective Date.] [Insert effective date.]
Appliances and Equipment

Appliance and Equipment Energy Efficiency Standards

According to the U.S. Department of Energy:

“Appliance manufacturers must produce products that either meet minimum federal energy efficiency standards, or that consume no more than the amount of energy than federal standards allow. The U.S. Congress established minimum energy efficiency standards for many major appliances through:

- Part B of Title III of the Energy Policy and Conservation Act (EPCA)
- Public Law 94-163, as amended by the National Energy Conservation Policy Act
- Public Law 95-619, by the National Appliance Energy Conservation Act
- Public Law 100-12, by the National Appliance Energy Conservation Amendments of 1988
- Public Law 100-357
- Public Law 102-486.

These standards do not affect the marketing of products manufactured before the standards went into effect. Any products already made and in stock can be sold.

Appliances and other products covered by these standards include:

- Refrigerators
- Freezers
- Room air conditioners
- Clothes dryers
- Clothes washers
- Dishwashers
- Kitchen ranges and ovens
- Pool heaters
- Television sets (withdrawn in 1995)
- Water heaters
- Fluorescent lamp ballasts
- Incandescent reflector lamps

Through these laws, Congress also has established schedules for the U.S. Department of Energy to review and revise these standards.

As a result of these federal laws, the Federal Trade Commission has established the Appliance Labeling Rule, which requires manufacturers of most major home appliances to attach labels that provide an estimate of the product's energy consumption or energy efficiency. These familiar yellow-and-black EnergyGuide labels also show the highest and lowest energy consumption or efficiency estimates of similar appliance models.”

See - http://www.eere.energy.gov/consumer/your_home/appliances/index.cfm/mytopic=10050

According to the U.S. Department of Energy:
“The federal government sets the minimum standards for appliances, but state and local
governments often use other programs to increase the efficiency of consumer appliances.”

See - http://www.eere.energy.gov/states/alternatives/appliances.cfm

Arizona Chapter 226 of 2005 establishes minimum energy efficiency requirements for 12
appliances, including four that must meet California’s minimum requirements. Specifically, the
Arizona Act in this Energy Supplement:

- provides pertinent definitions for specific appliances and related equipment;
- specifies that the provisions apply to such products sold, offered for sale or
installed in Arizona;
- states that the provisions do not apply to products that are:
  1. manufactured in Arizona but sold outside the state;
  2. manufactured out-of-state and sold at wholesale in-state, for final sale and
installation outside Arizona;
  3. installed in mobile homes at the time of construction; and
  4. designed for installation and use in recreational vehicles.
  5. located in a laundry facility that is a part of an apartment complex or
mobile home park;
- mandates that the following products’ standards meet the energy efficiency
requirements as adopted by the California Legislature;
  1. automatic commercial icemakers;
  2. commercial clothes washers;
  3. commercial refrigerators, freezers and refrigerator freezers, except
pulldown refrigerators with transparent doors may meet a requirement five percent lower than
California regulations; and
  4. single voltage external AC to DC power supplies;
- specifies that the energy efficient standards for the outlined products go into effect
January 1, 2008 unless the product is a commercial refrigerator, freezer, or refrigerator freezer or
large packaged air conditioning equipment. For these products the date is January 1, 2010;
- states that a person is guilty of deceptive trade practice if the person knowingly
sells or installs an appliance that does not meet the applicable energy efficiency standards
outlined in the bill;
- allows the Attorney General to enforce the provisions of this bill and assess a civil
penalty of not more than $500 per violation;
- stipulates that money collected as civil penalties for violating this Act be deposited
into the state General Fund;
- requires the Department of Commerce Energy Office to conduct a comparative
review of the standards outlined in the bill and those of other states and report the findings and
recommendations to the Speaker of the House, President of the Senate, and the Director of the
Arizona State Library, Archives and Public Records; and
- stipulates that manufacturers must provide written certification to the Department
of Commerce stating that products sold meet efficiency standards outlined in this bill except for
products already registered and published on a database in a state with like standards.

Other State Appliance Energy Efficiency laws/regulations

California - 2007 Appliance Efficiency Regulations, (California Code of Regulations,
Title 20, Sections 1601 through 1608)
Connecticut - Substitute for Raised H.B. No. 5523 of 2006 and Substitute Senate Bill No. 145, Public Act No. 04-85;  
Maryland - HB747 of 2004;  
Massachusetts - Code Chapter 25;  
Washington - ESHB 1062 of 2005 and SSB6840 of 2006

Interested state officials should review current federal standards governing appliance energy efficiency to see how those current standards might affect efforts to enact or update energy appliance standards in their state.

Submitted as:  
Arizona  
Chapter 226 of 2005  
Status: Enacted into law in 2005.

Suggested State Legislation

(Title, enacting clause, etc.)

Section 1. [Short Title.] This Act shall be cited as “An Act to Establish Appliance and Equipment Energy Efficiency Standards.”

Section 2. [Definitions.] As used in this Act:

1. “automatic commercial icemaker” means a factory made assembly that is shipped in one or more packages, that consists of a condensing unit and icemaking section operating as an integrated unit, that makes and harvests ice cubes and that may store or dispense ice. Automatic commercial icemaker includes machines with capacities between fifty and two thousand five hundred pounds per twenty-four hours.

2. “ballast” means a device used with an electric discharge lamp to obtain necessary circuit conditions such as voltage, current and waveform for starting and operating the lamp.

3. “commercial clothes washer” means a soft mount horizontal or vertical axis clothes washer that both:

   (a) has a clothes container compartment no greater than three and one-half cubic feet in the case of a horizontal axis product or no greater than four cubic feet in the case of a vertical axis product.

   (b) is designed for use by more than one household, such as in multifamily housing, apartments or coin laundries.

4. “commercial prerinse spray valve” means a handheld device designed to spray water on dishes, flatware and other food service items for the purpose of removing food residue prior to cleaning.

5. “commercial refrigerator, freezer and refrigerator freezer” means self-contained refrigeration equipment that:

   (a) is not a consumer product as regulated pursuant to 42 United States Code Chapter 77.

   (b) operates at a chilled, frozen, combination chilled-frozen or variable temperature for the purpose of storing or merchandising food, beverages or ice.

   (c) may have transparent or solid or both transparent and solid hinged doors, sliding doors or a combination of hinged and sliding doors.
(d) incorporates most components involved in the vapor-compression cycle and the refrigerated compartment in a single cabinet.

(e) does not include:
   (i) units with eighty-five cubic feet or more of internal volume.
   (ii) walk-in refrigerators or freezers.
   (iii) units with no doors.
   (iv) freezers specifically designed for ice cream.

6. “high-intensity discharge lamp” means a lamp in which light is produced by the passage of an electric current through a vapor or gas and in which the light producing arc is stabilized by bulb wall temperature and the arc tube has a bulb wall loading in excess of three watts per square centimeter.

7. “illuminated exit sign” means an internally illuminated sign that is designed to be permanently fixed in place to identify a building exit and that consists of an electrically powered integral light source that both illuminates the legend “exit” and any directional indicators and provides contrast between the legend, any directional indicators and the background.

8. “large packaged air conditioning equipment” means electrically operated, air cooled air conditioning and air conditioning heat pump equipment that has cooling capacity greater than or equal to two hundred forty thousand btu per hour but less than seven hundred sixty thousand btu per hour and that is built as a package and shipped as a whole to end user sites.

9. “low voltage dry type distribution transformer” means a transformer to which all of the following apply:
   (a) has an input voltage of six hundred volts or less.
   (b) is air cooled.
   (c) does not use oil as a coolant.
   (d) is rated for operation at a frequency of sixty hertz.

10. “metal halide lamp” means a high intensity discharge lamp in which the major portion of the light is produced by radiation of metal halides and their products of dissociation, possibly in combination with metallic vapors.

11. “metal halide lamp fixture” means a light fixture designed to be operated with a metal halide lamp and a ballast for a metal halide lamp.

12. “probe start metal halide ballast” means a ballast used to operate metal halide lamps that does not contain an ignitor and which instead starts lamps by using a third starting electrode probe in the arc tube.

13. “pulldown refrigerator” means a commercial refrigerator specifically designed to rapidly reduce all integrated product temperatures from ninety degrees Fahrenheit to thirty-eight degrees Fahrenheit over a twelve hour period when fully loaded with beverage containers.

14. “single voltage external AC to DC power supply” means a device that:
   (a) is designed to convert line voltage ac input into lower voltage DC output.
   (b) is able to convert to only one DC output voltage at a time.
   (c) is sold with, or intended to be used with, a separate end use product that constitutes the primary power load.
   (d) is contained within a separate physical enclosure from the end use product.
   (e) is connected to the end use product via a removable or hard wired male/female electrical connection, cable, cord or other wiring.
   (f) does not have batteries or battery packs, including those that are removable and that physically attach directly to the power supply unit.
   (g) does not have a battery chemistry or type selector switch and indicator light or does not have a battery chemistry or type selector switch and a state of charge meter.
(h) has a nameplate output power less than or equal to two hundred fifty watts.

15. “torchiere” means a portable electric lighting fixture with a reflective bowl that directs light upward onto a ceiling so as to produce indirect illumination on the surfaces below. A torchiere may include downward directed lamps in addition to the upward, indirect illumination.

16. “traffic signal module” means a standard eight inch or twelve inch traffic signal indication, consisting of a light source, a lens and all other parts necessary for operation.

17. “transformer” means a device that consists of two or more coils of insulated wire and that is designed to transfer alternating current by electromagnetic induction from one coil to another to change the original voltage or current value. Transformer does not include:

(a) transformers with multiple voltage taps, with the highest voltage tap equaling at least twenty per cent more than the lowest voltage tap.

(b) transformers, such as those commonly known as drive transformers, rectifier transformers, auto transformers, uninterruptible power system transformers, impedance transformers, welding transformers, grounding transformers or testing transformers, that are designed to be used in a special purpose application and that are unlikely to be used in general purpose applications.

18. “unit heater” means a self-contained, vented fan type commercial space heater that uses natural gas or propane and that is designed to be installed without ducts within a heated space, except that unit heater does not include any products covered by federal standards established pursuant to 42 United States Code Chapter 77 or any product that is a direct vent, forced flue heater with a sealed combustion burner.

Section 3. [Applicability.]

A. This Act applies to the following types of new products sold, offered for sale or installed in this state:

1. Automatic commercial ice makers.
2. Commercial clothes washers.
3. Commercial prerinse spray valves.
5. Illuminated exit signs.
6. Large packaged air conditioning equipment.
7. Low voltage dry type distribution transformers.
8. Metal halide lamp fixtures.
9. Single voltage external AC to DC power supplies.
10. Torchiere.
12. Unit heaters.

B. This Act does not apply to:

1. New products manufactured in this state and sold outside this state.
2. New products manufactured outside this state and sold at wholesale inside this state for final retail sale and installation outside this state.
3. Products installed in mobile manufactured homes at the time of construction.
4. Products designed expressly for installation and use in recreational vehicles.
5. Products installed in a laundry facility located within an apartment complex or mobile home park at the time of construction or replacement. For the purposes of this paragraph, “apartment complex” means any real property that has one or more structures and that contains four or more dwelling units for rent or lease that are subject to the [insert citation].
Section 4. [Standards.]

A. Except as provided in subsection B, the following standards apply beginning January 1, 2008:

1. Automatic commercial icemakers shall meet the requirements of Section 1605.3 of the California Code of Regulations, Title 20: Division 2, Chapter 4, Article 4, in effect on the effective date of this Act.

2. Commercial clothes washers shall meet the requirements of Section 1605.3 of the California Code of Regulations, Title 20: Division 2, Chapter 4, Article 4, in effect on the effective date of this Act.

3. Commercial prerinse spray valves shall have a flow rate equal to or less than 1.6 gallons per minute.

4. Commercial refrigerators, freezers and refrigerator freezers shall meet the requirements of Section 1605.3 of the California Code of Regulations, Title 20: Division 2, Chapter 4, Article 4, in effect on the effective date of this Act, except that pulldown refrigerators with transparent doors shall meet a requirement five per cent less stringent than shown in the California Regulations.

5. Illuminated exit signs shall have an input power demand of five watts or less per illuminated face and shall either have a power factor of at least 0.70 or meet the power factor product specification of the Energy Star Program requirements, whichever is higher.

6. Large packaged air conditioning equipment shall meet a minimum energy efficiency ratio of 10.0 for air conditioning without an integrated heating component or with electric resistance heating integrated into the unit, 9.8 for air conditioning with heating other than electric resistance integrated into the unit, 9.5 for air conditioning heat pumps without an integrated heating component or with electric resistance heating integrated into the unit and 9.3 for air conditioning heat pump equipment with heating other than electric resistance integrated into the unit. Large packaged air conditioning heat pumps shall meet a minimum coefficient of performance in the heating mode of 3.2 measured at a high temperature rating of forty-seven degrees Fahrenheit.

7. Low voltage dry type distribution transformers shall meet the class 1 efficiency levels for low voltage distribution transformers specified in table 4-2 of the guide for determining energy efficiency for distribution transformers, published by the National Electrical Manufacturers Association (Nema Standard TP-1-2002), in effect on the effective date of this Act.

8. Metal halide lamp fixtures designed to be operated with lamps rated greater than or equal to one hundred fifty watts but less than or equal to five hundred watts shall not contain a probe start metal halide lamp ballast.

9. Single voltage external AC to DC power supplies shall meet the tier one energy efficiency requirements of section 1605.3 of the California Code of Regulations, Title 20: Division 2, Chapter 4, Article 4, in effect on the effective date of this Act. This standard applies to single voltage AC to DC power supplies that are sold individually and to those that are sold as a component of or in conjunction with another product.

10. Torchieres shall not use more than one hundred ninety watts. A torchiere shall be deemed to use more than one hundred ninety watts if any commercially available lamp or combination of lamps can be inserted in its socket and cause the torchiere to draw more than one hundred ninety watts when operated at full brightness.

11. Traffic signal modules shall meet the product specification of the Energy Star Program requirements for traffic signals developed by the United States Environmental Protection Agency that took effect in February 2001, shall have a power factor of at least 0.90 and shall be installed with compatible, electrically connected signal control interface devices and conflict monitoring systems.
12. Unit heaters shall be equipped with an intermittent ignition device and shall have either power venting or an automatic flue damper.

B. The standards prescribed by subsection A apply beginning January 1, 2010, if the product is a commercial refrigerator, freezer or refrigerator freezer or large packaged air conditioning equipment.

C. Beginning on [May 31, 2008], and every [three years] thereafter, the [department of commerce energy office] shall conduct a comparative review and assessment of the standards prescribed by subsection A and energy efficiency standards adopted in other states. The [department of commerce energy office] shall:

1. Submit a report of its findings and recommendations to the [speaker of the house of representatives and president of the senate].

2. Provide a copy of the report to the [director of the state library, archives and public records].

Section 5. [Certification and Compliance; Violation; Civil Penalty.]

A. Except as provided in subsection B of this section, beginning January 1, 2008:

1. A person engages in a deceptive trade practice when, in the course of the person's business, vocation or occupation, the person knowingly sells or installs a product that does not meet or exceed an applicable energy efficiency standard set forth in Section 4 of this Act.

2. Manufacturers shall certify in writing to the [department of commerce energy office] that products sold in this state meet efficiency standards of this Act. Certification to other states with like standards that publish databases of compliant products shall be permitted as an alternative to certifying to the [department of commerce energy office].

B. The requirements prescribed by subsection A of this section apply beginning January 1, 2010, if the product is a commercial refrigerator, freezer or refrigerator freezer or large packaged air conditioning equipment.

C. A deceptive trade practice pursuant to subsection A, paragraph 1 of this section is an unlawful practice under [insert citation] and subject to enforcement by the [attorney general]. The [attorney general] may investigate and take appropriate action as prescribed by [insert citation]. Notwithstanding [insert citation], the penalty for violation of this section shall be a civil penalty of not more than [five hundred dollars] per violation. All monies collected as civil penalties pursuant to this subsection shall be deposited into the state [General Fund].

Section 6. [Severability.] [Insert severability clause.]

Section 7. [Repealer.] [Insert repealer clause.]

Section 8. [Effective Date.] [Insert effective date.]